

16.0 SANTA ROSA COMMUNITY SERVICES DISTRICT

The services that are provided by the Santa Rosa Community Services District (CSD) and included within this MSR include:

- Road Construction and Maintenance
- Law Enforcement
- Solid Waste

16.1 LOCATION AND GOVERNANCE

The Santa Rosa Community Services District is comprised of approximately 20,000 acres located in the Santa Rosa plateau, which is a mountainous area situated in southwestern Riverside County west of the City of Temecula. The area is primarily rural residential and agricultural in nature, with a majority of the agricultural acres planted with avocados and citrus. There are a total of 1,800 parcels within the District, and approximately 1,000 are developed with residential units. The District's SOI is coterminous with its boundary. The District's location and boundary are shown in Figure 16.1.

The Santa Rosa Community Services District was established in November 1978 by the Riverside County Board of Supervisors. It began operations in March 1979. The District is governed by a five-member Board of Directors elected by voters within the District boundaries. Directors serve four-year staggered terms. At the beginning of each calendar year, the Board elects three of their members to specific offices within the Board: President, Vice-President, and Treasurer. The President's primary function is to chair the monthly board meetings and has no particular authority over and above that shared by the other four members. The Board meets at 6:00 p.m. on the fourth Wednesday of every month at the District office. The day is changed to the third Wednesday for the months of November and December. Meetings are advertised at least 72 hours in advance; notices are posted on the District office door and on the bulletin boards within the District. The District also publishes a regular newsletter. The newsletter is mailed to each resident within the District.

Currently, the District has two active Ad Hoc Committees to address particular subjects that are of concern to the community and two standing board committees, which are listed below:

- Finance Committee: The Finance Committee meets the fourth Thursday of each quarter end at 7:45 a.m. at the District Offices.
- Engineering Committee: The Engineering Committee meets on the first Thursday of each month at 5:00 p.m.

16.2 FINANCIAL INFORMATION

As shown in Table 16.A, in 2003 the District's expenses exceeded revenues. However, for the fiscal year ending 2004, revenues exceeded expenditures. The District's budget for FY 2005-06 is balanced and is expected to result in revenues that meet expenditures.

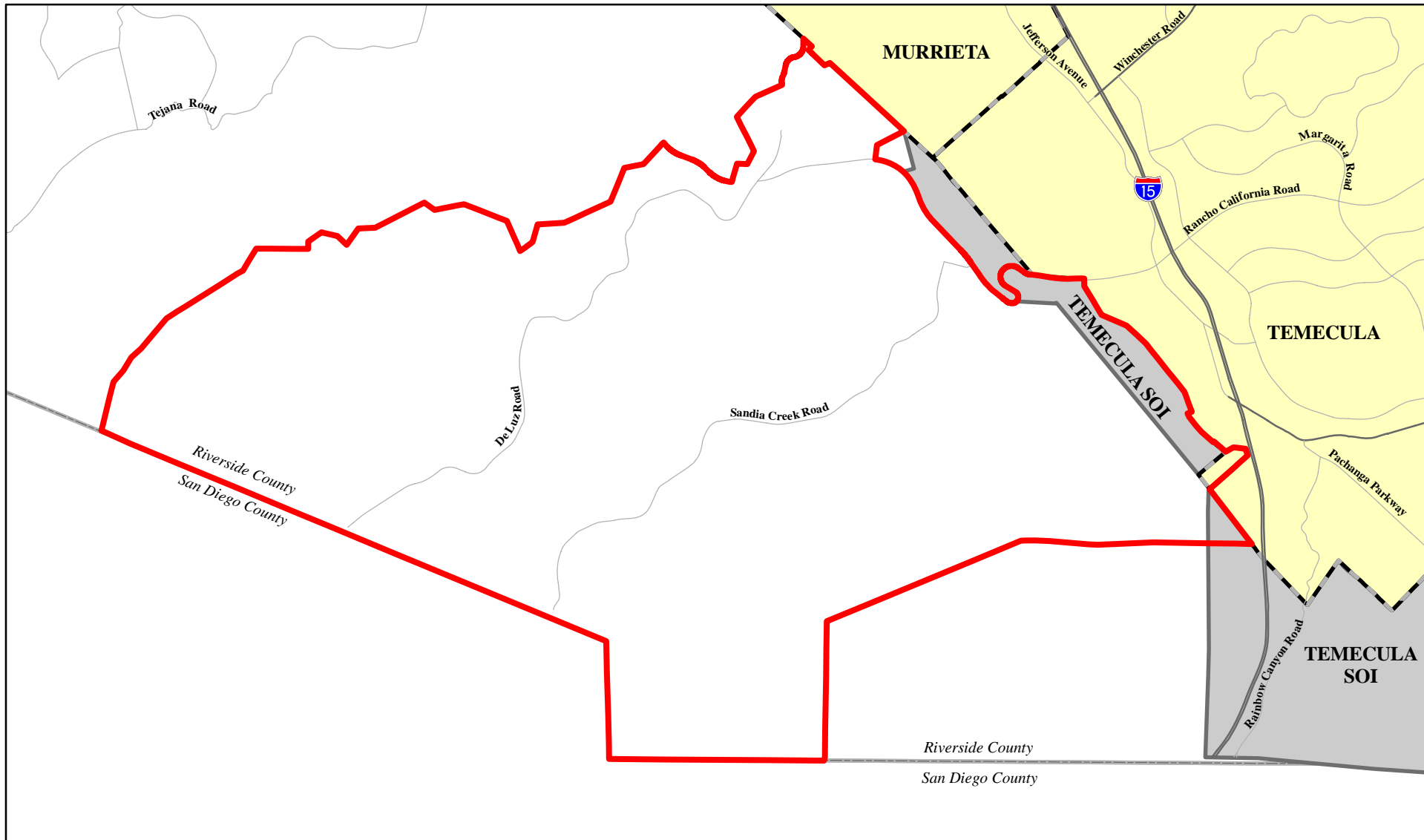
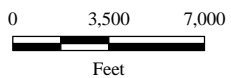


FIGURE 16.1

LSA



- Santa Rosa Community Service District
- Surrounding City Limits
- Surrounding City SOI
- County Boundary

Riverside LAFCO

Municipal Service Review

Santa Rosa Community Services District

SOURCE: Riverside LAFCO, TBM (2004)

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Table 16.A: Santa Rosa CSD Summary of Total Revenues and Total Expenses

	2003	2004	2006*
Total Expenses	\$2,229,000	\$1,515,000	\$4,107,113
Total Revenues	\$1,937,000	\$1,643,000	\$4,107,113
Net Revenues (Loss)	(\$292,000)	\$128,000	\$0

Source: Financial Statements for the fiscal year ending 2004; fiscal year 2006–2006 budget.

* Budgeted information

Of the District’s 2005–2006 administration and roadway budget (does not include law or solid waste service costs), 53 percent is being utilized for roadway services. Of the remainder, 17.5 percent is utilized for general and administrative costs, which includes vehicle and equipment maintenance, personnel (including pavement worker) costs, and fuel. As a general estimate, because zone projects differ annually, the cost in 2005–2006 of providing administration for all services and roadway services is approximately \$2,282 per parcel, or \$205.36 per acre. As detailed below, the cost to provide law enforcement services is \$16.32 per acre, and the cost for solid waste services through the District’s franchise agreement is dependent on the service being received.

The District has adopted an investment policy that requires that surplus or idle funds be invested. All of the District’s investments are currently deposited with the State’s Local Agency Investment Fund. The investment policy requires the District’s Treasurer to provide investment reports to the Board of Directors quarterly.

16.3 ROAD CONSTRUCTION AND MAINTENANCE SERVICES

There are 78 miles of roads within the District that receive construction and maintenance services from the District. These roadways consist of 42.7 percent minor collectors, 22 percent major collectors, and 19.3 percent local roadways. The District has developed a Pavement Management Program, which details the existing pavement conditions within the District, recommended maintenance and repair strategies, and specific projects. The Pavement Management Program states that the overall condition of the pavement network is “Very Good.” Further, the Program recommends specific maintenance activities to maintain the high condition. The existing conditions of roadways are detailed in Table 16.B.

Table 16.B: Condition of Roadways within Santa Rosa CSD

Condition	Major Collectors	Minor Collectors	Locals
Excellent	12%	27%	39%
Very Good	29%	23%	31%
Good	39%	27%	19%
Fair	10%	6%	3%
Poor	10%	9%	8%
Very Poor	0%	8%	0%
Failed	0%	0%	0%

Source: Santa Rosa CSD Pavement Management Program, 2000.

The District provides services directly by utilizing District equipment and personnel to complete construction and maintenance projects. The District is divided into five geographical zones. To achieve equity in expenditures, the maintenance of the primary roads and the general and administrative costs are shared equally on a “per-acre” basis by all property owners within the District. The cost of maintaining the secondary roads is shared equally on a per-acre basis by the property owners of the zone in which those roads are located. The District has stated that funding for roadway projects is constrained due to limited assessment funds and the costs for roadway projects. In addition, landowners within the District are subdividing lots and building additional residential units, thereby causing an increase in traffic. The District does receive one-time development impact fees for new construction. However, because annual assessments are levied on a per-acre basis, revenues do not increase with the additional units to fund the long-term maintenance needs caused by the traffic increase.

The District has identified a roadway extension (Sandia Creek Drive) south of the District’s boundary that is not receiving maintenance services because it is not included within any agency’s maintenance system. The District maintains a portion of Sandia Creek Drive from Rancho California Road, near the City of Temecula, to the Riverside County border. South of the border the road is maintained by a group of homeowners. The issue of this road being included in a County maintenance system has been discussed by County officials; however, no formal action to maintain this road has taken place.

16.4 LAW ENFORCEMENT SERVICES

The District provides law enforcement services through a contract with Riverside County Sheriff’s Department. This contract provides services beyond those, which the County would normally provide to unincorporated areas. The contract provides for two deputies who patrol or are located within the District 80 hours per week. Two specific deputies are dedicated to serve the District. This is a benefit, as the residents know the deputies and the deputies know regular activities and vehicles within the District. Due to this, they have a greater ability to recognize suspicious activity. The deputies utilize 2 vehicles (Jeep Cherokee and Ford Expedition) that are specifically used for District services. Additionally, the deputies utilize all-terrain vehicles for inspection of agriculture areas.

The law enforcement services are funded through a \$16.32 per acre assessment. In addition to paying the County contract for services, the District pays for training classes and purchases equipment, such as radar guns and communication equipment, to ensure a high level of service within the District. The District has stated that the current assessments are sufficiently funding the existing law enforcement contract.

In FY 2004–05, 992 calls for service were received from areas within the District. Calls for services are received at the central dispatch center, where they are prioritized by the information provided by the caller. The highest priority calls are dispatched first. Priority One calls are calls for service that involve life-threatening or potentially life-threatening situations, and the dispatch of an officer or officers is urgent.

The District and Sheriff’s Department do not have a defined response time goal. Response times are subject to the volume of calls, their priority, and the number of deputies available to respond.

Response times are not tracked specifically for the District area; however, Table 16.C provides the average response times for Priority One, Two, and Three calls from the Sheriff Department’s Southwest Station.

Table 16.C: Average Law Enforcement Response Times (Fiscal Year 2004–2005)

	City of Temecula	Southwest Station Unincorporated Area
Priority One	5.36 minutes	10.78 minutes
Priority Two	9.56 minutes	16.47 minutes
Priority Three	15.06 minutes	22.30 minutes

Source: Riverside County Sheriff, December 2005.

16.5 SOLID WASTE SERVICES

The District provides solid waste services through a service contract with Waste Management, Inc. The CIWMB does not track solid waste that is generated within District areas; however, based on the disposal information for cities within the southwest County area, it can be assumed that solid waste that is collected within the District is hauled to the following Class III landfills that accept construction/demolition waste, dead animals, and mixed municipal refuse. Additional detail regarding these facilities is located in Appendix A.

- Badlands Sanitary Landfill
- Colton Sanitary Landfill
- El Sobrante Landfill
- Lamb Canyon Sanitary Landfill
- Olinda Alpha Sanitary Landfill
- Puente Hills Landfill

Solid Waste Rates

The District has a flat rate for residential solid waste services, which is dependent upon the number of refuse bins. Commercial rates are based on the size of the refuse bin. Table 16.D provides Santa Rosa CSD’s current solid waste rates. It should be noted that Waste Management has stated that it is expecting to increase rates by approximately 4 percent in the near future.

Table 16.D: Monthly Solid Waste Rates

Service	Rate
Residential	one bin: \$ 22.68 two bins: \$31.28 three bins: \$39.36
Commercial and Industrial	\$57.78–\$98.66