

12. 3/28/2013

TO:

Local Agency Formation Commission

FROM:

George Spiliotis, Executive Officer

SUBJECT: INDEPENDENT AUDITOR'S REPORT FOR FISCAL YEAR 2011-12.

In April of 2012, the firm of White Nelson Diehl Evans (WNDE) was selected to audit the Commission's financial statements for fiscal years 2011-12, 2012-13, 2013-14 and 2014-15. WNDE has completed its audit of the financial statements for FY 2011-12.

As with the audits for each of the seven previous fiscal years, the finding is that the significant financial statements fairly, in all material respects, the respective financial position of the governmental activities and general fund of the Commission as of June 30, 2012 and the respective changes in financial position thereof, and the respective budgetary comparison for the General for the year then ended in conformity accounting with principles generally accepted in the United States of America." WNDE has not identified any changes necessary in the Commission's internal controls or recommended changes in the practices of the Commission in the report. The Commission has successfully implemented past recommendations such as the adoption of capital assets and reserve polices, and has developed a cash reconciliation process for the Commission's accounts.

With the decline in fee revenue over the last few vears, the Commission's net assets status continues to decline. previously, a significant contributing factor on the liability side is the increasing Compensated Absences (leave balances) accrued by current LAFCO staff. In order to conserve cash, for the last few fiscal years we had reduced the limits on or eliminated cashing out Additionally, the institution of furloughs has reduced the need for employees to use leave. While these budgetary control measures have reduced expenditures, they have contributed to the increase in long-term liability. Should any employee separate from the agency, those leave balances must be paid out. While not an immediate concern, the long-term liability must be addressed by the Commission. To this end, the current year budget (FY 2012-13) relaxed the limits on leave buydown.

SPECIFIC RECOMMENDATION:

It is recommended the Commission:

- 1. Review the attached report from WNDE and the Management Discussion and Analysis.
- 2. Receive and file the Independent Auditor's Report for FY 2011-12.

Respectfully submitted,

George V. Spiliotis
Executive Officer





To the Commission Members of the Riverside Local Agency Formation Commission

We have audited the financial statements of the governmental activities of the Riverside Local Agency Formation Commission (the "Commission") for the year ended June 30, 2012. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards, as well as certain information related to the planned scope and timing of our audit. We have communicated such information various communications with management and in our letter contract dated February 4, 2013. Professional standards also require that we communicate to you the following information related to our audit.

Significant Audit Findings

Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by the Commission are described in Note 1 to the financial statements. No new accounting policies were adopted and the application of existing policies was not changed during 2011/2012. We noted no transactions entered into by the governmental unit during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimates affecting the Commission's financial statements were:

Management's estimate regarding the annual required contribution to the retirement plans since these estimates are based on actuarial valuations. We evaluated the key factors and assumptions used to develop the annual required contribution in determining that it is reasonable in relation to the financial statements taken as a whole.

Certain financial statement disclosures are particularly sensitive because of their significance to financial statement users. The most sensitive disclosures affecting the financial statements were:

The disclosure of the retirement plans and other post-employment benefit plans in Notes 7 and 8 to the financial statements, since there are significant estimates involved in these disclosures.

The financial statement disclosures are neutral, consistent, and clear.

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Commission Members of the Riverside Local Agency Formation Commission February 13, 2013 Page 2

Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are clearly trivial, and communicate them to the appropriate level of management. Management has corrected all such misstatements. In addition, none of the misstatements detected as a result of audit procedures and corrected by management were material, either individually or in the aggregate, to each opinion unit's financial statements taken as a whole.

Disagreements with Management

For purposes of this letter, a disagreement with management is a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

Management Representations

We have requested certain representations from management that are included in the management representation letter dated February 13, 2013.

Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the governmental unit's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the governmental unit's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

Commission Members of the Riverside Local Agency Formation Commission February 13, 2013 Page 3

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This information is intended solely for the use of the Commission Members and management of the Commission and is not intended to be, and should not be, used by anyone other than these specified parties.

Irvine, California

February 13, 2013





INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Commission Members of Riverside Local Agency Formation Commission Riverside, California

We have audited the financial statements of the governmental activities of Riverside Local Agency Formation Commission (the "Commission"), as of and for the year ended June 30, 2012, and have issued our report thereon dated February 13, 2013. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

Management of the Commission is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered the Commission's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Commission's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Commission's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Commission's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, and contracts, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of management, the Commission members, others within the Commission, and is not intended to be and should not be used by anyone other than these specified parties.

Irvine, California

White Nelson Diehl Tuans UP

February 13, 2013

AUDITED FINANCIAL STATEMENT FISCAL YEAR 11-12

FINANCIAL STATEMENTS

WITH REPORT ON AUDIT BY INDEPENDENT CERTIFIED PUBLIC ACCOUNTANTS

FOR THE YEAR ENDED JUNE 30, 2012

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INDEPENDENT AUDITORS' REPORT

To the Members of the Commission Riverside Local Agency Formation Commission Riverside, California

We have audited the accompanying financial statements of the governmental activities and general fund of the Riverside Local Agency Formation Commission (the Commission) as of and for the year ended June 30, 2012, which collectively comprise the Commission's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Commission's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and general fund of the Commission, as of June 30, 2012 and the respective changes in financial position, thereof, and the respective budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated February 13, 2013 on our consideration of the Commission's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the management's discussion and analysis in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during the audit of the basic financial statements. We do not express an opinion or provide any assurance on the management's discussion and analysis because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Irvine, California

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February 13, 2013

MANAGEMENT'S DISCUSSION AND ANALYSIS

Fiscal Year Ended June 30, 2012

The following discussion and analysis of the financial performance of the Local Agency Formation Commission of Riverside County (Commission) provides an overview of the Commission's financial activities for the fiscal year ended June 30, 2012. Please read it in conjunction with the financial statements identified in the accompanying table of contents.

Using the Accompanying Financial Statements

This annual report consists of a series of financial statements. The Statement of Net Assets and the Statement of Activities provide information about the activities of the Commission as a whole and present a longer view of the Commission's finances. Also included in the accompanying report are fund financial statements. For governmental activities, the fund financial statements tell how these services were financed in the short-term as well as what remains for future spending.

OVERVIEW OF THE FINANCIAL STATEMENTS

The annual report consists of three parts – management's discussion and analysis (this section), the basic financial statements, and required supplementary information. The basic financial statements provide both long-term and short-term information about the Commission's overall financial status. The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of required supplementary information that provides additional financial and budgetary information.

Reporting the Commission as a Whole

The accompanying Government-wide financial statements include two statements that present financial data for the Commission as a whole. An important question to be asked about the Commission's finances is, "Is the Commission as a whole better off or worse off as a result of the year's activities?" The Statement of Net Assets and the Statement of Activities report information about the Commission as a whole and about its activities in a way that helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting. Revenues are recognized when they are earned. Expenditures are recognized when the related liability is incurred, regardless of the cash flow.

The statements report the Commission's net assets and changes in them. You can think of the Commission's net assets – the difference between assets and liabilities – as one way to measure the Commission's financial health or financial position. Over time, increases and decreases in the Commission's net assets are one indicator of whether its financial health is improving or deteriorating. You will need to consider other factors, such as changes in the Commission's revenues, to assess the overall health of the Commission. Indeed, a reduction in net assets is sometimes assumed in the budget process, as prior year end fund balance is relied on as a funding source for the current year budget.

Reporting the Commission's Fund Activity

The fund financial statements provide detailed information about the Commission's governmental fund as it operates under a single-program government fund. All of the Commission's basic services are

reported in its General Fund. The fund is reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the subject fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures related to compensated absences and claims and judgments are recorded only when a payment is due.

TABLE 1
GOVERNMENT-WIDE FINANCIAL STATEMENTS

	2011-12	2010-11	DIFFERENCE
ASSETS			
Current Assets:			
Cash and Cash Equivalents	\$176,963	\$194,485	(\$17,522)
Accounts Receivable	3	3	0
Interest Receivable	138	220	(82)
Due from Other Govts.	668	2,705	(2,037)
Capital Assets, Net of Depreciation	4,374	4,860	(486)
Total Current Assets	182,146	202,273	(20,127)
LIABILITIES			
Current Liabilities:			
Salaries and Benefits Payable	23,652	24,824	(\$1,172)
Accounts Payable	2,062	2,071	(9)
Unearned Revenue	0	77,740	(77,740)
Prior Period Adjustment	0	(77,740)	77,740
Total Current Liabilities	25,714	26,895	(1,181)
Non-current Liabilities:			
Compensated Absences	60,293	33,729	26,564
(due within one year)		·	ŕ
Compensated Absences (due in more than one year)	182,926	194,923	(11,997)
Total Liabilities	268,933	255,547	13,386
NET ASSETS			
Invested in Capital Assets, net of unrelated			
debt	4,374	4,860	(486)
Unrestricted	(91,161)	(58,134)	(33,027)
Total Net Assets	(86,787)	(53,274)	(33,513)

^{*}Corrected per restatement of unearned revenue.

<u>TABLE 2</u>

<u>CHANGES IN NET ASSETS – GOVERNMENTAL ACTIVITIES</u>

	2011-12	2010-11	DIFFERENCE
REVENUES		-	
Charges for Services	\$97,754	\$78,001	\$19,753
Intergovernmental	585,023	570,366	\$14,657
Interest	2,097	3,160	(\$1,063)
Total Revenues	684,874	651,527	33,347
EXPENDITURES			
Salaries and Benefits	548,657	560,426	(11,769)
Services and Supplies	169,730	181,432	(11,702)
Total Expenditures	718,387	741,858	(23,471)
CHANGES IN NET ASSETS	(33,513)	(90,331)	56,818
Net Assets, Beginning	(53,274)	(40,683)	(12,591)
Restatements	0	77,740	(77,740)
Net Assets, Ending	(86,787)	(53,274)	(33,513)

¹Includes Compensated Absences & Commission Expenses previously listed under Services & Supplies. ²FY 10-11 Includes Depreciated Assets.

An explanation of significant changes in the revenues and expenses of the Commission's governmental activities presented above and in the following financial statements is as follows:

- Revenues related to proposal activity, Charges for Services, increased by approximately 20 percent from the prior year, reflecting a slight increase in development activity in the Inland Empire. Historically, a significant amount of the fee revenue generated by this LAFCO has been related to new construction. FY 2010-11 was a new record low in this Commission's fee generating proposal activity.
- Intergovernmental revenues, also referred to as the Local Agency Share, were increased by less than three percent. This was the first increase in two fiscal years. The difference between budgeted expenditures and budgeted fee revenue and interest income determines the Local Agency Share.
- There is a significant change in the Net Assets beginning balances resulting from a correction, in financial statements for the fiscal year ending June 30, 2011. Revenues in the amount of \$77,740 were restated to correct an error in recording deferred revenues on collections that had already been earned. The prior auditor used a different methodology to calculate the amount of revenue earned per fiscal year. Previously, fee revenue was not considered earned upon receipt, but considered earned at different stages through the processing of a proposal.
- Decreased expenditures in the Salaries and Benefits category is related to staff's participation in voluntary furlough at eight percent of salaries (2% increase from prior year). The decrease

in the Services and Supplies category is primarily due to the implementation of cost saving measures such as a reduction in the number of public hearings and the reduction in services related to the decline in proposal activity.

- Net assets have continued to decline, even as expenditures have been reduced. Although the restatement of unearned revenues has increased net assets, the net asset position remains negative. The negative position is primarily due to the long-term liability of Compensated Absences.
- Revenues have not been sufficient to offset the accumulated liability. As a result, the Commission remains in a negative financial position.

Long-term liabilities, such as compensated absences are not due and payable in the current period.

LONG-TERM LIABILITIES

	2011-12	2010-11	DIFFERENCE
Compensated Absences	<u>\$243,219</u>	<u>\$228,652</u>	<u>\$14,567</u>

Additional information on the Commission's long-term liabilities can be found in Note 1 to the accompanying financial statements.

Contacting the Commission's Financial Management

This financial report is designed to provide our citizens, public officials, applicants, and creditors with a general overview of the Commission's finances and to show the Commission's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Executive Officer, George Spiliotis at 3850 Vine Street, Suite 110, Riverside CA 92507-4277.

STATEMENT OF NET ASSETS

June 30, 2012

	Governmental Activities
ASSETS:	
Cash and investments	\$ 176,963
Receivables:	
Accounts	3
Accrued interest	138
Due from other governments	668
Capital assets, net of accumulated depreciation	4,374
TOTAL ASSETS	182,146
LIABILITIES:	
Accounts payable	2,062
Other accrued liabilities	23,652
Compensated absences:	
Due within one year	60,293
Due in more than one year	182,926
TOTAL LIABILITIES	268,933
NET ASSETS (DEFICIT):	
Invested in capital assets	4,374
Unrestricted	(91,161)
TOTAL NET ASSETS (DEFICIT)	\$ (86,787)

STATEMENT OF ACTIVITIES

			Program Revenue	es	Net (Expense) Revenue and Changes in Net Assets Primary Government
		Charges	Operating	Capital	
		for	Grants and	Grants and	Governmental
Functions/programs	Expenses	Services	Contributions	Contributions	Activities
Governmental activities:					
General government	\$ 718,38	<u>7</u> \$ 97,754	\$ 585,023		\$ (35,610)
Total governmental activities	\$ 718,38	7 \$ 97,754	\$ 585,023	\$ -	(35,610)
		General revenues:	1		0.005
		Use of money and	u property		2,097
		Change in net ass	sets		(33,513)
		Net assets - Beginni as previously state	-		(131,014)
		Prior period adjustn correction of an e			77,740
		Net assets - Beginni as restated	ing of Year,		(53,274)
		Net assets (deficit) -	- End of Year		\$ (86,787)

BALANCE SHEET GOVERNMENTAL FUND

June 30, 2012

	General Fund
ASSETS	
Cash and investments	\$ 176,963
Receivables:	
Accounts	3
Accrued interest	138
Due from other governments	668
TOTAL ASSETS	\$ 177,772
LIABILITIES AND FUND BALANCE	
LIABILITIES:	
Accounts payable	\$ 2,062
Salaries and benefits payable	23,652
TOTAL LIABILITIES	25,714
FUND BALANCE:	
Unassigned	152,058_
TOTAL LIABILITIES AND FUND BALANCE	\$ 177,772

RECONCILIATION OF THE GOVERNMENTAL FUND BALANCE SHEET TO THE STATEMENT OF NET ASSETS

June 30, 2012

Fund balance for the governmental fund	\$	152,058
Amounts reported for governmental activities in the Statement of Net Assets are different because:		
Capital assets and accumulated depreciation, have not been included as financial resources in governmental fund activity:		
Capital assets \$ 17,972		
Accumulated depreciation (13,598)		
		4,374
Compensated absences that have not been included in the governmental fund activity:		
Compensated absences		(243,219)
Net assets of governmental activities	\$_	(86,787)

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND

		General Fund
REVENUES: Intergovernmental Charges for services Use of money and property	\$	585,023 97,754 2,097
TOTAL REVENUES	·	684,874
EXPENDITURES: Current:		
General government		703,334
TOTAL EXPENDITURES		703,334
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES		(18,460)
FUND BALANCE - BEGINNING OF YEAR, AS PREVIOUSLY STATED		92,778
PRIOR PERIOD ADJUSTMENT - FOR CORRECTION OF AN ERROR (NOTE 11)		77,740
FUND BALANCE - BEGINNING OF YEAR, AS RESTATED		170,518
FUND BALANCE - END OF YEAR		152,058

RECONCILIATION OF THE GOVERNMENTAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE TO THE STATEMENT OF ACTIVITIES

Net change in fund balance - total governmental fund	\$	(18,460)
Amounts reported for governmental activities in the Statement of Activities are different because:		
The governmental fund reports capital outlay as expenditures. However in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period:		
Capital outlay \$ -		
Depreciation expense (486)		(486)
Compensated absences expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not		
reported as expenditures in the governmental fund		(14,567)
Change in net assets of governmental activities	_\$_	(33,513)

BUDGETARY COMPARISON STATEMENT GENERAL FUND

	Budget Original	ed Amounts Final	Actual	Variance with Final Budget Positive (Negative)
	<u> </u>			
Fund balance as restated, July 1	\$ 170,518	\$ 170,518	\$ 170,518	\$ -
Resources (inflows):				
Intergovernmental	584,355	584,355	585,023	668
Charges for services	86,000	86,000	97,754	11,754
Use of money and property	900	900	2,097	1,197
Amounts Available for				
Appropriation	671,255	671,255	684,874	13,619
Charges to appropriations (outflows):				
General government:				
Salaries and benefits	551,086	551,086	534,090	16,996
Services and supplies	180,582	180,582	169,244	11,338
Contingency and reserves	20,000	20,000		20,000
Total charges to				
appropriations (outflows)	751,668	751,668	703,334	48,334
Excess of resources over (under)				
charges to appropriations	(QO 412)	(80.412)	(19.460)	61.052
charges to appropriations	(80,413)	(80,413)	(18,460)	61,953
Fund balance, June 30	\$ 90,105	\$ 90,105	\$ 152,058	\$ 61,953

NOTES TO FINANCIAL STATEMENTS

June 30, 2012

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:

The accounting policies of the Riverside Local Agency Formation Commission (the Commission) conform to generally accepted accounting principles as applicable to governments. The following is a summary of the significant policies.

a. Reporting Entity:

Following the end of World War II, California entered a new era of demographic growth and diversity, and economic development. With this growth came the need for housing, jobs and public services. To provide for these services, California experienced a wave of newly formed cities and special districts, but with little forethought as to how the new agencies should plan for services. The lack of coordination and adequate planning for future governance led to a multitude of overlapping, inefficient jurisdictional and service boundaries.

In 1963, the State Legislature created Local Agency Formation Commissions to help direct and coordinate California's growth in a logical, efficient, and orderly manner. Each county within California is required to have a Commission. The Commission's decisions strive to balance the competing needs for efficient services, affordable housing, economic opportunity, and conservation of natural resources.

The Cortese-Knox Local Government Reorganization Act of 1985 regulated the powers and authority of the Commission. Assembly Bill No. 2838 renames the act to Cortese-Knox-Hertzberg Local Governments Reorganization Act of 2000 and amends numerous Government Codes to delete references to the conducting authority, County, or other public agency, and transfer its duties and powers to the Commission. The Commission was operated much like a County of Riverside (County) department until 1989. However, from 1989 through 2001, the Commission was independent in every aspect except for fiscal matters. After July 1, 2001, the Commission separated from the County and is now fiscally independent. The Commission's governing board consists of seven members - two members each from the County of Riverside (County) Board of Supervisors, city governments, and special districts members, and one member from the public. The Commission appoints an Executive Officer and legal counsel and may appoint staff to conduct the operations of the Commission. The Commission is included in the County's financial statements as an agency fund.

Funding for the Commission's operations is equally shared by the County, the twenty-four County Cities and the independent special districts. Although the County contributes 33% of the Commission's funding, the Commission is an independent agency and its budget is not subject to County approval.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

June 30, 2012

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED):

a. Reporting Entity (Continued):

The Commission and County entered into a County Services Agreement to provide all accounting, banking/investment, and insurance services for the Commission. The Commission is staffed by a total of five full-time staff.

This report has been prepared in conformity with accounting principles generally accepted in the United States as promulgated by the Governmental Accounting Standards Board (GASB).

b. Government-wide Financial Statements:

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the activities of the Commission.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include charges for services and other governmental aid that are restricted to meeting the operational or capital requirements of a particular function or segment. Investment income and other items not properly included among program revenues are reported instead as general revenues.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis accounting. Revenues are recognized when earned and expenses are recognized when a liability is incurred, regardless of the timing of related cash flows.

c. Fund Financial Statements

The accounts of the Commission are organized on a fund basis. The operations of the Commission's general fund are accounted for by providing a separate self-balancing set of accounts that comprises its assets, liabilities, fund balance, revenues, and expenditures. The general fund is used to account for resources traditionally associated with the government, which are not required legally or by sound financial management to be accounted for in another fund.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

June 30, 2012

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED):

d. Measurement Focus, Basis of Accounting, and Financial Statement Presentation:

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. The general fund is accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. Operating statements present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

The modified accrual basis of accounting is followed for the general fund. Under the modified accrual basis of accounting, revenues are recognized when they become susceptible to accrual; that is, when they become both measurable and available to finance expenditures of the current or soon enough thereafter to be used to pay liabilities of the current period. Those revenues susceptible to accrual include interest on investments and charges for services, if they have been remitted within 60 days of the year-end. Expenditures are generally recorded when the related fund liability is incurred. However, expenditures related to compensated absences are not recognized until paid.

Unassigned fund balance includes the residual amounts that have not been restricted, committed, or assigned to specific purposes.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balances are available, the Commission's policy is to apply restricted fund balance first.

When an expenditure is incurred for purposes for which committed, assigned, or unassigned fund balances are available, the Commission's policy is to apply committed fund balance first, then assigned fund balance, and finally unassigned fund balance.

e. Cash and Cash Equivalents:

The Commission's cash from operations is deposited in the County Treasury. The County pools its funds with other government agencies in the County and invests them as prescribed by the California Government Code. The Commission's deposits in the County pool may be accessed any time. The Commission is allocated interest income on monies deposited with the County based on its proportional share of the total pool. All pooled investments are carried at fair value. The fair value of a participant's position in the pool is not the same as the value of the pooled shares.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

June 30, 2012

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED):

e. Cash and Cash Equivalents (Continued):

In December 1994, the Board of Supervisors created an Investment Oversight Committee to work with the County Treasurer to oversee County investment policies. The Committee reviews the County's investment strategy and the status of the County's investment and reports its findings to the Board. The Investment Oversight Committee has reviewed and approved investment policies for funds held outside the County Treasury.

f. Capital Assets:

Capital assets, which include property, plant, equipment used in the operation of the governmental fund, are reported in the applicable governmental activities column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial individual cost of more than \$3,000 and an estimated useful life based on the estimated useful lives and capitalization thresholds.

Such capital assets are valued at historical cost or estimated historical costs if actual historical cost is not available. Donated capital assets are valued at their fair market value on the date donated. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Depreciation of all exhaustible capital assets is charged as an expense against their operations. Depreciation has been provided over the estimated useful lives using the straight-line method.

The estimated useful lives and capitalization thresholds are as follows:

Furniture and Fixtures	Up to 15 Years
General Office Equipment	5 Years
Computer Hardware and Peripherals	3-5 Years
Computer Software	2-3 Years

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

June 30, 2012

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED):

g. Employee Compensated Absences:

The Commission's policy permits non-management employees to accumulate earned but unused vacation, holiday, and sick pay. Management employees however, accumulate earned but unused holiday and annual leave benefits. Management employees do not accumulate sick and vacation pay hours. The rate of pay for all compensated absences is the same rate as that received on the last day worked. Eligibility for compensation of sick pay is available after employees have worked for the Commission for five (5) years. Eligibility for compensation of all other types of absences is available immediately as accumulated.

Upon retirement, disability, or death of an employee, unused accumulated sick leave is paid to the employee or the employee's estate at a total amount of fifty (50) percent of their current accumulated time and limited to no more than one hundred and twenty (120) days of full pay. Upon leave of employment, employees are entitled to one hundred (100) percent of vacation and annual leave benefits with total payments not to exceed sixty (60) days of full pay for vacation and no maximum amount for annual leave.

h. Fund Balance Classifications:

In the fund financial statements, government funds report the following fund balance classification:

Nonspendable includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact.

<u>Restricted</u> includes amounts that are constrained on the use of resources by either (a) external creditors, grantors, contributors, or laws of regulations of other governments or (b) by law through constitutional provisions or enabling legislation.

<u>Committed</u> includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest authority, the Members of the Commission.

<u>Assigned</u> includes amounts that are constrained by the government's intent to be used for specific purposes, but are neither restricted nor committed.

<u>Unassigned</u> includes the residual amounts that have not been restricted, committed, or assigned to specific purposes.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

June 30, 2012

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED):

h. Fund Balance Classifications (Continued):

An individual governmental fund could include nonspendable resources and amounts that are restricted or unrestricted (committed, assigned, or unassigned) or any combination of those classifications. Restricted amounts are to be considered spent when expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available and committed, assigned, and then unassigned amounts are considered to have been spent when an expenditure is incurred for purposes for which amounts in any of those unrestricted fund balance classifications can be used.

i. Use of Estimates:

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY:

Budgets and Budgetary Accounting:

The Commission established accounting controls through formal adoption of an annual operating budget for its General Fund. The operating budget is prepared on a basis consistent with generally accepted accounting principles. The adopted budget can be amended by the Commission's Board to change both appropriations and estimated revenues as unforeseen circumstances come to management's attention. Increases and decreases in revenue and appropriations require Commission approval. Expenditures may not exceed total appropriations at the fund level. It is the practice of the Commission's management to review the budget mid-year.

3. CASH AND CASH EQUIVALENTS:

Cash and cash equivalents as of June 30, 2012 consist of the following:

Petty Cash	\$	1,000
County of Riverside Treasurer's Pooled Investment Fund		175,963
		,
Total Cash and Cash Equivalents	<u>\$</u>	176,963

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

June 30, 2012

3. CASH AND CASH EQUIVALENTS (CONTINUED):

<u>Investments Authorized by the Commission's Investment Policy:</u>

The Commission's investment policy authorizes the following investment types:

- County of Riverside Treasurer's Pooled Investment Fund
- Bankers' Acceptances
- Commercial Papers
- Medium Term Notes
- Mutual Funds
- Repurchase Agreements
- Reverse Repurchase Agreements

Disclosures Relating to Interest Rate Risk:

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer of the maturity of an investment, the greater the sensitivity of the fair value to changes in market interest rates.

As of June 30, 2012, the Commission's cash was invested in the County of Riverside Treasurer's Pooled Investment Fund. The Commission was not exposed to an interest rate risk as described above.

Disclosures Relating to Credit Risk:

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The money pooled with the County of Riverside is not subject to a credit rating.

The County of Riverside Treasurer's Pooled Investment Fund is a pooled investment fund program governed by the Riverside County Board of Supervisors, and is administered by the County Treasurer. Investments in the pool are highly liquid as deposits and withdrawals can be made at any time without penalty. The Commission's fair value of its share in the pool is the same value of the pool shares, which amounted to \$175,963. Information on pool's use of derivative securities in its investment portfolio and its and the Commission's exposure to credit, market, or legal risk is not available.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

June 30, 2012

3. CASH AND CASH EQUIVALENTS (CONTINUED):

Custodial Credit Risk:

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty (e.g. broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The California Government Code and the Commission's investment policy do not contain legal or policy requirements, other than the following provision for deposits. The California Government Code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. California law also allows financial institutions to secure Commission deposits by pledging first trust deed mortgage notes having a value of 150% of the secured public deposits. As of June 30, 2012, the Commission had all of its cash and investments pooled with the County of Riverside Treasurer; therefore, the Commission was not exposed to any custodial credit risk as described above.

With respect to investments, custodial credit risk generally applies only to direct investments in marketable securities. Custodial credit risk does not apply to a local government's indirect investment in securities through the use of mutual funds or government investment pools (such as the money invested by the Commission in the County of Riverside Treasurer's Pooled Investment Fund).

4. CAPITAL ASSETS:

The Commission has reported all capital assets in the Government-Wide Statement of Net Assets. A summary of changes in capital assets is as follows:

Governmental Activities:		ance at 1, 2011		Additions	Deletions	Balance at me 30, 2012
Capital Assets: Furniture and fixtures	\$	17,972	\$	-	\$ -	\$ 17,972
Less accumulated depreciation for: Furniture and fixtures	Burgaria de la composição	(13,112)		(486)		 (13,598)
Total capital assets, net	\$	4,860	<u>\$</u>	(486)	\$ -	\$ 4,374

Depreciation expense of \$486 was charged to the general government function.

See independent auditors' report.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

June 30, 2012

5. COMPENSATED ABSENCES:

Changes in compensated absences for fiscal year ended June 30, 2012, were as follows:

Compensated absences at July 1, 2011	\$ 228,652
Compensated absences earned	45,875
Compensated absences used	 (31,308)
Compensated absences at June 30, 2012	\$ 243,219

There is no fixed payment schedule for earned but unpaid compensated absences. Compensated absences expected to be paid within one year is \$60,293 at June 30, 2012.

6. INSURANCE:

For fiscal year 2012, the Commission obtained insurance policies for criminal coverage, with a \$1,000,000 per loss limit and \$25,000 deductible, a property damage policy with limits varying on property type, and general liability coverage (includes E&O and Board insurance) with a \$5,000,000 loss limit and a \$10,000 deductible. There were no claims for the fiscal year 2012.

7. RETIREMENT PLAN:

<u>Plan Description</u>:

The Commission contributes to the California Public Employees Retirement System (CalPERS), under the County of Riverside's agent multiple-employer public employee defined benefit pension plan. CalPERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. CalPERS acts as a common investment and administrative agent for participating public entities within the State of California. State statutes within the Public Employees Retirement Law have established a menu of benefit provisions as well as other requirements. The County, on behalf of the Commission, selects optional benefit provisions from the benefit menu offered by CalPERS and adopts those benefits through local ordinance. CalPERS issues a separate comprehensive annual financial report. However, a report for the Commission's plan within CalPERS is not available. Copies of the CalPERS annual financial report may be obtained from the CalPERS Executive Office- 400 P Street, Sacramento, CA 95814.

Funding Policy:

Active plan members in the CalPERS are required to contribute 8% of their annual covered salary for fiscal year 2012. The actuarial methods and assumptions used are those adopted by the CalPERS Board of Administration. For fiscal year 2012, the employer contribution rate was 13.112%. State statute establishes the contribution requirements of the plan members and the employer contribution rate is established and may be amended by CalPERS.

See independent auditors' report.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

June 30, 2012

7. RETIREMENT PLAN (CONTINUED):

Annual Pension Costs:

For the year ended June 30, 2012, the Commission's annual pension cost of \$81,117 for CalPERS was equal to the Commissions required and actual contributions. The required contribution was determined as part of the June 30, 2011, actuarial valuation using the entry age normal actuarial cost method. The actuarial assumptions included (a) 7.75% investment rate of return (net of administrative expenses), (b) projected annual salary increases that vary by duration of service and (c) 3.25% per year cost-of-living adjustments.

Both (a) and (b) included an inflation component of 3.0%. The actuarial value of PERS assets was determined using techniques that smooth the effect of short-term volatility in the market value of investments over a three-year period (smoothed market value). PERS unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on a closed basis. The remaining amortization period at June 30, 2012, is 28 years for miscellaneous employees.

Three- year Trend Information						
			Percentage of	1	Vet	
		Pension	APC	Per	nsion	
Fiscal Year	C	ost (APC)	Contributed	Obli	gation	
June 30, 2010	\$	91,584	100%	\$	-	
June 30, 2011		90,013	100%		_	
June 30, 2012		81,117	100%		_	

Starting in fiscal years 2002-2003, the Commission participated in risk pooling. Risk pooling consists of combining assets and liabilities across employers to produce large groups where the impact of a catastrophic demographic event is shared among all employers of the same risk pool. Participation in risk pools is mandatory for all rate plans with less than 100 active members. Mandated participation in risk pools was initially based on the active membership of each rate plan as of June 30, 2003. The implementation of risk pools was done in a way that minimizes the impact on employer contribution rates. The first year in risk pools, the employer contribution rates are almost identical to what the rates would have been outside the pools. Future rates will be based on the experience of each pool. Pooling will reduce the volatility of future employer rates. Mandated participation will occur on an annual basis. If on any valuation date, starting with the June 30, 2003, valuation, a rate plan has less than 100 active members, it will be mandated in one of the risk pools effective on that valuation date.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

June 30, 2012

8. OTHER POST-EMPLOYMENT BENEFITS:

Plan Description:

The Commission provides other post-employment benefits (OPEB) for retired employees. Additional information may be obtained by reviewing the County of Riverside financial statement footnotes.

Funding:

An actuarial valuation is performed for the County of Riverside which includes the Commission's employees. The policy of the Commission is to fully contribute an amount at least equal to the Annual Required Contribution (ARC) as determined by the actuarial valuation.

Benefits:

All employees who retire from active employment within 120 days of separation are eligible for participation. Participants are eligible for service retirement at or after age 50, or disability retirement at an age younger than 50, with at least 5 years of service. Former employees who become eligible for CalPERS pension benefits more than 120 days after separation are not eligible for retiree health benefits. The benefits provided include access to the same medical coverage as active participants and the County contributes a portion of an eligible retiree's premiums under a County sponsored health plan. Contributions are based on County bargaining unit at the time of retirement.

Contribution:

The Commission pays the County of Riverside for their pro-rata share of OPEB. The total amount of contributions by the Commission for the year ended June 30, 2012 was \$1,459. Information for the last three years on annual OPEB costs, percentage of annual OPEB cost contributed, and net OPEB obligation are presented below:

	Annual			
	Annual		OPEB Cost	Net OPEB
Fiscal Year	O	PEB Cost	Contributed	Obligation_
June 30, 2010	\$	1,604	100%	-
June 30, 2011		774	100%	-
June 30, 2012		1,459	100%	-

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

June 30, 2012

9. COMMITMENTS AND CONTINGENCIES:

Operating Leases:

The Commission entered into non-cancelable operating lease agreements for the rental of office space and office equipment, expiring in various years through 2017. Future minimum lease payments under these operating leases are as follows:

Year Ending June 30	Amount	Amount	
2013	\$ 58,355	,	
2014	1,707	,	
2015	1,707	r	
2016	1,707	,	
2017	853		
Total	\$ 64,329	1	

Rent expense was \$67,284 for the year ended June 30, 2012.

Legal Matters:

In the ordinary course of business, the Commission is subject to certain lawsuits and other potential legal actions. As of June 30, 2012, the Commission was named in certain matters that are being handled by the County of Riverside, Office of County Counsel. The Commission has a potential liability for legal fees; however an accurate estimate cannot be determined as of the date of this report.

10. RELATED PARTY TRANSACTIONS:

The Commission reimburses the County for the cost of providing legal and other administrative services to the Commission. Amounts charged by other County departments are reported as expenditures during the fiscal year and totaled \$38,513 for the year ended June 30, 2012.

11. PRIOR PERIOD ADJUSTMENT:

The accompanying financial statements as of and for the year ended June 30,2011 have been restated to correct an error in recording deferred revenues on collections that had already been earned. The effect of the restatement was to increase changes in net assets for the year ended June 30, 2011 by \$12,489. Net assets at July 1, 2010 have been increased by \$77,740 for the effects of the restatement on prior years.