

11.0 CITY OF SAN JACINTO

The services that are provided by the City of San Jacinto (City) and included within this MSR include:

- Law Enforcement
- Fire Protection
- Solid Waste
- Storm Water Drainage
- Roadways and Circulation
- Parks and Recreation
- Library Services
- Animal Control

11.1 LOCATION AND GOVERNANCE

The City of San Jacinto is located along the San Jacinto River. The City is surrounded to the east, north, and west by unincorporated lands, and the City of Hemet is located to the south. The City consists of 16,064.88 acres of land and has a SOI of 6,737.52 acres. The City limits, SOI, and public facilities are shown on Figure 11.1.

The City of San Jacinto was incorporated in April 1888 as a general law City. The City is governed by an elected five-member City Council. Regular City Council meetings are held on the first and third Thursday of each month at 7:00 p.m. in the San Jacinto Unified School District Board Room, 2045 South San Jacinto Avenue. Meeting agendas are posted on the Monday prior to the meeting at the City Hall, Library, Community Center, School District office, and on the City's Web site. In addition, the City publishes an annual newsletter that is mailed to residents and provides an update regarding City activities.

11.2 FINANCIAL INFORMATION

The City adopts an annual budget whereby the City Council approves each year's budget submitted by the City Manager prior to the beginning of the new fiscal year. Public hearings are conducted prior to its adoption by the City Council. Supplemental appropriations, where required, are also approved by the City Council. For the fiscal year ending June 2004, the City reported total revenues in excess of expenditures, and the unreserved General Fund reserves totaled \$4,276,000. The City used \$2,215,000 of General Fund reserves to balance the FY 2005 budget. The City's 2004 Annual Financial Report states that this use of reserves will not resolve the long-term structural imbalance in the City's General Fund and that absent a strong turnaround in the economy, cuts in General Fund services will be needed in future years to correct the imbalance. To help to offset increased costs to provide services and capital improvement projects, the City increased utility rates in 2005 for water, sewer, and solid waste services.

The City's 2005–2006 budget, states that General Fund revenues are expected to exceed expenditures by \$1,140,094. A total of \$750,000 of this revenue balance is development agreement funds, which will assist in funding development of the West San Jacinto Fire Station and the interim City Hall. Not including this development funding, the City is expecting revenues to exceed expenditures by \$390,094. Similarly, the City's General Fund reserve (which includes the \$750,000 development

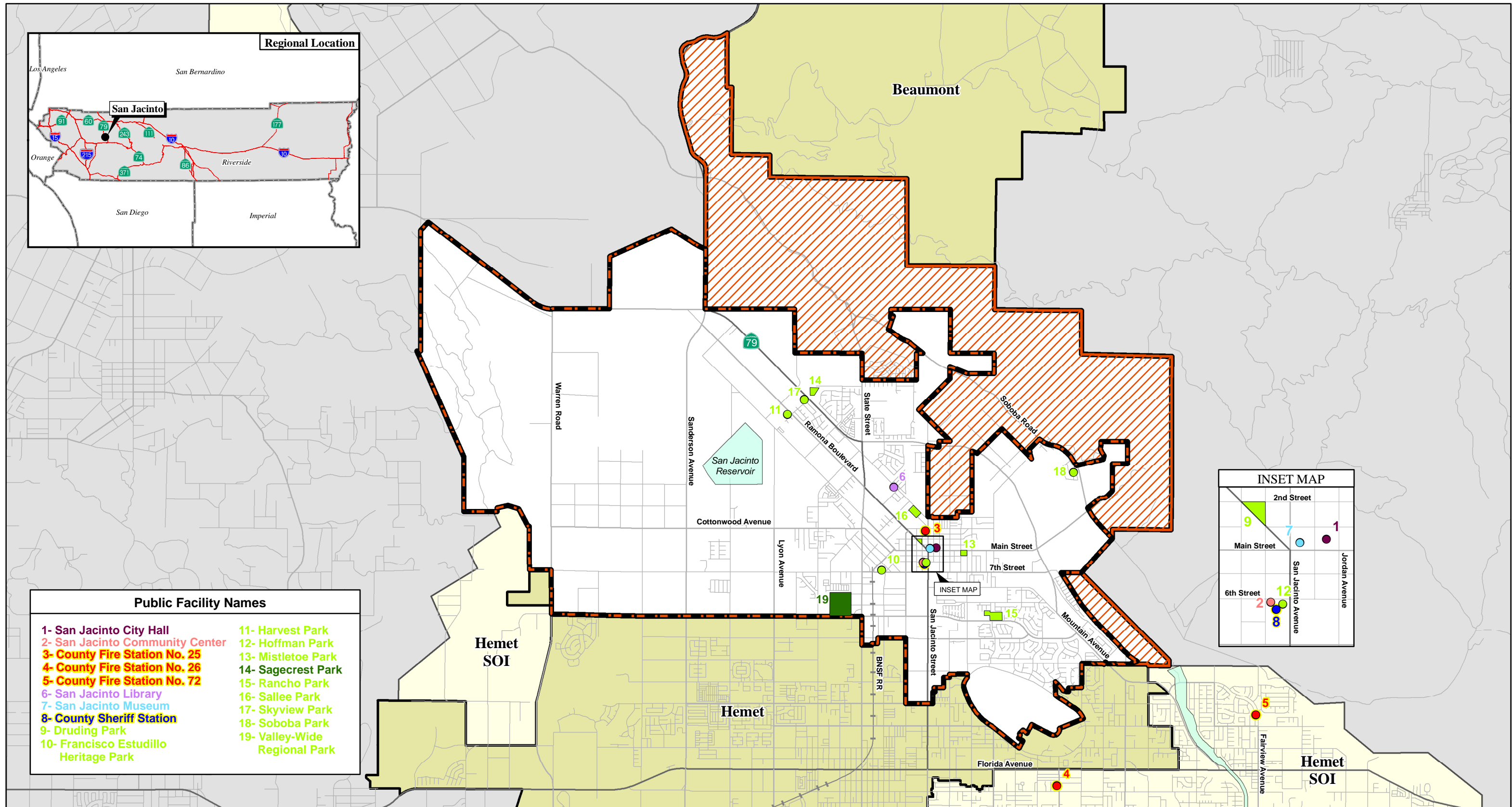
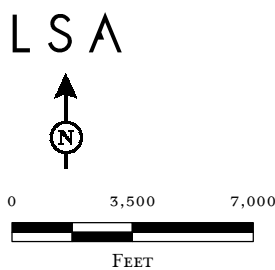


FIGURE 11.1



SOURCE: Riverside LAFCO, City of San Jacinto, TBM (2005)
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agreement funds) is currently \$3.5 million. Of this reserve, fund \$1.5 million will be used to develop the West San Jacinto Fire Station and \$1 million will be used to fund the interim City Hall. Thereafter, the City would have a General Fund reserve balance of \$1 million. A summary of recent and expected revenues and expenditures are provided in Table 11.A. It should be noted that \$14,077,566 of the 2006 expenditures are one-time expenditures for capital improvements and are generally being funded out of reserves.

Table 11.A: City of San Jacinto Summary of Total Revenues and Total Expenses

	2003	2004	2006
Total Expenses	\$17,583,000	\$18,996,000	\$43,276,563
Total Revenues	\$18,758,000	\$23,267,000	\$33,566,438
Net Revenues (Loss)	\$1,175,000	\$4,271,000	(\$9,710,125)

Source: Annual Financial Report for the fiscal year ending 2004; Annual Budget for FY 2005–06.

To assist in financing the needed new facilities and facility upgrades, the City has created several financing districts that collect fees from new residential and commercial developments. Specifically, the funds collected are used to provide maintenance to new street landscaping and park facilities, drainage facilities, park equipment, streets, and sewer lift stations. These funds also provide for police and fire services.

The City has adopted an investment policy, which sets forth criteria for selecting investments. The policy’s objectives are safety, liquidity, and yield.

11.3 CITY GROWTH

As shown in Table 2.C, SCAG projects that the City’s population will grow approximately 1.69 percent annually, and housing will grow approximately 2.04 percent annually through 2030. The City’s Draft General Plan states that the City has 5,930 acres of existing vacant land and that this is enough vacant developable land to accommodate SCAG’s projected growth to 2030.

The City plans for growth by utilizing a “Neighborhood Planning Concept.” This concept allows the City to ensure that adequate levels of public services and facilities are available throughout the community and not concentrated in only a few areas. The City also manages growth through the use of Specific Plans and Planned Unit Development land use designations. Both of these planning processes require developers to identify how adequate levels of public services and facilities will be provided to new development.

11.4 LAW ENFORCEMENT SERVICES

The City of San Jacinto provides law enforcement services through a contract with the Riverside County Sheriff’s Department. Since June 1, 2004, the City has contracted with the Sheriff’s Department for specific levels of service (e.g., number of patrol hours, number of officers). The County Sheriff’s station that services the City is located at 160 West 6th Street in San Jacinto.

Specific law enforcement services and programs provided within the City include:

Patrol	Traffic Enforcement	Investigations
Allied Riverside Cities Narcotics Enforcement Team (ARCNET)	Drug Abuse Resistance Education (DARE)	Community Oriented Policing and Problem Solving (COPPS)
Special Investigations Bureau	Air Support	Canine Units
Hazardous Device Team	Neighborhood Watch	Special Enforcement Bureau (SWAT)
Central Homicide Unit	Hostage Negotiation Team	High Tech/Computer Crime Investigations
Traffic Reconstruction Teams	Search and Rescue	

The City’s contract for services provides for 82.9 patrol hours per day (the approximate equivalent of 17 sworn officers) and an average of 2 patrol officers and 1 sergeant per shift. In addition to the patrol hours, the City contracts for the following dedicated positions:

Traffic Patrol

- 1 Sheriff’s Corporal position

Dedicated Positions

- 1 Sheriff’s Lieutenant position
- 6 Sheriff’s Sergeant positions
- 2 Deputy Sheriff (fully supported) positions: Motorcycle Officers
- 1 Deputy Sheriff (unsupported) position: Regional Narcotics Task Force
- 1 Deputy Sheriff (unsupported) position: School Resource Officer
- 1 Deputy Sheriff (unsupported) position: DARE Officer
- 3 Community Service Officer II positions
- 1 Supervising Office Assistant II position
- 1 Office Assistant III position

The City’s law enforcement staffing is reviewed on an annual basis. This level is adjusted based on criminal activity, population changes, and services needed to provide adequate public safety. The City has stated that if adjustments to minimum staffing require that deputy positions be added to the contract, new positions will be added within a period of 90–180 days or as soon as practical.

The City of San Jacinto does not have a formally adopted officer per population staffing standard. The current ratio is 1.08 officers per 1,000 population, which is the same staffing level that existed

under the former City-operated police department prior to contracting with the Sheriff’s Department in 2004.

In FY 2004–05, there were 11,486 calls for service within the City. Calls for service are received at the central County dispatch center, where they are prioritized by the information provided by the caller. The highest priority calls are dispatched first. Of these calls, there were 319 (or 2.78 percent) Priority One calls from the City. Priority One calls involve life-threatening or potentially life-threatening situations.

Response times are evaluated through a cooperative effort between the City and the Sheriff’s Captain serving the City. Currently, there is no defined response time goal for the City. Response times are subject to the volume of calls, their priority, and the number of deputies available to respond. Table 11.B provides the average response times for Priority One, Two, and Three calls in FY 2004–05.

Table 11.B: Average Law Enforcement Response Times (Fiscal Year 2004–2005)

	Within the City of San Jacinto	Hemet Station-Unincorporated Area
Priority One	4.72 minutes	10.88 minutes
Priority Two	7.66 minutes	15.24 minutes
Priority Three	12.99 minutes	19.70 minutes

Source: Riverside County Sheriff, December 2005.

11.5 FIRE PROTECTION SERVICES

Fire protection and prevention services within San Jacinto are provided by a service contract with the Riverside County Fire Department. County Fire Station 25 provides first response to calls within the City. Two additional fire stations (Station Nos. 26 and 72) are located south of San Jacinto and provide backup response. In addition, the City is currently developing a new west San Jacinto fire station that will be located on Cottonwood Avenue near Sanderson. The project is currently in the design stage. Table 11.C lists the existing stations serving San Jacinto.

Table 11.C: Riverside County Fire Stations Serving the City of San Jacinto

Station and Location	Equipment	Personnel
Station No. 25 132 South San Jacinto, San Jacinto	1 City engine 1 State engine	3 firefighters 1 rescue squad
Station No. 26 25954 Stanford Street, Hemet	1 County engine	3 firefighters
Station No. 72 25175 Fairview Avenue, Hemet	1 County engine	3 firefighters

The standard staffing for fire protection is 3.0 firefighters per shift. Pursuant to this, the resources of Station No. 25 consist of one engine staffed with a minimum of 3 firefighters per shift, one rescue squad, and one reserve fire engine. During fire season, staffing at Station No. 25 is doubled and a County engine augments the station’s equipment. There are also 12 volunteer firefighters that support the paid staff. The paid staff is responsible for training and administrative support of the volunteer fire company. Supervision and evaluation of the City’s fire service is the responsibility of the Battalion Chief assigned to the City. The City’s 2005–2006 budget provides for eight additional personnel, which includes one captain, two engineers, and five firefighters.

The services provided by the County Fire Department include emergency medical services, fire prevention, fire suppression, emergency medical services, disaster preparedness, fire safety inspections, hazardous materials tracing and enforcement, weed abatement inspections, volunteer firefighting training and certification, and citywide disaster preparedness.

In 2004, Station No. 25, the primary responder within the City, responded to 3,370 calls for service, and the fire season County engine responded to an additional 686 calls for service. Approximately 72 percent of the calls were for vehicular accident response, 5 percent for structural fires, 7.5 percent for other fires, 3 percent for assistance outside of the City limits, and 12.5 percent for miscellaneous calls. Table 11.D provides the service calls in FY 2004–05. All fire service calls, other than miscellaneous, are considered Priority One calls. The City’s target response time is 5 minutes. Table 11.E lists the response times for each of the stations serving the City. As shown, the City is meeting its response time objective. The response times listed reflect the time from when the call was dispatched to when the department arrived on scene.

Table 11.D: Riverside County Fire Department Response Statistics (Fiscal Year 2004–2005)

Station No.	Fires	Medical Aid	Hazmat	Misc.	Total
25	357	2,610	14	577	3,558
26	163	1,339	8	244	1,754
72	97	1,060	5	182	1,344

Source: Riverside County Fire Department, 2005.

Table 11.E: Average Response Times for Stations Serving San Jacinto (Fiscal Year 2004–2005)

Fire Station No.	Response Time
25	4:15 minutes
26	4:34 minutes
72	3:49 minutes

Source: Riverside County Fire Department, June 2006.

To plan for future service needs, the City of San Jacinto coordinates with the Fire Department to ensure that the level of service provided by the Fire Department corresponds to the level of development within the City. The City’s formal review of fire service levels and funding occurs at budget time. During this review the City adjusts equipment and personnel as necessary to ensure that adequate levels of service are provided and maintained.

All jurisdictions in and around the MSR area are signatory to the California Master Mutual Aid Agreement, which provides for the rapid, organized deployment of fire service resources to areas in need. In addition, the City has entered into a separate mutual aid agreement with the City of Hemet Fire Department, which operates fire stations in Lee Lake and Valle Vista.

11.6 SOLID WASTE SERVICES

Solid waste service within San Jacinto is provided by CR&R Disposal via a franchise agreement with the City. The solid waste that is collected within the City is hauled to the following Class III landfills that accept construction/demolition waste, dead animals, and mixed municipal refuse. Additional detail regarding these facilities is located in Appendix A.

- Badlands Sanitary Landfill
- Lamb Canyon Sanitary Landfill

In 2000, the City of San Jacinto disposed of 19,308 tons of solid waste. The CIWMB shows that the solid waste disposal generation factor for the City is 1 pound per resident per day and 21.1 pounds per employee per day.

Diversion rates are defined as the percentage of total solid waste that a jurisdiction diverted from being disposed in landfills through reduction, reuse, recycling programs, and composting programs. The California Public Resources Code (PRC 41780) requires all jurisdictions to achieve 50 percent solid waste diversion. Unfortunately, the CIWMB Web site does not provide finalized diversion rates for the City of San Jacinto; however, the diversion rate is expected to be below 50 percent.

Solid Waste Rates

As part of the City’s franchise agreement, the City bills and collects residential refuse accounts on behalf of CR&R and retains a 16 percent franchise fee. CR&R bills and collects for commercial services and forwards the 16 percent franchise fee to the City. The City has a flat rate for residential solid waste services, and commercial rates are based on the refuse bin size and by the number of pickups per week. Table 11.F provides San Jacinto’s current solid waste rates.

Table 11.F: Monthly Solid Waste Rates

Service	Rate
Residential	\$15.65
Commercial and Industrial	\$92.88–\$883.12, depending on size of container and number of pickups

11.7 STORM WATER DRAINAGE

Storm water drainage within San Jacinto is provided by the RCFCWCD and the City. RCFCWCD provides regional drainage facilities, and the City provides local storm water drainage facilities that connect to the regional facilities. The existing RCFCWCD facilities within the City include approximately four miles of channels and lines, as detailed below.

- Line D (approximately 0.5 mile), which is an inlet to the City's Buena Vista Basin
- Line E (approximately 2 miles), which is an outlet to an Eastern Municipal Water District Facility
- Meridian channel (approximately 0.5 mile), which is an outlet to the San Jacinto River

The City's existing storm water drainage facilities include:

- The Buena Vista retention basin
- A series of 9 retention basins within the Rancho San Jacinto area
- Dirt and concrete-lined open channels
- An underground storm drain system, which is approximately 3-4 miles in length and is located in the older portion of the City

The City's existing storm water drainage system provides adequate drainage and has no existing deficiencies within the older portions of the City. Additionally, the facilities within the older areas have capacity to accommodate the projected growth within these areas of the City. However, within the partially developed and undeveloped portions of the City, either no comprehensive storm water infrastructure exists or the existing infrastructure provides on-site drainage. Therefore, the partially developed and undeveloped areas of the City are more prone to flooding. The City is addressing the need for additional storm water infrastructure as areas are proposed for development. As a condition of project approval, the City requires new development to provide adequate on-site and off-site storm water facilities.

In addition to addressing infrastructure needs during project review, the City utilizes the City/County Master Drainage Plan and City land use plans to determine areas that are expected to need storm water drainage improvements. Currently, the City has several planned storm water infrastructure projects, which are listed below.

- Improvements to Lyon/DeAnza Flood Control Basin
- Extension of the storm drain facility east of Main Street
- Develop Lines C and G in conjunction with the Riverside County Flood Control District
- Develop a 100-year levee along the San Jacinto River in conjunction with Riverside County Flood Control District to remove dairy land and properties designated for residential and nonresidential uses from the flood zone

These planned projects are projected to cost approximately \$4.9 million. The City funds its portion of storm water infrastructure upgrades through development impact fees, development agreements, and the issuance of bonds.

11.8 ROADWAYS AND CIRCULATION

San Jacinto has a circulation system consisting of arterial roadways and local streets, which are organized into a general north-south and east-west grid system. Major east-west roadways in the City include Cottonwood Avenue, 7th Street, and Esplanade Avenue. Major north-south roadways include Warren Road, Lamb Canyon, Lyon Avenue, Palm Avenue, and State Street. The majority of the City's streets are comprised of two-lane undivided roadways. However, the City's roadways also consist of several four-lane undivided and divided roadways.

The City has established a standard that all intersections should operate at a peak-hour LOS D or better. The City's June 2005 Draft General Plan EIR states that most intersections within the City are operating at LOS C or better during peak hours. However, the intersection of Sanderson Avenue/Ramona Expressway currently operates at LOS D.

The City's Draft General Plan EIR also evaluates future (post-2050) intersection service levels. This evaluation shows that in the future, seven intersections that are under the City's jurisdiction are projected to operate below LOS D after 2050. These intersections are:

- Sanderson Avenue at SR-79 southbound
- Lyon Avenue at Ramona Expressway
- State Street at Ramona Expressway
- State Street at Cottonwood Avenue
- State Street at Esplanade Avenue
- San Jacinto Avenue at Esplanade Avenue
- Ramona Expressway at Esplanade Avenue

To improve the projected LOS of these intersections to meet the City's LOS standard, the City's Draft General Plan EIR states that the City would implement mitigation measures, including requiring new development to prepare traffic analyses, physical improvements, and/or impact fees; continuation of the City's Capital Improvement Program; and participate in regional traffic projects.

The City does not have an existing Pavement Management Plan. Due to this, the MSR is unable to provide information regarding the existing roadway conditions within the City. However, the City is in the process of developing a Pavement Management Plan. The expected completion date is late 2006.

Transit Services

The Riverside Transit Agency provides bus services within the City. Four bus routes currently operate in the City and provide access to the employment centers, shopping, and recreational areas within the City.

- Route 31 provides access between Hemet Valley Mall and the Cities of Banning and Beaumont
- Route 32 provides service between Hemet Valley Mall and Mount San Jacinto Community College
- Route 42 provides service between the eastern portion of the City and shopping areas in the south
- Route 74 provides service between the City of Perris and Mount San Jacinto Community College in Hemet

Dial-A-Ride transportation services are also provided by the Riverside Transit Agency within the City. Dial-A-Ride is an advance reservation service designed to provide curb-to-curb transportation for seniors or disabled persons. Fares for this service are:

- General: \$2.00 per ride
- Senior/disabled: \$1.00 per ride
- Children: free (first two, age 5 and under; additional child \$0.50)

11.9 PARK AND RECREATION SERVICES

Park and recreation services within the City of San Jacinto are provided by a cooperative effort between the City and the Valley-Wide Recreation and Park District. The City owns and maintains 10 existing facilities, which are listed in Table 11.G. The Recreation and Park District facility is listed in Table 11.H, and the City’s planned facilities are listed in Table 11.I.

Table 11.G: Park Facilities Provided by the City of San Jacinto

Facility and Location	Amenities	Acreage
Druding Park Ramona Boulevard, Pico Avenue, and 2nd Street	Turf area	1.3
Hoffman Park West side of San Jacinto Avenue, south of 6th Street	Gazebo	0.7
Mistletoe Park South side of Main Street between Hewitt Avenue and Mistletoe Avenue	Play equipment; picnic facilities; horseshoe pit; restrooms; security lighting	2.2
Rancho Park North side of Esplanade Avenue opposite Arroyo Viejo	Lighted baseball field; tennis court; two half court basketball courts; tot lot; small rose garden; restrooms; picnic areas with pavilion and barbeque facilities	20
Sallee Park Idyllwild Drive between Tahquitz and Monte Vista Avenues	Swimming pool; lighted baseball field; basketball court; play equipment; restrooms; picnic facilities, including barbeques	6.7

Facility and Location	Amenities	Acreage
Francisco Estudillo Heritage Park Dillon Avenue, Main Street, Ash Street, and 7th Street	N/A	5.0
Harvest Park Ramona Boulevard and Savory Lane	N/A	2.0
Sagecrest Park Sagecrest Drive, northeast of Skyview Park	N/A	4.5
Skyview Park Ramona Boulevard at Skyview	N/A	4.0
Soboba Springs Park Verona, west of Soboba Road	N/A	2.5
Total		48.9

Table 11.H: Valley-Wide Recreation and Park District Facility within San Jacinto

Facility and Location	Amenities	Acreage
Valley-Wide Regional Park located on north side of Esplanade Avenue between State Street and Palm Avenue	Gymnasium with basketball court and multi-purpose rooms; tennis facility with lighted courts three lighted courts; three lighted soccer/football fields; four softball fields; two lighted baseball fields; tot lot; sand volleyball areas; two picnic areas with pavilions and six horseshoe pits	36

Table 11.I: City of San Jacinto's Planned Park Facilities

Facility and Location	Amenities	Acreage
Camino Los Banos Park East of Camino Los Banos, between Main Street and 7th Street	Unknown	10
Cottonwood Park	Unknown	15
De Anza Park At De Anza Elementary School	Multipurpose fields; basketball court; tot lot; picnic facilities	10
Estudillo Mansion Park adjacent to the Estudillo Mansion near Main Street and 7th Street	Picnic facilities; garden and trails; softball/baseball field; basketball court; football/soccer field	7
Potter Road Park South of Record Road, between Chase Street and Potter Road	Unknown	10
Sallee Park (expansion) at Monte Vista Middle School	Tennis courts and baseball/softball fields	5
Total		57

In addition to the City's parks listed above, the City has recreational facilities, which include the San Jacinto Community Center located at 625 South Pico Avenue and the San Jacinto Museum located at 172 S Dillon Avenue.

The City has established a parkland standard of 5 acres per 1,000 residents. Based upon the State Department of Finance 2005 population estimate for the City of San Jacinto (28,437), the park facilities that are provided by both the City and Valley-Wide Recreational and Park District are currently providing 2.99 acres per 1,000 population, which is below the City's adopted standard.

San Jacinto adopted a Parks Master Plan in the early 1990s. The Parks Master Plan analyzes the current and future needs of San Jacinto residents for park and recreational facilities using the City's goal of providing five acres of parks and open space per 1,000 residents. The plan identifies future facilities to meet demand as the City grows.

The City implements the Quimby Act, which requires residential developments to dedicate 5 acres of parkland per 1,000 residents or an in-lieu fee payment as a condition for approval of a residential subdivision. During the review of proposed subdivisions and during the planning of future park facilities, the City includes the Valley-Wide Recreation and Park District to ensure that all potential funding sources for the development and operation of neighborhood parks are considered. Finally, the City and the San Jacinto Unified School District have a joint use agreement for community use of the school recreational facilities. This provides additional facilities at a cost saving.

The City does not provide any recreational programs. Recreational programs are available through the Valley-Wide Recreation and Park District, which are detailed in Section 18.0.

11.10 LIBRARY SERVICES

San Jacinto is a participant in the Riverside County Library system. A new library branch was opened next to the San Jacinto High School at 500 Idyllwild Drive in May 2000. This is a joint-use public library and high school library. The facility is owned by the San Jacinto Unified School District, the collection is jointly owned by the County Library System and the School District, and the furniture and equipment are owned by the Library System. The library is 10,000 square feet, has 42,942 volumes, and has an annual circulation of 52,228 (FY 2004–05 data).

The library offers a literacy program through the English Language and Literacy Institute, which focuses on helping children learn English as a second language. The library also offers a program called Leer Es Triunfar (reading is succeeding), which is a Latino Community outreach program. In addition, the library offers reading programs for age groups ranging from toddlers to high school students, and offers a "Children's Story Hour" every week for young children.

The County Library does not have specific service standards and provides services based upon demands within local areas. Typically, the library coordinates facilities and services with the local jurisdictions surrounding each library facility. The City of San Jacinto has established library service standards, which are 935 square feet of library space per 1,000 dwelling units and 3,178 volumes per 1,000 dwelling units. Based on the State Department of Finance 2005 population estimate, library

services within San Jacinto currently provide 3,888 volumes per 1,000 dwelling units, which is above the City standard by 710 volumes per thousand, and 905 square feet per 1,000 dwelling units, which is below the City's standard by a total of 331 square feet (30 square feet per 1,000 dwelling units).

The County Library system is funded through a Library Tax District that includes all unincorporated County areas and the cities, such as San Jacinto, that participate in the County Library System. In addition, developers within the City are required to pay City library impact fees.

11.11 ANIMAL CONTROL SERVICES

The City of San Jacinto contracts with Riverside County Animal Control for animal control services. San Jacinto has an animal control officer dedicated to the City plus back-up officers and emergency on-call services, which provide continuous coverage 7 days a week, 24 hours a day. The County contracts with the Ramona Humane Society for animal sheltering services within the San Jacinto area. The shelter is located at 690 Humane Way in San Jacinto.

The City's contract with the County provides the following services:

- Clinic Services: spaying and neutering; vaccinations; low-cost rabies clinics; microchipping; quarantine of animals; euthanizing
- Field Services: stray, injured, and dead animal complaints; animal turn-in; cruelty investigations; barking dog complaints; leash law violations; rabies reports; bite reports and quarantines; potentially dangerous, dangerous, and vicious dog hearings; dog license inspection/collect fees; kennel license requests/inspections; emergency response and investigations; subpoenas for records
- Shelter Services: adoptions; animal turn-in; animal behavior classes; upkeep of impounded animals; and animal records