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RIVERSIDE LOCAL AGENCY FORMATION COMMISSION

Valley-Wide Recreation & Park District Municipal Service Review

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I. Overview

LAFCOs are mandated by the Cortese-Knox-Hertzberg Reorganization Act of 2000 (CKH) to encourage orderly development within their county of jurisdiction. The Act governs the boundaries of special districts and cities, consistent with each agency's principal act. To implement boundary changes, CKH directs LAFCOs to make reorganization decisions based on several factors, including the need for and efficiency of public services. To promote greater efficiency in services for future planning purposes, CKH mandates LAFCOs to conduct Sphere of Influence (SOI) reviews once every five years, as necessary. SOIs are used as a planning tool for agencies to conduct service and facility planning for areas it intends to serve in the future.

A SOI is defined as "a plan for probable physical boundaries and service area of a local agency, as determined by the Commission." Consistent with Commission SOI policies, a SOI can be a) coterminous to agency boundaries as the ultimate foreseen configuration of the agency in anticipation of no future growth, b) extended beyond the agency boundaries in anticipation of future growth, c) be smaller, indicating the need to detach areas from the agency boundaries, or d) be designated a "zero sphere", which indicates a potential dissolution of the agency. In order to amend the sphere of influence boundaries, formal approval from the Commission is required.

Prior to or in conjunction with SOI reviews, a Municipal Service Review (MSR) must be prepared pursuant to Government Code Section 56430. MSRs are conducted to assist in the SOI review process by providing information regarding the ability of agencies to provide public services.

This Municipal Service Review will review the services provided by the Valley-Wide Recreation and Park District (VWRPD).

Pursuant to 56430 (a), the MSR will make the following determinations:

- (1) Growth and population projections for the affected area.
- (2) Present and planned capacity of public facilities and adequacy of public services, including infrastructure needs or deficiencies.
- (3) Financial ability of agencies to provide services.
- (4) Status of, and opportunities for, shared facilities.
- (5) Accountability for community service needs, including governmental structure or operational efficiencies.
- (6) Any other matter related to effective or efficient service delivery, as required by the Commission.

Provided below is a summary of what each determination will assess.

(1) Growth and population projections for the affected area.

This will evaluate the method of projection and its relationship to services and facility planning.

(2) Present and planned capacity of public facilities and adequacy of public services, including infrastructure needs or deficiencies.

The review will assess standard/objective levels of municipal services in relation to the current level of services as well as future plans to attain those objectives and/or maintain existing level of services.

(3) Financial ability of agencies to provide services.

Identifies the status of reserves, recent expenses vs. revenues, its purpose, tax rate and when the debt will be retired. In addition, general taxes, special taxes, and assessments will be identified in relation to the services funded by those monies.

In extreme cases, agencies not financially capable of providing the basic services will be identified.

(4) Status of, and opportunities for, shared facilities.

To promote greater efficiency in public services, the MSR explores opportunities for different agencies to share facilities and/or resources. By sharing facilities or other resources, agencies can eliminate the duplication of studies, planning efforts, staff or equipment, and potentially lower the cost for providing services.

(5) Accountability for community service needs, including governmental structure and operational efficiencies.

Identifies efforts made by the agency to increase public participation and accountability. Also, discusses whether audits are performed and how they are made available to the public.

(6) Any other matter related to effective or efficient service delivery, as required by Commission policy.

This will allow LAFCO to identify areas outside an agency's boundaries currently receiving or requesting services from the agency. Also, identifies inhabited areas within or outside the current sphere of influence that the District anticipates annexing within the next five years or that could benefit from services provided by the agency.

Issues unique to a particular agency or geographic area will be explored.

II. Service Review Process

In preparation of the MSR, public agency input is very important. To begin the MSR process the affected agencies were sent a questionnaire regarding services provided. Ideally, through a combination of responses from the questionnaires, follow-up conversations with the agencies and research, the MSR is prepared. Agencies are encouraged to review and comment on a draft prior to the Final Draft that will be presented before the LAFCO Commission. This is an opportunity to address any concerns of the affected agencies regarding the data presented. At the public hearing the Commission will review the final draft of the MSR. After the hearing, the draft determinations will be modified as necessary and adopted by the Commission.

III. Agency Review

Valley-Wide Recreation and Park District, was formed on July 27, 1972. It was established under authority of the California Public Resources Code Sections 5780 et seq. and has served for 42 years. The purpose of the organization is to administer park facilities and provide recreation program services for the residents of the central portion of western Riverside County. These services include setting park and landscaping construction standards, organizing recreational programs, maintaining parks, landscaping, recreational facilities and managing Capital Improvement and Maintenance Plans.

The District covers an area of approximately 800 square miles within its boundaries, as shown in Exhibit A. The District provides services within the incorporated Cities of Hemet, San Jacinto and Menifee. The District also provides services to the unincorporated communities of Aguanga, French Valley, Homeland, Romoland, Sage, Valle Vista and Winchester.

The District Office is located at 901 W. Esplanade Ave., San Jacinto, CA 92582 and the General Manager is Dean Wetter.

The services provided by the District include:

- Development and maintenance of park systems.
- Development and maintenance of landscapes.
- Develop and maintenance of trail systems.
- Provision of senior specific services.
- Maintenance and operation of recreational facilities.
- Preservation and maintenance of Conservation/Open Space resource areas.
- Provision of recreational programs.
- Creation of park and landscape construction standards.

A. Governing Body

A five member Board is elected at large and governs the Valley-Wide Recreation and Park District. Board members serve four-year terms. The Board is responsible for the long-term direction of the District, establishing policies and appointing the General Manager and officers of the Board.

The Board meets regularly on the third Monday of each month at 5 p.m. at the District Office. The public is encouraged to attend and to provide input on facilities and program needs. All District meetings are held pursuant to the Brown Act. The District encourages public participation by maintaining a website (<http://www.vwrpd.org/recreation-agenda.cfm>) and publishes their Board meeting agendas in addition to approved minutes.

On June 26, 1991, the Friends of Valley-Wide Foundation was incorporated as a California nonprofit public benefit corporation and has a Board of Directors.

Mission Statement:

“Friends of Valley-Wide Foundation is a community organization comprised of volunteers who are dedicated to enhancing the quality of life in our communities by supporting the diverse programs and services of Valley-Wide Recreation and Park District.”

The specific and primary purposes of the Foundation are to initiate, sponsor, promote and carry-out plans, programs, policies and activities that tend to further park and recreational projects within the jurisdictional limits of the District. The Foundation is a permanent charitable endowment that provides sustainable, self-perpetuating resources, primarily for Valley-Wide Recreation District's park and recreation system.

The Foundation remains a valued and effective community resource to help fund new infrastructure and create new programs that serve the changing needs of residents.

Operating as an independent 501(c)3 non-profit organization, The Friends of Valley-Wide Foundation:

- Generates funds through corporate and individual gifts and grants.
- Leads the fundraising efforts to support Valley-Wide Recreation Scholarship Fund, which provide financial assistance to families and individuals in the community who may otherwise be unable to participate in recreational activities.
- Assists with the purchase of new equipment through fundraising, donations, legacy gifts and endowments.
- Purchases equipment and other items for the District's parks and facilities.

B. Basic Financial Information

Valley Wide Recreation and Park District (VWRPD) adopts a biannual budget, the most recent being FY 14-15 and 15-16. The VWRPD General Fund is the primary operating fund, which accounts for all financial and general government revenues and expenditures, with the exception of those accounted for in a separate fund. Provided below is a snapshot of the District's most recent general fund budget information.

General Fund	FY 10-11	FY 11-12	FY 12-13	FY 13-14	FY 14-15	FY 15-16
Revenues	4,939,135	5,014,071	5,315,895	5,778,644	5,808,874	6,040,200
Expenditures	5,055,698	5,136,206	5,100,689	5,431,016	5,808,874	6,040,200
Surplus/Deficit	(116,563)	(122,135)	215,206	347,628	\$0	\$0

* Data Sources: FYs 10-11, 11-12, 12-13 Annual Audits, FYs 13-14, 14-15, 15-16 VWRPD Budget Spreadsheets

The District maintains a balanced budget and has been operating at a surplus for the past two fiscal years. Prior small deficits in FYs 10-11 and 11-12 were offset by the prior years' fund balances. The District has indicated that minor deficits in the General Fund were primarily due to declining property value, election costs and the additional long-term debts acquired.

The General Fund revenues of the District consist of property taxes, assessments, program fees, grant revenues, donations, facility fees, and transfers from its Landscape and

Maintenance Districts' (LMD) Revenue Funds. The fees charged for the use of facilities include use of the District's Aquatic Center facilities.

After the completion of VWRPD's initial MSR, the District's General Fund expenditures remain at 2004 levels through FY 13-14, which is commendable. Moreover, during the recent economic downturn, the District remained fiscally viable by implementing a hiring freeze in 2012, reducing employees by six and reassigning three full time employees. This allowed the District to avoid service level reductions by attrition and job consolidation.

In addition to the General Fund, the District maintains various assessment districts Revenue Funds as follows:

Menifee LMD	FY 10-11	FY 11-12	FY 12-13	FY 13-14	FY 14-15	FY 15-16
Revenues	1,978,533	2,018,108	2,077,618	2,103,664	2,200,000	2,500,000
Expenditures	1,883,894	1,917,980	1,985,570	2,069,982	2,200,000	2,500,000
Surplus/Deficit	94,639	100,128	92,048	33,682	0	0
Menifee South	FY 10-11	FY 11-12	FY 12-13	FY 13-14	FY 14-15	FY 15-16
Revenues	855,194	840,947	853,225	848,639	875,000	885,000
Expenditures	673,100	719,864	734,132	760,167	875,000	885,000
Surplus/Deficit	182,094	121,083	119,093	88,472	0	0
Menifee North	FY 10-11	FY 11-12	FY 12-13	FY 13-14	FY 14-15	FY 15-16
Revenues	898,358	998,816	1,080,184	1,216,797	1,225,000	1,275,000
Expenditures	832,399	984,952	1,044,293	1,101,347	1,225,000	1,275,000
Surplus/Deficit	65,959	13,864	35,891	115,450	0	0
French Valley	FY 10-11	FY 11-12	FY 12-13	FY 13-14	FY 14-15	FY 15-16
Revenues	3,516,298	3,599,464	3,762,174	4,079,737	4,100,000	4,300,000
Expenditures	3,219,652	3,462,441	3,533,124	3,764,830	4,100,000	4,300,000
Surplus/Deficit	296,646	137,023	229,050	314,907	0	0
Rivercrest	FY 10-11	FY 11-12	FY 12-13	FY 13-14	FY 14-15	FY 15-16
Revenues	33,173	33,014	35,309	35,225	36,000	36,000
Expenditures	11,281	16,305	16,460	16,977	36,000	36,000
Surplus/Deficit	21,892	16,709	18,849	18,248	0	0
Winchester Park	FY 10-11	FY 11-12	FY 12-13	FY 13-14	FY 14-15	FY 15-16
Revenues	31,280	33,658	23,000	20,639	42,642	42,980
Expenditures	15,532	41,769	36,045	32,916	42,642	42,980
Surplus/Deficit	15,748	(8,111)	(13,045)	(12,277)	0	0

* FYs 10-11, 11-12, 12-13 Annual Audit Source, FYs 13-14, 14-15, 15-16 VWRPD Budget Spreadsheets (Budgets used for all of Menifee North, Rivercrest and Winchester Park.)

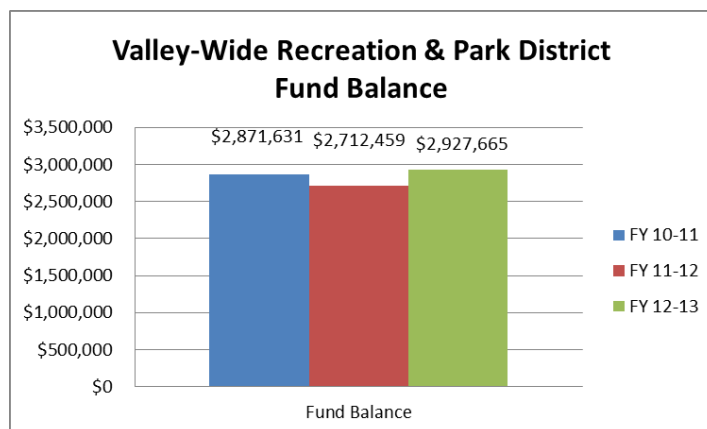
VWRPD's landscape maintenance districts account for proceeds of specific revenue sources that are restricted or committed to expenditures for the administration and maintenance of

improvements within the legal boundaries of each LMD. There is 15% administrative expense within each assessment district that is transferred into the General Fund. As of the most recent figures, for FY 13-14, the amount transferred from the LMDs to the General Fund was \$1,185,758. This accounted for 20.5% of the General Fund Revenues. Similarly, FYs 14-15 and 15-16 District Budgets include a 15% administrative transfer from the assessment districts at 20% of the General Fund revenue.

The District's total operating Budget as of FY 14-15 was \$14,287,516, which consists of the General Fund, the Assessment Districts and Capital Projects.

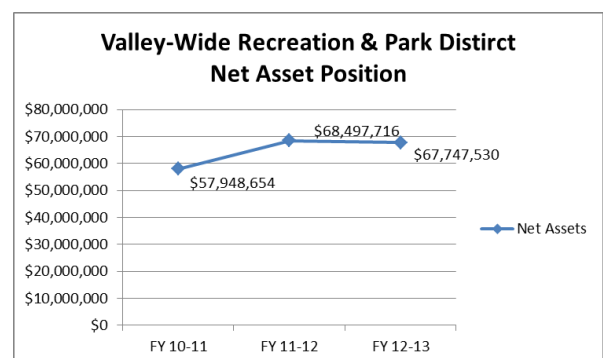
Fund Balance:

Provided is the District's fund balance for the previous three fiscal years as reported in its annual audits. Due to significant surpluses of \$4 million and \$10 million that occurred at the time of the 2005 VWRPD MSR preparation, the District has been able to use its carryover to offset the subsequent minor shortfalls.



The District does not have an existing Reserve Policy regarding fund balances. The District does have a practice to keep at least six months of expenditures in its fund balance for dry periods.

It appears that the District is in good fiscal health as its net assets have increased significantly. The increase in net assets of approximately \$10 million, as noted in the FY 11-12 annual audit is due to the purchase of the Marion Ashley Community Center located at 25625 Briggs Rd. in Menifee for \$49. In October of 2011 at the time of purchase, the center had a land value of \$711,914 and building improvements of \$10.9 million. The net asset decline from FY 11-12 to FY 12-13 resulted from expenditures exceeding revenues in the Capital Project Fund. VWRPD indicated this was mainly due to the cost associated with the construction of restroom facilities at its Diamond Valley Lake Community Park.



Debt:

As of June 30, 2013, based on the annual audit, VWRPD had a \$1,262,699 outstanding long-term debt consisting of two lease financing agreements with Citizens Business Bank of approximately \$1,200,540 and compensated absences liability of \$96,276. The 2012 Lease Financing Agreement requires semi-annual payments of \$76,276 for a period of eight years beginning June 27, 2013 at a fixed interest rate of 4.25%. With these funds VWRPD paid for the construction of a restroom and snack bar at one of its facilities. The balance at the end of fiscal year was \$1,050,540. The 2005 Lease Financing Agreement funds were used by the District to repay its obligations under its 1994 lease and to refund 1994 Certificates of Participation. The lease term was eight years, the amount was \$1,160,000 and the interest rate was fixed at 4.1%. As of the most recent audit, fiscal year end 2013, the balance outstanding was \$150,000. This final payment of \$150,000 was due August 1, 2013 and at this time is no longer assumed to be a debt of the District. For a District of this size its outstanding debt is very minimal.

Accountability:

Annual audits have been performed on the financial statements of the District. As of the three most recent audits, FYs 10-11, 11-12, and 12-13, a “clean” opinion was reported and the audit report indicates, the District’s financial statements have been presented fairly. Currently, District annual audits are available upon request.

At this time, board agendas and minutes, neither the budget, nor annual audits are available on the District’s website, www.vwrpd.org. This is common among the Recreation and Park Districts of Riverside County, where websites are mostly geared towards activities and facilities of the District, not so much the administration.

C. Maintenance Financing Districts

There are two types of financing districts utilized by VWRPD to provide ongoing maintenance funding. They are districts formed under the *Landscaping and Lighting Act of 1972* (“LMD”) and the *Mello-Roos Community Facilities Act of 1982* (“CFD”). Both LMDs and CFDs provide for ongoing maintenance of public improvements.

Valley-Wide Recreation and Park District currently has seven LMDs containing approximately 100 individual zones of benefit.

1. Regional Landscape Maintenance District No. 88-1 - the LMD was formed in 1987. In compliance with Proposition 218, an assessment ballot procedure for Regional Parks was held and ballots were tabulated at a public hearing in March 1997 where the property owners overwhelmingly confirmed the assessment. The Regional Parks LMD has two-zones of benefit. The zones were created in order to spread the costs of maintenance and operation of the improvements and to assess the parcels based on the proportional special benefit received. The facilities represent over \$8,000,000 in capital improvements. Reference is made to the Plans and Specifications for the maintenance of said improvements, which are on file with VWRPD.

2. Rivercrest Zone of Landscape Maintenance District No. 88-1 – is comprised of the Rivercrest Development (Tracts 28770-1, 28771 and 28772), which is located north of Olive Ave., south of Cedar Ave., east of Chicago Ave., and west of Bethlam Ave. The Rivercrest assessment was established upon completion of a Proposition 218 assessment ballot procedure. The property owners within the zone submitted ballots in favor of the assessment as determined by the assessment ballots tabulated at the close of the public hearing on April 20, 2000.

Rivercrest Annexation No. 1 area is comprised of Tract 31810, which is located north of Palm Ave., south of Olive Ave., generally east of Fairview Ave., and west of Lincoln Ave. The annexation assessment was established upon completion of Proposition 218 assessment ballot procedure. The property owners within the LMD submitted ballots in favor of the assessment as determined by the assessment ballots tabulated at the close of the public hearing in November 2005.

3. Meniffee North Park and Landscape Maintenance District - generally bounded by Alicante Rd. to the north, Simpson Rd. to the south, Juniper Flats Rd. to the east, and I-215 to the west. There are a total of 9 zones of benefit within the Meniffee North Park LMD.
4. Meniffee Parks Zone of Landscape Maintenance District No. 88-1 - generally bounded by Grand Ave. to the north, Holland Rd. to the south, Briggs Rd., to the east and I-215 to the west. . There are a total of 11 zones of benefit within the Meniffee Parks LMD. Regional Parks is divided into two zones.
5. Winchester Park and Landscape Maintenance District - generally bounded by Olive Ave. to the north, Newport Rd. to the south, Winchester Rd. (Highway 79) to the east and Briggs Rd. to the west. There are a total of 14 zones of benefit within the Winchester LMD.
6. Meniffee South Landscape Maintenance District - generally bounded by Holland Rd. to the north, Keller Rd. to the south, Leon Rd. to the east and I-215 to the west. There are a total of 17 zones of benefit within the Meniffee South LMD.
7. French Valley Park and Landscape Maintenance District - generally bounded by Pat Rd. to the north, Murrieta Hot Springs Rd. to the south, Washington Ave. to the east and Brigss Rd. to the west. There are a total of 41 zones (of benefit within the French Valley Park LMD.

Valley-Wide Recreation and Park District currently has one CFD containing three zones.

In 2013, VWRPD added CFDs as an option to fund maintenance activities creating flexibility in selecting a Maintenance Financing District.

1. French Valley Community Facilities District - generally bounded by Pat Rd. to the north, Murrieta Hot Springs Rd. to the south, Washington Ave. to the east and Briggs Rd. to the west. There are a total of three zones within the French Valley CFD.

The Maintenance Financing Districts have grown considerably over the years adding valuable improved parkland, open space area and several miles of improved streetscape maintenance

responsibilities to the District. Tract specific frontage landscaping and other improvements are being added to the District's landscaping maintenance responsibilities as the District grows.

Funds that are collected within each zone are to benefit the planned and existing parks within the associated LMDs. As new development occurs, VWRPD conditions maps to pay the appropriate park fees based upon 5 acres of parkland for every 1,000 residents generated from the development. Developments that generate 5 acres or more of parkland are required to dedicate and improve land in lieu of park fees. All development must set up a funding mechanism by annexing into a Landscape Maintenance District for operation and maintenance of the park and any associated landscaping.

Cost for capital improvements will be generalized for planning purposes. Approximate costs for acquisition and construction of facilities are:

- Community Park \$7 million
- Community Centers \$10 million
- Neighborhood Parks \$350,000 per acre

For planning purposes, costs include administrative, design, construction administration and inspection.

In the District's Master Plan, one of the goals is to evaluate the annexation process and requirements and respective advantages for LMDs and CFDs. The District has a system in place that allows developers to annex into the appropriate Maintenance Financing District. By working with their annexation consultant, VWRPD will continue to improve the process and adjust their requirements based on best practice and State law.

The District hires a consultant to prepare an Engineer's Report for the LMDs and a Special Tax Report for the CFDs each fiscal year. This is the annual levy of assessments and special taxes. The assessments and special taxes are proposed to the Board of Directors to be authorized in order to pay for the estimated costs of maintenance, operation and servicing of improvements. The assessments are to be paid by the assessable real property within the boundaries of each of the LMDs in proportion to the special benefit received. The special taxes are to be paid by the taxable real property within the boundaries of each of the CFDs according to the rate and method of the special tax.

For the LMDs, there are two types of improvements LMD-wide elements and tract-specific elements. The district-wide elements include local park and transportation corridor improvements. The tract specific elements include improvements directly associated with a particular tract such as landscape improvements that are within or front a tract. (Source: FY 2014/15 Engineer's Report by NBS)

The amounts contributed by the District to account for the General Benefit portion are shown in the table below.

The 2014/15 Engineers Report gives the total assessments collected in each zone in the LMD:

Source: FY 2014/15 Engineer's Report by NBS.

Assessment District:	Total Equivalent Dwelling Unit (EDUs)	Proposed Assessment for Fiscal Year 2014/2015	Valley-Wide Contribution
French Valley	8,152.80	\$3,868,535.44	\$1,251,195.62
Menifee North	2,399.00	\$1,189,854.76	\$384,833.25
Menifee Parks	6,175.27	\$1,775,271.52	\$574,173.87
Menifee South	2,502.00	\$1,018,406.90	\$329,382.08
Regional	52,242.92	\$1,156,382.26	\$578,191.13
Rivercrest	379.00	\$36,141.44	\$11,689.18
Winchester	83.00	\$23,470.00	\$7,590.87
Total Special Assessment Revenue		\$9,068,062.32	\$3,137,056.00

The corridors include landscaping in medians and parkways along the following routes:

- Winchester Road from Murrieta Hot Springs Rd. in the south to Highway 74 in the north.
- Domenigoni Parkway and Newport Road from Winchester Rd. in the east to the I-215 Freeway in the west.
- Highway 74 from Winchester Rd. in the east to the I-215 freeway in the west.

The improvements within all the LMDs may include, but are not limited to:
(source: FY 2014/15 Engineer's Report by NBS).

- Landscaping, planting, shrubbery, trees and turf
- Irrigation
- Drainage Systems
- Trails
- Hardscapes
- Walls

Park Service Fees:

Charges for recreational services are defined as revenue derived from fees charged for services that are based on the cost of providing the service. Current rates and fee schedule for services are located in the Activity Guide, which lists classes, trips and excursions. This is also available on the District's website. In the Master Plan one of the District's goals was to develop an online registration program. The District has succeeded and now participants can register online for classes. This helps the District to maximize their time and use of their facilities District wide.

Historically, program fees are determined by direct program costs. It is the District's Board of Director's desire that program fees encourage and promote community participation. The District's Board has authorized the General Manager to establish and maintain program fees consistent with encouraging this participation as well as recovering costs without over-burdening facilities and program systems; therefore, in the best interest of the community at large.

D. Population & Growth

The population numbers come from the Valley-Wide Recreation and Park District's Master Plan, was completed in 2010. The District does not have any population projections past 2009.

Valley-Wide Recreation and Park District Population Growth - Estimated Population 1980-2009

Source: U.S. Census Bureau and County Quick Facts.

Year	Population	Percent Increase
1980	69,516	0%
1990	113,154	62.85
1999	146,757	29.7%
2009	201,791	37.5%

The demands of park and recreation are primarily dependent on population. Historically, Riverside County has grown at a moderate to rapid pace. In 1986, the County's population was 838,474 and by 2009 the County's population tripled to 2,125,440.

From April 1, 2000 to July 1, 2009, Riverside County experienced a 37.5% population change, according to the U.S. Census Bureau and County Quick Facts. The 2010 census data was not available for the development of the Master Plan at the time but there was an estimated 201,791 people residing within VWRPD boundaries.

Riverside County's 2013 Progress Report Population Projections

	Population in 2010	Population projected in 2020	Population projected in 2035
Hemet	78,053	84,856	117,360
Menifee*	71,012	85,793	112,233
San Jacinto	37,679	55,086	98,730

*only a portion of Menifee is within the District.

The table below represents people that reside in cities within the District boundaries based on figures issued annually by the State Department of Finance (DOF).

DOF - Population for District Cities	2009	2010	2011	2012	2013	2014	5-year %change/ #growth
Hemet	74,931	75,820	79,309	80,329	80,899	81,537	8.82 / 6,606
Menifee*	67,819	77,519	79,139	80,831	82,314	83,716	23.44 / 15,897
San Jacinto	36,521	36,933	44,421	44,937	45,229	45,563	24.76 / 9,042
Total		190,272					

*only a portion of Menifee is within the District.

The table below represents people that reside in unincorporated areas within the District boundaries based on figures by the U.S. Census Bureau: CDP (Census Designated Place).

U.S. Census Bureau Unincorporated Areas within the District	2000 Population	2010 Population	% change/ #growth
Winchester (CDP)	2,155	2,534	.17 / 379
French Valley (CDP)	n/a	23,067	n/a
Homeland (CDP)	3,710	5,969	60.1 / 2,259
Valle Vista (CDP)	8,356	11,036	32.1 / 2,680
Sage	n/a	n/a	n/a
Aguanga (CDP)	n/a	1,128	n/a
Total		43,734	

The median age varies across the District depending on the city or unincorporated area, therefore strategically planning age specific services is warranted.

According to the latest 2008-12 American Community Survey (5-year estimates), the median household income (MHI) in VWRPD varies dramatically within the unincorporated communities of the District from \$47,983 in Aguanga, \$85,875 in French Valley, \$38,257 in Homeland, \$41,667 in Valle Vista to \$51,250 in Winchester. Within the Cities of the District, the City of Hemet has a MHI of \$33,460, \$53,415 in the City of Menifee and \$47,453 in the City of San Jacinto.

IV. Services

The Valley-Wide Recreation and Park District operates approximately 82 parks and facilities, with a total of 874.14 acres. The District owns 70 of those parks and facilities, one park is owned by the City of Hemet, nine facilities are owned by the City of Menifee and two parks are owned by the City of San Jacinto.

Of those 82 parks and facilities, 13 of those are community centers and 1 is an aquatic center. The District serves the growing communities, as shown in the charts (on pages 17 & 18).

Based on the entire service area of VWRPD (including the City of Menifee contract area) the District is currently operating 3.64 acres of parkland per 1,000 population/residents. The District's adopted standard is to provide 5 acres of parkland per 1,000 population/residents; therefore, this goal is adopted for future development consistent with the standards set forth by the County of Riverside.

In addition, there are parks in the planning stages within the District that will assist in serving the District's growing population.

In an effort to continually improve and enhance the Valley-Wide Recreation and Park District's services and overall organizational effectiveness, in 2010 the District adopted a Master Plan that is a guide for the next 10 years. The Plan explains the current recreation trends, existing facilities and future expansion goals of the District and the Board of Directors. The executive summary states that it will be reviewed from time to time to ensure the District is on the appropriate course. This comprehensive review and analysis will assist the District in providing a strategic direction for the next five years and refine its service provision philosophy in relation to each service's target market and service area.

A collaborative effort was necessary to establish the Master Plan. The team was comprised of leadership staff from across the District. The team was also assisted by several support staff, the Board of Directors, and input from the community. Community workshops were held during the compilation of the Master Plan.

The Plan establishes current and future needs of the 800 square mile District by identifying parks, recreation and community services that reach all residents of age, gender, race, or economic status. According to the Plan, based on a growing number of young participants who were not able to participate in the sports programs due to financial circumstances, the District implemented a youth sports scholarship program. Over the last decade, the request for sport scholarships has increased. On an average 400 scholarships are provided each year.

A. Park and Recreation Services

The Mission for the Valley-Wide Recreation and Park District:

Strengthen our community through providing quality, efficiently maintained recreation and park facilities and comprehensive programs that promote community involvement, healthy lifestyles, cultural awareness, fiscal responsibility and environment stewardship.

Valley-Wide Recreation & Park District Existing Recreation Facilities and Hours of Operation:

	Community Center	Location	Hours of Operation
1	Diamond Valley Lake Aquatic Center	1801 Searl Parkway Hemet, 92543	Aquatic Center Hours: 7 days a week during swim season
2	Rancho Bella Vista Community Center (French Valley Community Center & Park)	31757 Browning St. French Valley, 92563	Monday- Friday: 6 a.m. – 9 p.m.; Saturdays: 10 a.m. – 2 p.m.
3	Jerry Searl Sports Park & Searl Park Community Building	1001 N. Buena Vista Ave. Hemet, 92543	Time vary depending on classes. Monday-Saturday: (building is open for scheduled classes/events/rentals)
4	Kay Cenicerros Senior Center	29995 Evans Rd. Menifee, 92586	Monday-Friday: 6 a.m. – 9 p.m.; Saturdays: 10 a.m. – 2 p.m.
5	Keller-Harris Community Center (Cottonwood Park)	44260 Sage Rd. Aguanga, 92536	Monday-Friday: 5:30 a.m. – 9 p.m.; Saturdays: 8 a.m. – 12 p.m.
6	Lazy Creek Recreation Center	26480 Lazy Creek Rd. Menifee, 92586	Monday-Friday: 8 a.m. to 5 p.m.
7	Marion V. Ashley Community Center	5625 Briggs Rd. Menifee, 92585	Monday-Saturday: 8 a.m. – 9 p.m. (open some Sundays depending on Special Events/Classes/Rentals)
8	Menifee Community Center (Wheatfield Park)	30627 Menifee Rd. Menifee, 92584	Monday-Saturday: (open some Sundays depending on Special Events/Classes/Rentals) 8 a.m. – 9 p.m.
9	Menifee Gymnasium	28545 La Piedra Rd. Menifee, 92584	Monday-Friday: 3:00 p.m. – 10:00 p.m. and Every Saturday: 6:30 a.m. – 8:00 p.m.
10	Simpson Center	305 E. Devonshire Ave. Hemet, 92543	Monday-Thursday: 8:00 a.m. – 7:00 p.m. Friday 8 a.m.-1:00 p.m.
11	Valley-Wide Recreation and Park District Administration Office and	901 W. Esplanade Ave.,	Monday-Friday: 8 a.m. – 5 p.m. (admin)

	Regional Park	San Jacinto, 92581	8:00 a.m.-9:00 p.m. (Sports Center) Every Saturday (Sports Center): 8 a.m. – 9 p.m.
12	Valle Vista Community Center (Louis Jackson Park)	43935 E. Acacia Ave. Hemet, 92544	Monday-Saturday: (open some Sundays depending on Special Events/Classes/Rentals) 8 a.m. – 9 p.m.
13	Francis Domenigoni Community Center (Winchester Park)	32665 Haddock St. Winchester, 92596	Monday-Saturday: (open some Sundays depending on Special Events/Classes/Rentals) 8 a.m. to 8 p.m.
14	Echo Hills Golf Course	545 E. Thornton St. Hemet, CA 92543	Every Day: Dawn to Dusk (Facility Rental Avail)
15	Rancho Bella Vista II	31215 Wild Meadow Dr., Murrieta, CA 92563	Every Day: Depending on facility events/classes/rentals

Valley-Wide Recreation & Park District Parks under Construction

Parks under Construction	Location	Acreage
Mahogany Meadows Park	French Valley	7
Mahogany Creek Park	Menifee – North	½
Honey Pine Park	French Valley	½

Valley-Wide Recreation & Park District Parks in Planning Stages

Parks in Planning Stages	Location	Acreage
Sports Park	French Valley	7
Sports Park	French Valley	12
Pocket Park	French Valley	½
Soccer Park	Menifee – North	3
Sports Park	Menifee – North	20
Sports Park	Menifee	15
Dog Park/Sports Park	French Valley	12

The numbers of District employees are as follows:

Full-Time Employees:	26
Part-Time Employees:	180-250*
Independent Contractors:	80-100*
Volunteers: (most in the sports programs. 86,312 volunteer hours per year)	1,900

*depending on the time of year and seasonal programs.

The following table shows park & recreational facilities the District operates within the cities of WWRPD boundaries:

CITIES					
Hemet					
Facility	Address/Cross Streets	Acreage	Amenities		
1 Ball Gray Park	26530 Lake St. (92544)	5	1 ball field, 2 basketball courts, 1 play area, no restrooms.		
2 Devonshire Basin	Cawston Ave. & Devonshire Ave. (92545)	10	n/a		
3 Diamond Valley Aquatic Center	1801 Seairi Pkwy. (92543)	5	25-meter pool, 100-foot slide and water playground structure.		
4 Diamond Valley Lake Community Center & Park	1801 Angler Ave. (92543)	85	8 ball fields, 8 lighted fields, 8 soccer fields, 2 pickleball courts, 4 basketball courts, 6 tennis courts, 7 volleyball courts, 3 play areas, 3 picnic areas, fitness trails and 4 restrooms.		
5 Exchange Club	Fairview Ave. & Mayberry Ave. (92544)	8	n/a		
6 Jerry Seairi Sports Park & Seairi Park Community Building	1001 N. Buena Vista Ave. (92543)	11	1,500 sq. ft. meeting room, 3 ball fields, 4 lighted fields, 1 soccer field, 1 play area, restrooms.		
7 Louis M. Jackson Park/Valle Vista Community Center	43935 E. Acacia Ave. (92544)	10	15,000 sq. ft. center w/kitchen, indoor basketball court, indoor racquetball court, meeting rooms and an office. Gymnasium, 3 ball fields, 1 play area, 2 picnic areas and restrooms.		
8 Rivercrest Park	Cedar Ave. & Chicago Ave. (92544)	3	n/a		
9 Santa Fe Field	252 South Santa Fe Street (Santa Fe St. between E. Acacia Ave. & Florida Ave.) (92543)	5	1 ball field, 1 lighted field, 6 soccer fields.		
10 Simpson Center (City owned)	305 E. Devonshire Ave. (92543)	36	Gymnasium, 7 ball fields, 4 lighted fields, 1 basketball court, 6 tennis courts, 1 volleyball court, 6 horseshoe pits, 4 play areas, 4 picnic areas, fitness trails and restrooms.		
11 The Trails	Stetson Rd. & Winchester Rd. (92545)	5	n/a		
Menifee					
Facility	Address/Cross Streets	Acreage	Amenities		
12 Alcatraz Park	Menifee Rd. & Alcatraz Dr. (92584)	7	Playground facilities, 2 basketball courts, baseball diamond, off-leash dog park, BBQ grills, jogging path, parking & restrooms.		
13 Autumn Breeze Park	Aurum Ln. & Ordono Ln. (92584)	1.48	Playground facilities, picnic tables and BBQ grills.		
14 Audie Murphy Ranch Sports Park (City owned)	Corner of Newport Rd. & Lone Pine (92587)	11.29	Shate park, baseball and soccer field, basketball courts, tot lot, playground, picnic shelters and restrooms.		
15 Catalina Park	Harlelane Rd. between Garbani Rd. & Scott Rd. (92585)	14.6	n/a		
16 Desert Green Breeze Park	Painted Desert Dr. & Desert Terrace Dr. (92584)	0.45	n/a		
17 Discovery Park	Heritage Lake Dr. & Calm Horizon Dr. (92585)	7.34	In Process of Construction. Awaiting WWRPD acceptance.		
18 E. L. Pele Peterson Park (City owned)	29621 Park City Ave. (Murieta Rd. & Park City Ave.) (92584)	4.81	Basketball courts, one full court and two half courts, playground facilities, jogging path, soccer field, covered picnic tables with BBQ grills, horseshoe pit, restrooms, drinking fountain and parking lot.		
19 El Dorado Park	Trailhead Rd. & Lindenberger Rd. (92584)	3.12	1 ball field, playground facilities, BBQ grills and jogging path.		
20 El Dorado Pocket Park	Rd. & Lindenberger Rd. (92584)	0.37	Playground facilities, picnic tables and BBQ grills, grass, benches and cement path.		
21 Elter Park	Hwy 74 & Antelope Rd. (92584)	5	1 ball field, dirt jogging track, lighted facility, playground facility, two ½ basketball courts, covered picnic tables, BBQ grills, fitness trails, parking and restrooms.		
22 Gand Vista (Richmond Park)	Gand Vista Ave. & Promenade Rd. (92584)	0.3	Playground facilities, picnic tables and BBQ grills.		
23 Heritage Park	Heritage Lake Dr. & McCall Blvd. (92585)	4.82	2 Basketball: two half courts, 2 play areas, jogging path, 2 covered picnic tables and parking lot.		
24 Hidden Meadows Park	Highland Ct. cul de sac & Bell Mtn. (major cross streets are Bell Mtn Rd. and Holland Rd.) (92584)	2.5	Playground facilities, jogging path, sand volleyball court and parking lot.		
25 Kay Cenceros Senior Center (City owned)	29995 Evans Rd. (92585)	1.45	Health/recreation and leisure activities that supplement an active and optimistic approach to aging and longevity.		
26 The Lakes	Holland Rd. & Lindenberger Rd. (92584)	20	2 ball fields, 3 lighted fields, 2 soccer fields, 4 basketball courts, 3 play areas, 1 picnic area, fitness trails and restrooms.		
27 La Piedra Park (City owned)	29629 La Piedra Rd. (La Piedra Rd. & Country Fair Dr.) (92584)	8.3	Basketball: two half courts, 2 play areas, jogging path, 2 covered picnic tables and parking lot.		
28 La Piedra Park	Menifee Rd. & Bayport Ln. (92584)	4.36	Baseball field, soccer field, basketball court- full sized, tennis court, playground facilities, covered picnic tables with BBQ grills, jogging path with fitness facilities and restrooms and parking lot.		
29 Lazy Creek Recreation Center (City owned)	26480 Lazy Creek Rd. (Lazy Creek Dr. & Evans Rd.) (92586)	3.4	Playground facilities, picnic benches w/ BBQ grills, community concert next to the lake, restrooms and parking lots.		
30 Lazy Creek Recreation Center (City owned)	26480 Lazy Creek Rd. (Lazy Creek Dr. & Evans Rd.) (92586)	1,750 sq ft	Basketball Court, two half courts, beach volleyball court, playground facilities, picnic tables with BBQ grills, recreation center, restrooms and parking lot.		
31 Lily Marsh Park (City owned)	27050 School Park Dr. (Bradley Rd. & School Park Dr.) (92584)	5	Basketball Court, two half courts, beach volleyball court, playground facilities, picnic tables with BBQ grills, recreation center, restrooms and parking lot.		
32 Marion V. Ashley Community Center, Park Site	25625 Briggs Rd. (92585)	10.77	Soccer field, with soccer goal posts, picnic tables, two gazebos--no table or chairs. Parking lot shared with school		
33 Marion V. Ashley Community Center, Center	25625 Briggs Rd. (92585)	0.59	Gym, 2 basketball fields, lighted facility, basketball court, volleyball court, play area, restrooms, picnic areas and fitness trails.		
34 McCall Canyon Park	Brantley Ct. & Crestwood St. (92584)	3.03	See above		
35 Menifee South Tot Lot Park	31941 Feather Creek Dr. (Feather Creek Dr. & Eickhoff Dr.) (92584)	1	Basketball Court, two half courts, playground facilities and jogging path.		
36 Menifee Village	Waghol Ln. (92584)	5	Playground facilities, picnic tables and BBQ grills.		
37 Mira Park	32613 Mira St. (Wickard Rd. & Mira St.) (92584)	5.66	No Restrooms		
38 Mosaic Park	Tupelo Rd. & Teal Gate Ln. (92584)	1.5	Basketball court, two half courts, ball field, playground facilities, gazebo, picnic tables, BBQ grills and drinking fountain.		
39 Mountain Gate Park	Briggs Rd. & Y St. (92585)	5	n/a		
40 Noxa Park (City owned)	28444 Noxa Ln. (Start Dr. & Mays Ct.) (92585)	3.35	Playground facilities and soccer field with soccer goal posts.		
41 Pagita Square Park	Camino Pagita & Camino Central (92584)	0.54	Grass & Trees		
42 Rancho Ramona Park (City owned)	28050 Escalado Dr. (Major cross street McCall) (92586)	1.87	Playground facilities, volleyball court, basketball court, drinking fountain, horse shoe pits, BBQ grills, tot lot, picnic shelters, restroom (portable) and cement path.		
43 Redlin Hills Park	Redlin Blvd. & Old River Rd. (major cross streets are Menifee Rd. and Garden Rd.) (92584)	2.46	Play area, picnic structure, BBQ grills, cement path and street parking.		
44 Serrano Park	Simpson Rd. & Lindenberger Rd. (92585)	11.19	Playground facilities, shaded picnic tables, basketball courts, two ball courts, baseball diamond, gazebo, BBQ grills, drinking fountain and parking lot.		
45 Vinyard	Dawson Rd. & Wildan (92585)	2.7	n/a		
46 Wheelfield Park: Park Site	30627 Menifee Rd. (Menifee Rd. & La Piedra Ln.) (92584)	25	Gymnasium, ball fields, 6 lighted Fields, 2 basketball courts, 1 tennis courts, 2 volleyball courts, 1 horseshoe pits, 2 play areas, 2 restrooms and picnic areas.		
47 Wheelfield Park: Menifee Community Center	30627 Menifee Rd. (Menifee Rd. & La Piedra Ln.) (92584)	0.11	12,000 sq. ft. center w/indoor basketball courts, kitchen and meeting rooms.		
48 Wheelfield Park: Menifee Gymnasium	30627 Menifee Rd. (Menifee Rd. & La Piedra Ln.) (92584)	0.28	Gym, basketball court, restrooms.		
49 Woodbine Park	29411 Woodbine Ln. (92584)	5	1 soccer field, 2 basketball courts, 2 play areas and no restrooms.		
San Jacinto					
Facility	Address/Cross Streets	Acreage	Amenities		
50 Millat Park (City owned)	201 Ramona Blvd. (92582)	5.6	1 ball field, 1 lighted field, 1 soccer field, 1 basketball court, 1 play area, 3 picnic areas and restrooms.		
51 Rancho San Jacinto Park (City owned)	975 E. Esplanade Ave. (92582)	5.4	ball fields		
52 San Jacinto River Park (Riverside County)	State St. & San Jacinto Bridge (92583)	52	n/a		
53 WWRPD Regional Park	901 W. Esplanade Ave. (92582)	36	22,000 sq. ft. multi-purpose community center w/kitchen and meeting rooms and gymnasium, 7 ball fields, 4 lighted fields, 6 soccer fields, 1 basketball court, 6 tennis courts, 1 volleyball court, 6 horseshoe pits, Playground facilities, restrooms, 3 picnic areas w/BBQs and fitness trails.		
Total Acreage for City facilities:		472.64			

The following table shows park & recreational facilities the District operates within the unincorporated communities of VWRPD boundaries:

COMMUNITIES			
Aguanga			
Facility	Address/Cross Streets	Acreage	Amenities
54 Cottonwood/Keller-Harris Community Center	44260 Sage Rd. (92536)	10	6,000 sq. ft., multi-purpose center w/meeting rooms, gymnasium, 1 ball field, 1 basketball court, horseshoe pits, shuffleboard, 1 play area, 1 picnic area and restrooms.
French Valley			
Facility	Address/Cross Streets	Acreage	Amenities
55 Abelia Park	Abelia St. & Winchester Rd. (92596)	17	2 ball fields, 1 lighted field, 1 soccer field, 2 basketball courts, 2 tennis courts, 2 playground facilities, 2 picnic areas and restrooms.
56 Adeline's Park	N Benton Rd. & Cady Rd. (92596)	1	2 play areas, 1 picnic area and no restrooms.
57 Avignon Park	Avignon Ct. & Thompson Rd. (92596)	0.5	1 basketball court and no restrooms.
58 Barry Jones Memorial aka "Skunk Hollow"	n/a	162	Open Space
59 (Rancho Bella Vista Project)	Wisteria Loop & Pourroy Rd. (92596)	12	1 ball field, 2 basketball courts, 1 volleyball court, 2 playground facilities, no restrooms, 1 picnic area and fitness trails.
60 Brookfield Park	Skyview Rd. & Pourroy Rd. (92596)	62	Open Space
61 Butterfield Park	Benton Rd. & Cady Rd. (92596)	5	1 ball field, 2 basketball courts, 2 playground facilities and restrooms.
62 Crown Valley Park	High Vista Dr. & Shadetree Dr. (92563)	7	1 ball field, 1 lighted field, 1 soccer field, 2 basketball courts, 2 tennis courts, picnic area, 2 playground facilities and restrooms. <i>Awaiting VWRPD acceptance for the 3 acre park extension.</i>
63 Emerald Park	31736 Emerald Dr. (92596)	7	1 ball field, 2 basketball courts, 1 play area and restrooms.
64 Fieldview Park	Washington St. & Shrimp Ln. (92596)	7	1 ball field, 1 lighted field, 2 basketball courts, 1 play area, 1 picnic area and restrooms.
65 Kona Park	Waimaea Way & Mauna Loa Rd. (92596)	1	1 play area and no restrooms.
66 Leon Park	Leon Rd. & Euclid Loop (92596)	5	2 basketball courts, 2 play areas, 1 picnic area and fitness trails.
67 Northfield Park	Spun Cotton Dr. & Yellow Wagon Rd. (92596)	1	n/a
68 Pourroy Fields	Pourroy Rd. between Skyview Rd. & Jean Nicholas Rd. (92544)	9	6 soccer fields
69 Pimrose Park	Cloche Dr. & McCarney Dr. (92596)	3	1 volleyball court, 1 play area, 1 picnic area and no restrooms.
70 Rancho Bella Vista Community Center & Park	31757 Browning St. (92563)	7	14,000 sq ft. center, window basketball court, meeting rooms and an office, Gymnasium, 1 ball field, 1 lighted field, 1 basketball court, 1 play area, 1 picnic structure, and restrooms.
71 Sheffield Park	31969 Genoa St. (92596)	12	2 ball fields, 2 basketball courts, 4 soccer fields, basketball court and restrooms.
72 Spencer's Crossing	Briggs Rd. & Leon Rd. (92563)	11.5	2 ball fields, 1 lighted field, 1 soccer field, 2 play areas, 1 picnic structure and restrooms.
73 Wagon Wheel Park	Juniper Berry Dr. & Yellow Wagon Rd. (92596)	1	1 play area and no restrooms.
74 Washington Park	Washington St. & Fields Dr. (92596)	5	1 ball field, 2 basketball courts, 1 play area, 1 picnic area and restrooms.
75 Watemill Park	Spun Cotton Dr. & Round Coral Dr. (92596)	1	n/a
76 Whispering Heights	Leon Rd. between Jean Nicholas Rd. & Pat Rd. (92596)	8	n/a
Valle Vista			
Facility	Address/Cross Streets	Acreage	Amenities
77 Valle Vista Park	25175 Fairview Ave.	4	Picnic shelter, playground equipment, horseshoe pits and restrooms.
Winchester			
Facility	Address/Cross Streets	Acreage	Amenities
78 Garratt Group Park	Skyview Rd. & Washington St. (92596)	5	n/a
79 Mathews Ranch	Mathews Rd. & Leon (92596)	10	n/a
80 Pleasant Valley Park	Simpson Rd. & Leon Rd. (92596)	2.5	2 basketball courts, 1 play area, 1 picnic area and fitness trails.
81 Stonegate Park	Briggs Rd. & Holland Rd. (92596)	5	n/a
82 Winchester Park/Francis Domenigoni Community Center	32685 Haddock St. (92596)	20	12,500 sq. ft. community center w/kitchen, meeting rooms and gymnasium, 3 ball fields, 3 lighted fields, 4 soccer fields, 2 basketball courts, 1 tennis court, 2 horseshoe pits, 1 play area, 2 picnic structures and restrooms.
Total Acreage for Unincorporated area facilities:		401.5	

Local governments in California provide a critical role in the effort to set aside parkland and open space for recreational purposes. Since the *Quimby Act* (California Government Code §66477) was passed in 1975, cities and counties have been authorized to pass ordinances requiring that developers set aside land, donate conservation easements, or pay fees for park improvements. Revenues generated through the Quimby Act cannot be used for the operation and maintenance of park facilities. The minimum requirement formula is three acres of land per one thousand people calculated by multiplying the number of dwelling units times the average density per dwelling unit in each municipal boundary according to the latest U.S. Census. In-lieu fees are based on the fair market value of land within a subdivision. Development impact fees, in this case Quimby fees, are one-time charges imposed on development projects to recover capital costs for public facilities needed to serve those new developments and the additional residents, employees, and visitors they bring to the community. California law, with a few minor exceptions, prohibits the use of impact fees for ongoing maintenance or operations costs.

Since the last MSR in 2006, the District has had new and additional programs/services. Below is a detailed description:

- **Docent Program**
A volunteer program for the Center for Water Education. Over 50 volunteers provide guided tours and assist to the Visitor Center at Diamond Valley Lake.
- **Senior Meal Program**
In partnership with the Riverside Office of Aging, the Senior Meal Program provides low cost lunch to seniors 5 days a week at the Simpson Center and Kay Cenicerros Senior Center.
- **SAFE/ASES After School Program**
A school District curriculum based after school tutoring program. This program is provided in all elementary and middle schools in Hemet-San Jacinto school districts.
- **P.A.L**
In partnership with the Police Activities League, the District provides a summer camp program of kids ages 6 to 14 years of age.
- **Grandfathers for Golf**
A non-profit agency dedicated to the teaching of children from both low-income and financially solvent families how to play the game of golf. This program is offered at Valley-Wide's Echo Hills Golf Course located in Hemet.
- **Pickle Ball**
A racket sport for two to four players using solid wood paddles to hit a polymer perforated ball over a net. One of the fastest growing sports in North America, VWRPD provides 2 courts at the Diamond Valley Lake Community Park, Valle Vista Park, and Aldergate Park.
- **Softball Baseball Tournaments**
Diamond Valley Lake Community Sports Park is now a prime and desirable destination for local and national tournaments. VWRPD continues to be the host of the

Girls National Softball Tournament, Senior Softball USA - California State Championship Tournament and the Pony West Zone Softball World Series.

The District provides numerous recreational activities at approximately 82 parks and facilities for all ages. These include special events, such as Easter Egg Hunt, Movies in the Park, 4th of July festivities, Halloween Carnival, Turkey Trot, winter holiday celebrations, craft shows, and family fun nights in addition to various sports programs and classes.

Types of Recreation Programs provided by VWRPD:

Animal Training	Day Camps	Personal Finance
Aquatics	Fitness	Sign Language
Arts & Crafts	Gymnastics	Self Defense
Baking & Cooking	Language Classes	Theater & Drama
CPR & First Aid	Music	Trips & Excursions
Dance	Pre-School	Various Sports Programs

B. Other Providers

The District works in conjunction with cities, school districts, and the County to provide a wide range of recreational programs to the residents within its boundaries. The District's boundary includes Cities of Hemet, San Jacinto and portions of Menifee, as well as unincorporated areas that provide various different levels of park and recreational services. In addition, the District comprises communities with wide-ranging demographics, from senior communities to family-oriented communities.

Riverside County Parks and Open Space District, Economic Development Agency (EDA), Center for Disease Control (CDC), Riverside County, Hemet Unified School District, San Jacinto School District, Mt. San Jacinto Community College, Menifee Union School District, the Cities of Hemet, San Jacinto and Menifee provide additional facility use agreement service within the District's boundaries or near the SOI.

The following are other alternate providers that offer park and recreation services throughout central Riverside County and the District. There is a mix of responsibilities between park ownership, park maintenance and recreation programs. Please refer to the facilities chart on pages 17 and 18.

City of Hemet

The City of Hemet is in the San Jacinto Valley that covers a total area of 27.847 square miles, which it shares with the neighboring City of San Jacinto.

The City of Hemet Parks Department is responsible for all aspects of maintenance for nine City parks. However, the City does not offer recreational programs. Recreational services are provided by VWRPD to the City of Hemet.

The City of Hemet has nine neighborhood parks:

1. Gibbel
2. Mary Henley
3. Simpson (operated by VWRPD)
4. Cawston Community
5. Weston
6. Dave Oltman
7. Spencer
8. Brubaker
9. Griffith Way Community

City Crews perform mowing, edging, weeding, trash clean up, playground equipment inspection, irrigation repairs and administer fertilization and aeration schedules for the turf.

City of Menifee

The City of Menifee previously contracted with the Riverside County Economic Development Agency (EDA) for maintenance and recreation services for all city owned parks on the west-side of the Interstate-215 freeway. In June 2010, the City executed a service agreement with EDA in the amount of \$510,010.00. There was also required additional programming in which EDA billed added costs above the contracted amount. Parks are funded primarily through the assessments originally levied through former County Service Area (CSA) 145 with any overages covered by the City's general fund. The assessment for Park & Recreation under for the former CSA 145 is \$75.60. The City has formed four maintenance Community Facilities Districts (CFDs) so far, including: 2012-1 (Audie Murphy Ranch), 2012-2 (Hidden Hills) 2014-1 (Regency CFD) and the 2014-2 (Commerce CFD). Properties within each district are taxed in accordance with the established Rate and Method of Apportionment for the respective CFD. Under CSA 145 arterial street lighting has been typically provided for all annexations into the former CSA 145. The City is currently in the process of establishing a city-wide CFD for maintenance and emergency services. County Service Area 145 was dissolved when the City incorporated. The contract between the City and the County of Riverside expired on June 30, 2014 and the contract was not extended.

The City had been in the process of evaluating park and recreation services to provide comprehensive citywide community services due to the split in boundaries between the City and VWRPD, which currently provides park maintenance and recreation services east of the Interstate-215 freeway.

On May 7, 2014, the Menifee City Council decided to enter into a new three-year agreement with VWRPD to be effective as of July 1, 2014 to maintain and operate all parks and recreation services on the west side of the Interstate-215 freeway. Recreation services provided will include various sports programs and classes, movies in the park and various community events throughout the year. Based on the initial contract, the original proposal amount was \$738,985. On September 3, 2014, the City Council approved an additional work/services contract with VWRPD that will establish a contingency beyond the base contract in the amount of \$100,000.00. The City contract with VWRPD is higher compared to the former agreement with the County of Riverside; however, the contract includes operation and maintenance of three additional facilities (Audie Murphy Ranch Sports Park, Lazy Creek Recreation Center and the Kay Cenicerros Senior Center).

The City of Menifee has seven neighborhood parks, one community center and one senior center.

- | | |
|---|--|
| 1. Audie Murphy Ranch Sports Park
Newport Rd. (92587) | 6. Lyle Marsh Park
27050 School Park Dr. (92584) |
| 2. E.L. Pete Peterson Park
29621 Park City Ave. (92584) | 7. Nova Park
25444 Nova Lane (92585) |
| 3. La Ladera Park
29629 La Ladera Rd. (92584) | 8. Rancho Ramona Park
28050 Encanto Dr. (92586) |
| 4. Lazy Creek Recreation Center
26480 Lazy Creek Rd. (92586) | 9. Kay Cenicerros Senior Center
29995 Evans Rd. (92586) |
| 5. Lazy Creek Park
26480 Lazy Creek Rd. (92586) | |

City of San Jacinto

The City of San Jacinto is located at the north end of the San Jacinto Valley, with Hemet to its south and covers a total area of 26.1 square miles. As of January 1, 2014 the current population of the City of San Jacinto is estimated at approximately 83,716 (Department of Finance).

The City of San Jacinto Parks Department is responsible for all aspects of maintenance for 31 City Parks. However, the City does not offer recreational programs. Recreational services are provided by VWRPD to the City of San Jacinto.

- | | |
|---|---|
| 1. Aaron J. Ward Park
381 La Clarita Ave. | 7. Cutting Park
1780 W. Cottonwood Ave. |
| 2. Almaden Park
Eden Valley Way | 8. Daniel Najera Park
1462 Rojo Ln. |
| 3. Belicia Park
1803 Mountain Ave. | 9. Druding Park
208 S. Pico Ave. |
| 4. Bolander Park
Meadow View Dr. | 10. Durango Park
503 Divine Way |
| 5. Catalpa Park
Cawston Ave & Seventh St | 11. Francisco Estudillo Heritage Park
150 S. Dillon Ave. |
| 6. Col. Lewis Millett Park
2001 Ramona Blvd. | 12. Granite Homes
1774 Wheelbarrow Way |

- | | |
|--|---|
| 13. Hafliger Park
630 E. Agape Ave. | 23. Sallee Park
180 Idyllwild Dr. |
| 14. Haugen Park
1099 Peaceful Ln. | 24. Sky View Park
920 Sky View Ln. |
| 15. Hofmann Park
650 San Jacinto Ave. | 25. Solana II Park
1300 Heron Way |
| 16. Lynden Trail Park
752 Overton Dr. | 26. Stallions Crossings
108 N. Lyon Ave. |
| 17. Mistletoe Park
421 S. Mistletoe Ave. | 27. Tamarisk Park
3061 Coffeeberry Way |
| 18. Parkside Village
410 Partridge Ln. | 28. Terrazzo Park
2171 Hartley Pkwy |
| 19. Rancho Park
975 E. Esplanade Ave. | 29. The Cove
252 Pomegranate St. |
| 20. Rancho San Jacinto Parks
1981 Villines Ave. | 30. Ward Park
805 Sweet Clover Loop |
| 21. Rancho San Jacinto Parks
1484 Villines Ave. | 31. Warneke Park
594 Sunnyside Blvd. |
| 22. Sagecrest Park
Sagecrest Dr. & Cortina Dr. | |

Park Sites:

Valley-Wide Recreation and Park District evaluates acquiring land for future park development within the service area. There are four primary undeveloped areas owned by VWRPD as follows:

1. Diamond Valley Lake Community Park: Continued project planning to fully develop the 85-Acre site.
2. San Jacinto River Park: Continue project planning to develop this site after flood control improvements are made.
3. Exchange Club Park: Continue development plans for this 8.8 Acre park site in co-ownership with Hemet Unified School District.
4. Wheatfield Park Extension: This project plan includes the development of approximately 5 acres for soccer and associated parking facilities.

Valley-Wide developed a Capital Asset Replacement Report to be the guiding document used for capital improvement projects. This report establishes the means for capital asset preservation, repair and eventual replacement based on service life expectancies. This is a widely used tool and is helpful to ensure public facilities are functional for their intended purpose.

V. Sphere of Influence

The last Sphere of Influence review was prior to the City of Menifee's incorporation. When the last MSR/SOI was prepared in 2006, the Commission amended the SOI by removing the Roripaugh Ranch area from the District's SOI. Removal from the SOI indicated a future detachment from the District's boundaries would be appropriate. This was an area that was annexed into the City of Temecula in 2003 and the City of Temecula provides its own park and recreation programs. The Roripaugh parcels have not been detached and still remain within the service boundaries of VWRPD. This detachment should still be addressed by the District or City of Temecula at some point.

The District's SOI was also amended by adding territory to the district's western and northern sphere areas to match the spheres of influence for the former County Service Area (CSA) 145 (now dissolved due to the incorporation of the City of Menifee) and CSA 146 (an active CSA within Riverside County). In addition, an amendment of the District's sphere removed any of VWRPD's SOI from the incorporated boundaries of the City of Perris.

Portions of the City of Menifee (on the west side of the Interstate-215 freeway) are currently not in the SOI of the District. There are also undeveloped portions of the Lakeview area that should be considered in the future SOI amendment. These amendments would be treated as a boundary clean-up.

A few years ago the District expressed interest in expanding its SOI to the unincorporated community of Anza that is located to the east. This is based on comments from the residents of Anza who may, in the future, wish to be annexed into the District. The Anza Valley Municipal Advisory Council submitted a letter to LAFCO in February 2011 that VWRPD made a presentation on January 12, 2011, to the community of Anza and the public response to the meeting was overwhelming in favor of the boundary expansion.

It is anticipated that the VWRPD SOI review, will be brought to the Commission in either December 2014 or January 2015.

VI. MSR Determinations:

(1) Growth and population projections for the affected area.

The District has not developed any population projections. Based on projections for the three cities within the District, which make up most of the District's population, the population of the District can be expected to grow by 50% over the next 20 years.

The 2010 census data was not available for the development of the Master Plan at the time but there was an estimated 201,791 people residing within VWRPD boundaries.

Riverside County's 2013 Progress Report Population Projections

	Population in 2010	Population projected in 2020	Population projected in 2035
Hemet	78,053	84,856	117,360
Menifee*	71,012	85,793	112,233
San Jacinto	37,679	55,086	98,730

*only a portion of Menifee is within the District.

(2) Present and planned capacity of public facilities and adequacy of public services, including infrastructure needs or deficiencies.

The Valley-Wide Recreation and Park District operates approximately 82 parks and facilities, with a total of 874.14 acres. The District owns 70 of those parks and facilities, one park is owned by the City of Hemet, nine facilities (outside the District) are owned by the City of Menifee and two parks are owned by the City of San Jacinto. Of those 82 parks and facilities, 13 of those are community centers and 1 is an aquatic center.

Based on the entire service area of VWRPD (including the City of Menifee contract area) the District is currently operating 3.64 acres of parkland per 1,000 population/residents. The District's adopted standard is to provide 5 acres of parkland per 1,000 population/residents; therefore, this goal is adopted for future development consistent with the standards set forth by the County of Riverside. The District is below their adopted park standard. A likely reason is that a significant portion of the District population was already in place at the time the District was formed.

In an effort to continually improve and enhance the Valley-Wide Recreation and Park District's services and overall organizational effectiveness, in 2010 the District adopted a Master Plan that is a guide for the next 10 years. The Plan explains the current recreation trends, existing facilities and future expansion goals of the District and the Board of Directors. In addition, there are four parks in the planning stages within the District that will assist in serving the District's growing population.

Valley-Wide developed a Capital Asset Replacement Report to be the guiding document used for capital improvement projects. This report establishes the means for capital asset preservation, repair and eventual replacement based on service life expectancies. This is a widely used tool and is helpful to ensure public facilities are functional for their intended purpose.

(3) Financial ability of agencies to provide services.

Valley Wide Recreation and Park District adopts a biannual budget and maintains a balanced budget. The District has a positive net asset position of an estimated \$10 million and a fund balance of almost \$3 million. The fund balance is currently half of its general fund budget. The District has stabilized since the decline of the economy and is on an upward trend. There are no foreseeable issues with the District's financial ability to continue providing park and recreation services at current levels.

(4) Status of, and opportunities for, shared facilities.

On May 7, 2014, the Menifee City Council decided to enter into a new three-year agreement with VWRPD to be effective as of July 1, 2014 to maintain and operate all parks and recreation services on the west side of the Interstate-215 freeway. Recreation services provided will include various sports programs and classes, movies in the park and various community events throughout the year.

The District has a long history of cooperative relationships with other agencies which helps to provide for additional facilities and services in a cost effective manner. The District has created and maintained partnerships with outside organizations such as P.A.L (Police Activity League), local school districts and the Soboba Band of Luiseno Indians and the cities of Hemet, Menifee and San Jacinto. Pooling resources with the community allows the maximum use of public and private parks and facilities. School facilities are often left empty in the afternoons and can be used for District classes and events. The more partnerships that can be reciprocated the better the District can serve the community.

(5) Accountability for community service needs, including governmental structure and operational efficiencies.

Based on the current provision of service, it is reasonable to conclude that public services can continue to be provided by the District under the existing government structure.

The District, contract Cities and unincorporated communities that are served by the District have worked out a system of coordination to ensure a cooperative arrangement that efficiently utilizes resources to provide services to area residents.

The public is welcome to all Board meetings and encouraged to provide input on facilities and program needs. All District meetings are held pursuant to the Brown Act. In addition, the public can run in an election to become part of the Board of Directors, or can be a part of the Non-profit entity Friends of Valley-Wide Foundation.

The District is committed to promoting active public participation and to creating a system of government truly representative of all its residents. The District has several methods to ensure that public processes are open and accessible to the public. The District's website at www.vwrpd.org was created to provide the community with up-to-date information on park & recreation services, trips and excursions, instructional class information, sports game scores, events, press releases and all Public Board meetings with agendas posted in compliance with the Brown Act. Participants can register online for sports programs and residents in the Menifee area can now register online. The District also relies heavily on social media such as mass emails, Facebook and Twitter to distribute information to the public. However, the District's Parks and Recreation Activity Guide is the most common method of receiving

information about park, recreation facilities, services and programs offered by the District. This is available by print that is mailed to the residents and is available on the District's website. In addition, there is an activity guide that is catered to specific communities and is distributed two to three times a year.

The District website includes:

- Program Information (i.e., Category of Recreation Activities and Specific Classes Within Those Categories and Sports Schedules)
- Recreation information broken down by particular Cities or Unincorporated Communities
- Link to District's Online Registration System
- Facility Information & Parks-at-a Glance
- List of Current Board of Directors along with past Board Meeting Agendas and Minutes
- Staff Directory
- Employment Opportunities
- Community Organizations
- Calendar of Upcoming Events
- Trips & Excursions
- Park & Maintenance request for repair
- Valley-Wide Multi-media with images and videos
- Valley-Wide directory
- Links to District's Facebook and Twitter Pages

Annual audits have been performed on the financial statements of the District. As of the three most recent audits, FYs 10-11, 11-12, and 12-13, a "clean" opinion was reported and the audit report indicates, the District's financial statements have been presented fairly. Currently, District annual audits are available upon request. Fee Schedule for Facility Use Rental Fees, Room and Field use should also be posted on their website.

At this time, board agendas and minutes are available on the District's website www.vwrpd.org. However, the budget and annual audits are not available online. This is common among the Recreation and Park Districts of Riverside County, where websites are mostly geared towards activities and facilities of the District, not so much the administration. It is recommended that financial information, be posted on the District website as well as the District's Master Plan.

(6) Any other matter related to effective or efficient service delivery, as required by Commission policy.

In the last Sphere of Influence review, the Commission amended the SOI by removing the Roripaugh Ranch area from the District's SOI. Removal from the SOI indicated a future detachment from the District's boundaries would be appropriate. This was an area that was annexed into the City of Temecula in 2003 and the City of Temecula provides its own park and recreation programs. The Roripaugh parcels have not been detached and still remain within the service boundaries of VWRPD. This detachment should still be addressed by the District or City of Temecula at some point

Portions of the City of Menifee (on the west side of the Interstate-215 freeway) are currently not in the SOI of the District. There are also undeveloped portions of the Lakeview area that should be considered in the future SOI amendment. These amendments would be treated as a boundary clean-up.

Valley-Wide Recreation and Park District Existing Park Facilities

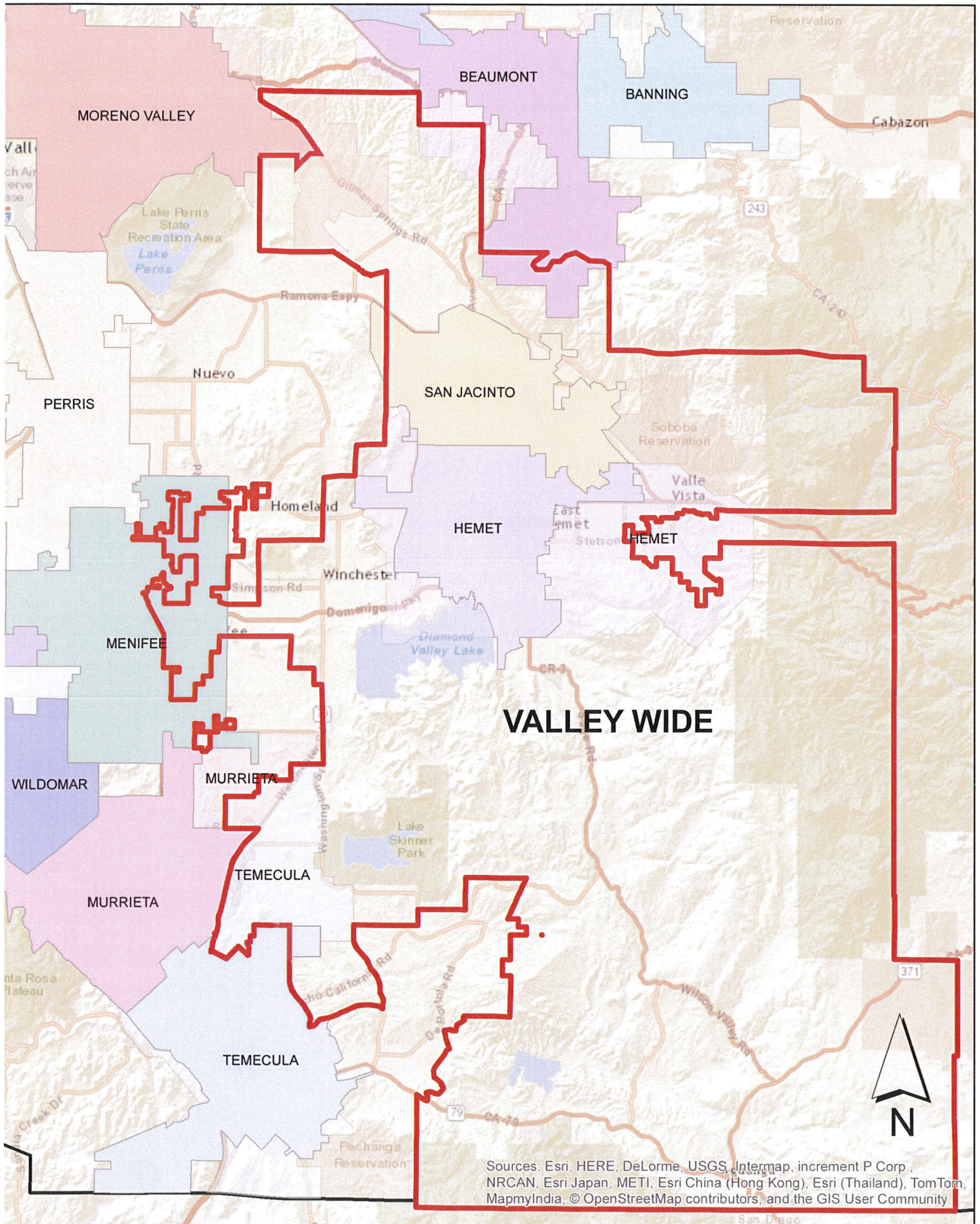
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Valley-Wide Recreation and Park District Existing Park Facilities Communities

COMMUNITIES			
Aguanga			
Facility	Address/Cross Streets	Acreage	Amenities
54 Cottonwood/Keller-Harris Community Center	44260 Sage Rd. (92596)	10	6,000 sq. ft. multi-purpose center w/meeting rooms, gymnasium, 1 ball field, 1 basketball court, horseshoe pits, shuffleboard, 1 play area, 1 picnic area and restrooms.
French Valley			
Facility	Address/Cross Streets	Acreage	Amenities
55 Abella Park	Abella St. & Winchester Rd. (92596)	17	2 ball fields, 1 lighted field, 1 soccer field, 2 basketball courts, 2 tennis courts, 2 playground facilities, 2 picnic areas and restrooms.
56 Adeline's Park	N.Benton Rd. & Cady Rd. (92596)	1	2 play areas, 1 picnic area and no restrooms.
57 Avignon Park	Avignon Ct. & Thompson Rd. (92596)	0.5	1 basketball court and no restrooms.
58 Barry Jones Memorial aka "Skunk Hollow"	n/a	162	Open Space
59 Brookfield Park	Wisteria Loop & Pourvoy Rd. (92596)	12	1 ball field, 2 basketball courts, 1 volleyball court, 2 playground facilities, no restrooms, 1 picnic area and fitness trails.
60 Broofield Open Space	Skyview Rd. & Pourvoy Rd. (92596)	62	Open Space
61 Butterfield Park	Benton Rd. & Cady Rd. (92596)	5	2 ball fields, 2 basketball courts, 2 playground facilities and restrooms.
62 Crown Valley Park	High Vista Dr. & Shadetree Dr. (92563)	7	1 ball field, 1 lighted field, 1 soccer field, 2 basketball courts, 2 tennis courts, picnic area, 2 playground facilities and restrooms. <i>Awaiting VMRPD acceptance for the 3 acre park extension.</i>
63 Emerald Park	31736 Emerald Dr. (92596)	7	1 ball field, 1 lighted field, 2 basketball courts, 1 play area, 1 picnic area and restrooms.
64 Fieldview Park	Washington St. & Shrimp Ln. (92596)	7	1 ball field, 1 lighted field, 2 basketball courts, 1 play area, 1 picnic area and restrooms.
65 Kona Park	Wainea Way & Mauna Loa Rd. (92596)	1	1 play area and no restrooms.
66 Leon Park	Leon Rd. & Euclid Loop (92596)	5	2 basketball courts, 2 play areas, 1 picnic area and fitness trails.
67 Northfield Park	Spun Cotton Dr. & Yellow Wagon Rd. (92596)	1	n/a
68 Pourvoy Fields	Pourvoy Rd. between Skyview Rd. & Jean Nicholas Rd. (92544)	9	6 soccer fields
69 Primrose Park	Cloche Dr. & McCartney Dr. (92596)	3	1 volleyball court, 1 play area, 1 picnic area and no restrooms.
70 Rancho Bella Vista Community Center & Park	31757 Browning St. (92563)	7	14,000 sq. ft. center, w/indoor basketball court, meeting rooms and an office, Gymnasium, 1 ball field, 1 lighted field, 1 basketball court, 1 play area, 1 picnic structure, and restrooms.
71 Sheffield Park	31969 Genoa St. (92596)	12	2 ball fields, 2 basketball courts, 4 soccer fields, basketball court and restrooms.
72 Spencer's Crossing	Briggs Rd. & Leon Rd. (92563)	11.5	2 ball fields, 1 lighted field, 1 soccer field, 2 play areas, 1 picnic structure and restrooms.
73 Wacon Wheel Park	Juniper Barry Dr. & Yellow Wagon Rd. (92596)	1	1 play area and no restrooms.
74 Washington Park	Washington St. & Fields Dr. (92596)	5	1 ball field, 2 basketball courts, 1 play area, 1 picnic area and restrooms.
75 Watemild Park	Spun Cotton Dr. & Round Coral Dr. (92596)	1	n/a
76 Whispering Heights	Leon Rd. between Jean Nicholas Rd. & Pat Rd. (92596)	8	n/a
Valle Vista			
Facility	Address/Cross Streets	Acreage	Amenities
77 Valle Vista Park	25175 Fairview Ave.	4	Picnic shelter, playground equipment, horseshoe pits and restrooms.
Winchester			
Facility	Address/Cross Streets	Acreage	Amenities
78 Garatt Group Park	Skyview Rd. & Washington St. (92596)	5	n/a
79 Mathews Ranch	Mathews Rd. & Leon (92596)	10	n/a
80 Pleasant Valley Park	Simpson Rd. & Leon Rd. (92596)	2.5	2 basketball courts, 1 play area, 1 picnic area and fitness trails.
81 Stonedate Park	Briggs Rd. & Holland Rd. (92596)	5	n/a
82 Winchester Park/Francis Domenigoni Community Center	32665 Haddock St. (92596)	20	12,500 sq. ft community center w/kitchen, meeting rooms and gymnasium, 3 ball fields, 3 lighted fields, 4 soccer fields, 2 basketball courts, 1 tennis court, 2 horseshoe pits, 1 play area, 2 picnic structures and restrooms.
Total Acreage for Unincorporated area facilities:		401.5	

Valley-Wide Recreation & Park District Boundaries

LAFCO 2014-04-3&5 - VWRPD MSR



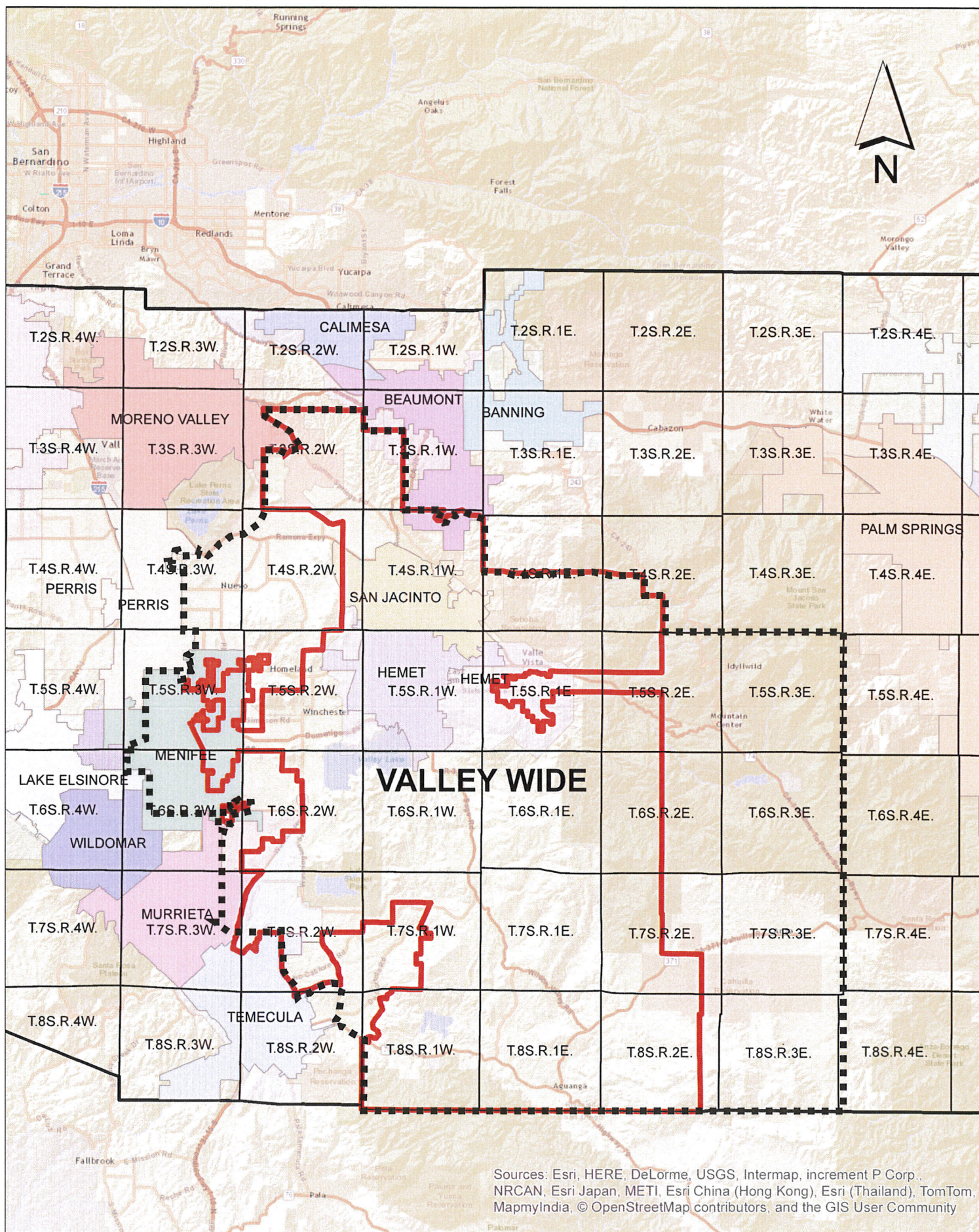
Sources: Esri, HERE, DeLorme, USGS, Intermap, increment P Corp., NRCAN, Esri Japan, METI, Esri China (Hong Kong), Esri (Thailand), TomTom, MapmyIndia, © OpenStreetMap contributors, and the GIS User Community

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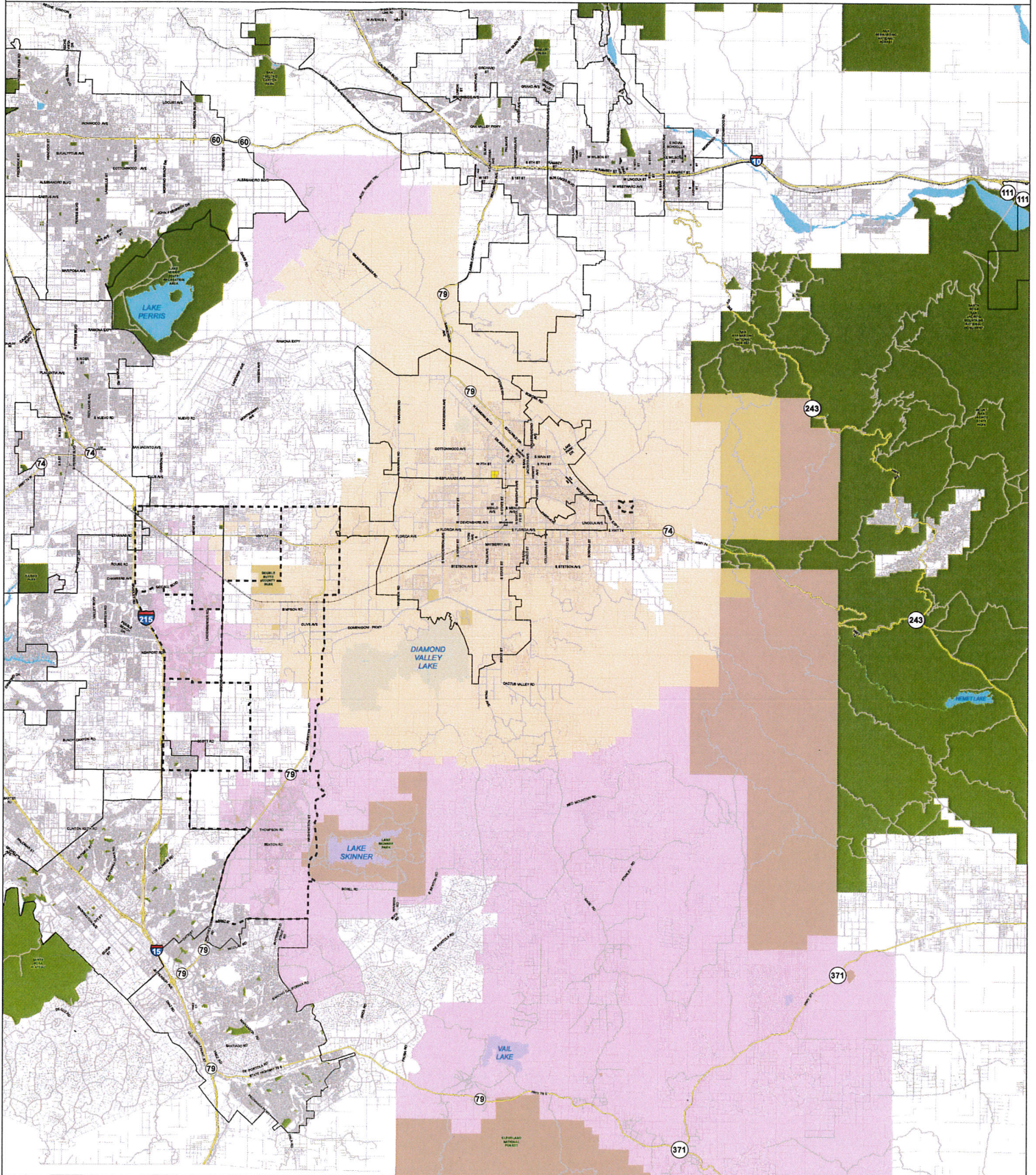
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Valley-Wide Recreation & Park District Boundaries

LAFCO 2014-04-3&5 - VWRPD MSR



VALLEY-WIDE RECREATION & PARK DISTRICT LANDSCAPE MAINTENANCE DISTRICTS JURISDICTION



NBS

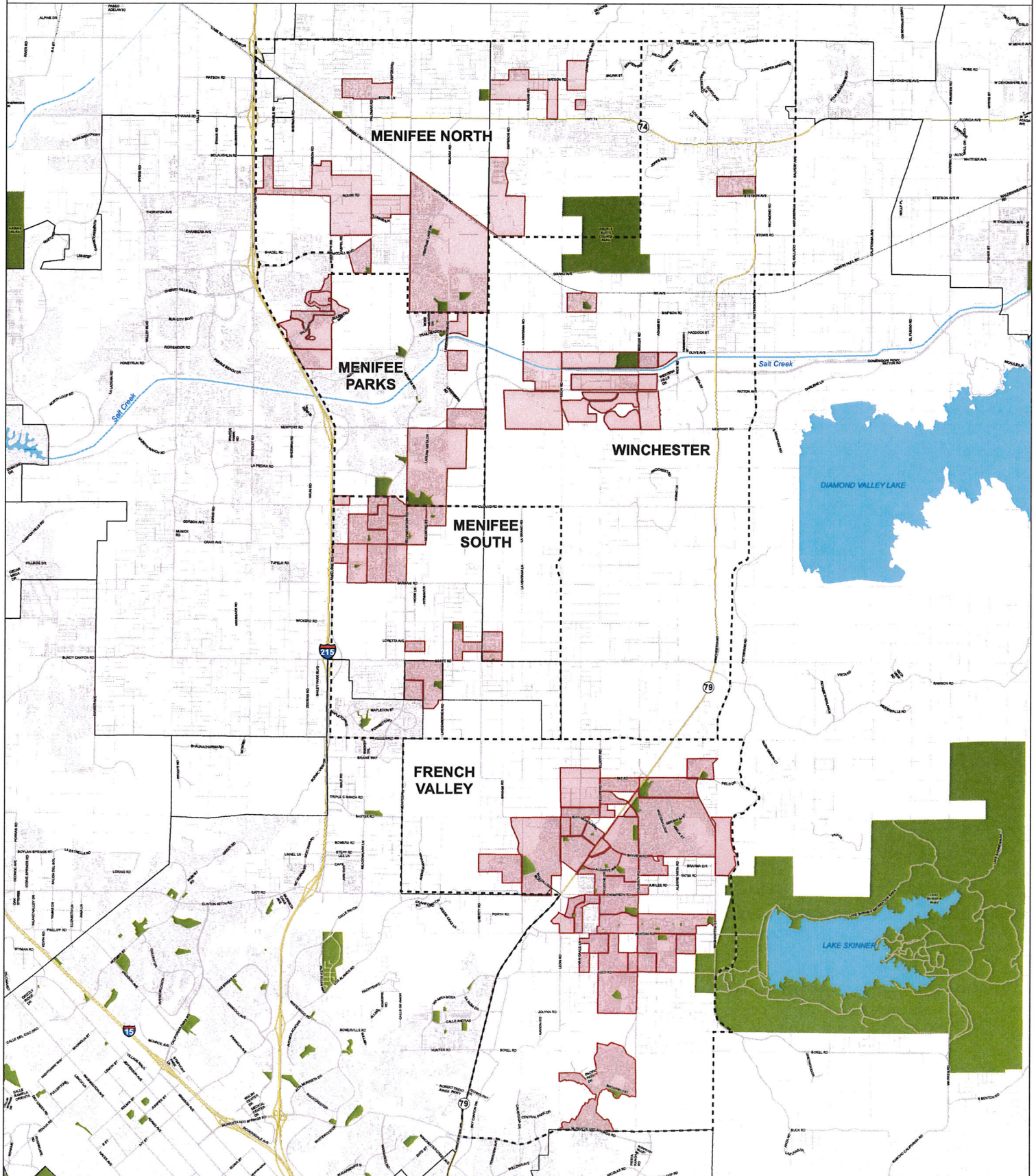
Local Government Solutions

- Landscape Maintenance District Boundary
- Municipal Boundary
- LMD 88-1 Zone 10 Mile zone
- LMD 88-1 Outside 10 Mile Zone
- Valley-Wide Regional Park
- Waterbodies
- Parks
- Parcels

0 1 2 3 4 5 Miles
1" = 1 Mile
When Printed at 36"x48"



VALLEY-WIDE RECREATION & PARK DISTRICT LANDSCAPE MAINTENANCE DISTRICTS OVERVIEW MAP



NBS

Local Government Solutions

--- Landscape Maintenance District Boundary
 — Municipal Boundary
 ■ Zone Boundary
 ■ Waterbodies
 ■ Parks

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 1" = 2,000'
 When Printed at 36"x48"

