

**Comments Received on Public Hearing Draft Countywide City MSR/SOI Report  
Since 6/15/2022**

Comments Received After the Staff Report was Transmitted			
	Date Received	Agency	Comments
1	6/21/2022	City of Menifee	Approves MSR determinations. However, the City of Menifee disagrees with staff's SOI recommendation. City feels it is inappropriate to require agreement with the four entities (City, VWRPD, County & Winchester/Homeland MAC) in order for the City to file a SOI application. City states gaining consensus will be a significant barrier.
2	6/21/2022	Thomas Giedroyce	Agrees with RSG's initial SOI recommendation vs staff's recommendation. States that naming all the agencies involved is unnecessary.
3	6/21/2022	Valley-Wide Recreation & Park District	Submitted suggested modifications.
4	6/22/2022	Lesia Sobek, Councilwoman, City of Menifee	Stated LAFCO's mission statement.
Comments Received at the 6-23-2022 Public Hearing			
5	6/22/2022	City of Coachella "Presentation slides"	11 Exhibits in presentation.
6	6/23/2022	Kim Wortman, President - Winchester-Homeland Town Association	Opposes staff's SOI recommendation on policy text. Request that any proposed SOI expansion should be denied.
7	6/23/2022	Andy Domenigoni, Chariman - Winchester-Homeland MAC	Disagrees and opposes the MSR Report and reference to RSG's recommendation of City of Menifee SOI to extend its SOI eastward as far as SR79. Winchester-Homeland community does not align themselves with the City of Menifee.
8	6/23/2022	Angela Little	Questions to LAFCO regarding a Menifee SOI East to HWY 79.
Comments Received after the 6-23-2022 Public Hearing			
9	6/24/2022	Michael T. Riddell, BB&K on behalf of Jurupa Community Services District	Additional comments: Would like to add that detachment of the Eastvale area from JCSD's boundaries would not be possible since JCSD provides water and wastewater services throughout the area. Another point Mr. Riddell wanted to add was that the only other potential option to compel JCSD to transfer its parks, recreational programs and workforce to the City of Eastvale would be by divestiture of JCSD's park powers within the Eastvale portion of JCSD's boundaries. However, only the JCSD Board of Directors is legally authorized to initiate a divestiture of its parks powers in the Eastvale area, as provided by Government Code Section 56654 (b), and the JCSD Board is opposed to doing so.
		Represents comments received by the public/residents	

June 21, 2022

Ms. Crystal Craig  
Assistant Executive Officer  
Riverside LAFCO  
6216 Brockton Avenue, Suite 111-B  
Riverside, CA 92506

SENT VIA EMAIL

Subject: Countywide City Municipal Service Review and Sphere of Influence Reviews and Potential Amendments (LAFCO 2021-061, 2, 3, 4&5) – City of Menifee

Dear Ms. Craig,

Thank you for the opportunity to review and provide comments on the public hearing draft (May 2022) for the City Municipal Service Review for the City of Menifee. The City continues to concur and support the report findings, however we respectfully provide the following comments.

As stated in your staff report, the MSR is a comprehensive study of services, required to be performed to allow for the conduct of SOI updates for each of the cities. Per Government Code, LAFCO shall make determinations regarding the provision of public services prior to or in conjunction with SOI reviews/updates. As you are aware, the City of Menifee has not submitted an application for SOI boundary changes, however our City Council has identified an SOI update in it's 5-year Strategic Plan. Staff understands the MSR was the first step to any future application, along with public outreach, a General Plan update and appropriate CEQA review. Based on the public comments, and revisions to the MSR from the April to the May versions, there is confusion on the action before the LAFCO Commission. As noted, there is currently no action on Menifee's SOI included in LAFCO's current agenda, and opposition to the MSR is an inappropriate distraction.

The MSR should be presented as an objective review of the provision of public services. As such, we request the recommendation from the March 29, 2022 public review draft be re-inserted – "LAFCO should consider extending Menifee's SOI boundary eastward towards State Route 79. The extension of Menifee's SOI and ultimate corporate boundary would also be the first step towards solving the City's issues related to the patchwork of parks and recreation districts in the City's eastern territories." These statements are true and appropriate to include. It is unfortunate that the consultants' work appears to have been compromised by staff edits as a result of outside influences.

It is also noted that a new LAFCO policy is being proposed with the MSR. This information was found for the first time in the LAFCO staff report, requiring that the "County of Riverside, the City of Menifee, Valley-Wide Recreation & Park District and the Winchester/Homeland MAC should work together to promote the development of co-operative land use policies and development standards

east to HWY 79, so that any future development approved with in the unincorporated territory by the County would meet the City of Menifee's development standards, thus making for a smoother transition for future annexations." In addition, the staff report states "the City may return to LAFCO once there is a general consensus/agreement with the County of Riverside, the City of Menifee, Valley-Wide Recreation & Park District and the Winchester/Homeland MAC to file application for a SOI Amendment." We feel it is inappropriate to require agreement in order to allow the City to file an application. As indicated by the public comments received, gaining consensus will be a significant barrier.

We appreciate the work of your staff and RSG. With the exception of the above, we believe the MSR is accurate and lays the foundation for the City's future efforts. As indicated in the MSR, the City of Menifee is in excellent fiscal health and able to provide municipal services at a high level to our residents. Over the past 2 years, during the course of preparing the MSR, the City's development activity, sales tax, property tax, and staffing levels have continued to expand and grow. We believe Menifee is in a position to 'proactively guide and respond to the need for the extension of infrastructure and delivery of municipal services to areas of emerging growth and development' in unincorporated areas east of our City limit to prevent urban sprawl. It is the City's intent to immediately follow current due-process proceedings to request LAFCO's review for the establishment of a Sphere of Influence as was recommended by the consultants. We are committed to working diligently with our neighbors to the east and the County of Riverside as we proceed.

Thank you again for the opportunity to provide the above comments. The City looks forward to the formal approval of the MSR by the LAFCO Board. If you have any questions regarding the comments please contact me at [ckitzerow@cityofmenifee.us](mailto:ckitzerow@cityofmenifee.us) or 951-723-3706.

Sincerely,



Cheryl Kitzerow, AICP  
Community Development Director

Cc: Armando Villa, City Manager  
Gary Thompson, LAFCO Executive Officer

**From:** [Thomas Giedroyce](#)  
**To:** [LAFCO Information](#)  
**Subject:** MSR review comment  
**Date:** Tuesday, June 21, 2022 7:43:12 PM

---

June 21, 2022

Regarding the portion of the final MSR review that concerns the City of Menifee's sphere of influence.

The revised recommendation is difficult to read.

Statements such as, "should work together to promote the development of co-operative land use policies and development standards" are hard to understand and not needed.

Government agencies working together is normal and understood. It does not need to be stated or spelled out. Naming all the agencies that would be involved is unnecessary.

Similarly changing verbiage from "should consider" to "may consider" changes the meaning of intent to take action. That seems unnecessary too. Unless it is a policy change in which case it needs to be discussed in public.

The original version is clear, straight forward, and says all that needs to be said without embellishment.

The document should be written so anyone can read and understand it. Please keep it the way it was.

Thank you.

Sincerely,

Thomas Giedroyce



BOARD OF  
DIRECTORS

Jan Bissell  
President

Nick Schouten  
Vice President

Angela D. Little  
Secretary

Steve Simpson  
Director

Mike Juarez  
Director

Dean Wetter  
General Manager

June 21, 2022

Riverside Local Agency Formation Commissioners  
6216 Brockton Avenue, STE 111-B  
Riverside CA 92506

**RE: COMMISSION AGENDA ITEM 5B PUBLIC REVIEW HEARING DRAFT COMMENTS 6-23-2022 MEETING**

Dear Honorable Commissioners:

With respect to the above item, Valley-Wide Recreation and Park District administration is writing to let you know that out of respect to the process and out of respect for the Commission's and staff's time, in lieu of making a live public hearing comment at the June 23, 2022 Commission Meeting, we instead are submitting Valley-Wide's comments and suggested modifications in writing (as set out in the attached table). Valley-Wide's written comments and suggested modifications are vitally important to our special district and, therefore, we **request your support in modifying the final document MSR Report to include these changes.**

It is our request that our comments/suggestions, in the attached table, are received and applied fairly.

Although we understand that we have a complicated relationship with the City of Menifee, Valley-Wide put a great deal of time and effort into making sure our written comments and suggested modifications are factual and non-biased. We did this in order to ensure that the final report is complete and accurate. We hope the Commission receives this letter, along with our written comments and suggested edits, with this in mind.

On behalf of the Valley-Wide Recreation and Park District Board of Directors and staff, we want to thank you and your staff for considering our comments and suggested modifications and for including our special district in your process. I can be reached at 951-654-1505 if you would like to discuss this more or if you have any questions.

Respectively,

Dean Wetter, General Manager  
Valley-Wide Recreation and Park District

Attachment: #3Valley-Wide Recreation and Park District Table of Comments and Suggested Edits 6/21/22

### #3 VALLEY-WIDE RECREATION AND PARK DISTRICT TABLE OF COMMENTS AND SUGGESTED EDITS (6/21/22)

MSR PG #	ORIGINAL	REQUESTED EDIT (if applicable)	DISCUSSION/ COMMENT
pg.13 (MSR)	<p>Recommendation regarding Menifee Sphere of Influence:</p> <p>Recommending coordination with the City of Menifee to determine a new extent of the City's eastern boundary. Menifee City staff indicated a desire to expand the SOI to include most of the unsphered land between the City's eastern boundary and State Route 79. Five (5) DUCs are immediately north of Menifee, and four (4) additional DUCs are northeast of the City and the area under consideration for the Menifee SOI expansion.</p>	<p><u>Recommending City of Menifee coordinate and work together with the County of Riverside, Valley-Wide Recreation and Park District and the Winchester-Homeland MAC regarding its eastern boundary and its desire to expand the SOI.</u> <del>Recommending coordination with the City of Menifee to determine a new extent of the City's eastern boundary. Menifee City staff indicated a desire to expand the SOI to include most of the unsphered land between the City's eastern boundary and State Route 79.</del> Five (5) DUCs are immediately north of Menifee, and four (4) additional DUCs are northeast of the City and the area under consideration for the Menifee SOI expansion.</p>	<p><u>Comments:</u></p> <ul style="list-style-type: none"> <li>Proposed recommendation complies with LAFCO Policy 2.3.4, which requires that a city's general plan "contain provisions to adequately demonstrate that the city has planned for the increased needs associated with a larger geographic boundary" prior to any expansion of a city's sphere of influence.</li> <li>In addition to DUC's, this report should address the existence of two social or economic communities of interest (Ref. 2.3.5(d)) in the area as well as the established boundaries of the existing Winchester-Homeland Municipal Advisory Council.</li> </ul>
pg.225 (MSR)	<p><b>Staff's Proposed Recommended Addition to the MSR Report (Agenda Report p.17)</b></p> <p>Riverside LAFCO staff recommends adopting the following policy text as part of the Sphere of Influence Review:</p> <p>a. Since 2012, the County of Riverside is undergoing community efforts on developing the Winchester Community Plan and Land Use Study. The City's proposed SOI boundary to the east will encroach upon the County's Winchester Community Plan. The County of Riverside, the City of Menifee, Valley-Wide Recreation &amp; Park District and the Winchester /Homeland MAC should work together to promote the development of co-operative land use policies and development standards</p>	<p>Riverside LAFCO staff recommends adopting the following policy text as part of the Sphere of Influence Review:</p> <p>a. Since 2012, the County of Riverside is undergoing community efforts on developing the Winchester Community Plan and Land Use Study. The City's proposed SOI boundary to the east will encroach upon the County's Winchester Community Plan. <u>If the City of Menifee intends on expanding its SOI boundary to the east, the city should coordinate and work together with the County of Riverside, Valley-Wide Recreation</u></p>	<p><u>Suggested Edits for Accuracy/Policy:</u></p> <ul style="list-style-type: none"> <li>The VWRPD requested modification builds consistency with the staff report (see p.16), LAFCO policy and objectives, encourages interagency collaboration and communication in the best interest of the public.</li> <li>MSR/SOI language that should support existing agency boundaries rather than split existing identifiable communities (policy 2.1.5).</li> <li>Unfunded Mandate. The LAFCO staff report, <u>as written to adopt the policy text</u>, communicates a duplicative process which burdens existing agencies – essentially creating a policy quasi-approval without</li> </ul>

### #3 VALLEY-WIDE RECREATION AND PARK DISTRICT TABLE OF COMMENTS AND SUGGESTED EDITS (6/21/22)

MSR PG #	ORIGINAL	REQUESTED EDIT (if applicable)	DISCUSSION/ COMMENT
	east to HWY 79, so that any future development approved within the unincorporated territory by the County would meet the City of Menifee's development standards, thus making for a smoother transition for future annexations.	<del>and Park District and the Winchester/ Homeland MAC. The County of Riverside, the City of Menifee, Valley Wide Recreation &amp; Park District and the Winchester /Homeland MAC should work together to promote the development of co-operative land use policies and development standards east to HWY 79, so that any future development approved within the unincorporated territory by the County would meet the City of Menifee's development standards, thus making for a smoother transition for future annexations.</del>	valuing an established process and other agencies. This could result in a tremendous waste of effort, lengthy delays, and set back future planning. Hence, this creates confusion for identifiable communities of interests which may be detrimental to the orderly development of those communities.
pg.225 (MSR)	<b>SOI RECOMMENDATIONS (P.225)</b> RSG is recommending coordination with the City of Menifee on expansion of the Menifee SOI. Menifee's SOI is coterminous with its incorporated municipal boundary. As the City and Western Riverside County region continues to grow, much of the future development will begin to occur beyond Menifee's eastern boundaries in unincorporated areas. In an effort to manage sprawl, LAFCO may consider extending Menifee's SOI boundary eastward towards State Route 79. City staff indicated that there is interest in expanding the City's SOI and municipal boundary to the east. Per City staff, the City Council adopted a Strategic Plan that included an item aiming to expand the Menifee SOI eastward as far as State Route 79.	<b>SOI RECOMMENDATIONS</b> RSG is recommending coordination with the City of Menifee on expansion of the Menifee SOI. Menifee's SOI is coterminous with its incorporated municipal boundary. As the City and Western Riverside County region continues to grow, much of the future development will begin to occur beyond Menifee's eastern boundaries in unincorporated areas. <del>In an effort to manage sprawl, LAFCO may consider extending Menifee's SOI boundary eastward towards State Route 79.</del> City staff indicated that there is interest in expanding the City's SOI and municipal boundary to the east. Per City staff, the City Council adopted a Strategic Plan that included an item aiming to expand the Menifee SOI eastward as far as State Route 79. <u>In an effort to manage sprawl, LAFCO may consider extending Menifee's SOI boundary eastward towards State Route 79 in the future so long as the requirements of LAFCO Policy 2.3.4 are met.</u>	<u>Suggested Edits for Accuracy/Comments:</u> <ul style="list-style-type: none"> <li>Requested modification creates <u>consistency</u> with staff report (p.16), LAFCO policy and objectives, encourages interagency collaboration and communication in the best interest of the public. Staff Agenda Report Addition (p.17).</li> </ul> <end>

**From:** [Lesa Sobek](#)  
**To:** [LAFCO Information](#)  
**Subject:** 5b  
**Date:** Wednesday, June 22, 2022 4:55:05 PM

---

Dear LAFCO staff and board members,  
I appreciate your efforts in following the mission of the agency's intent. "LAFCOs are responsible for coordinating logical and timely changes in local governmental boundaries, conducting special studies that review ways to reorganize, simplify and streamline governmental structure and preparing a Sphere of Influence for each city and special district within each county."  
As Riverside County grows in population and changes, this is a very important part of the process.

Thank you for your time,  
Councilwomen Lesa Sobek  
City of Menifee

Get [Outlook for iOS](#)



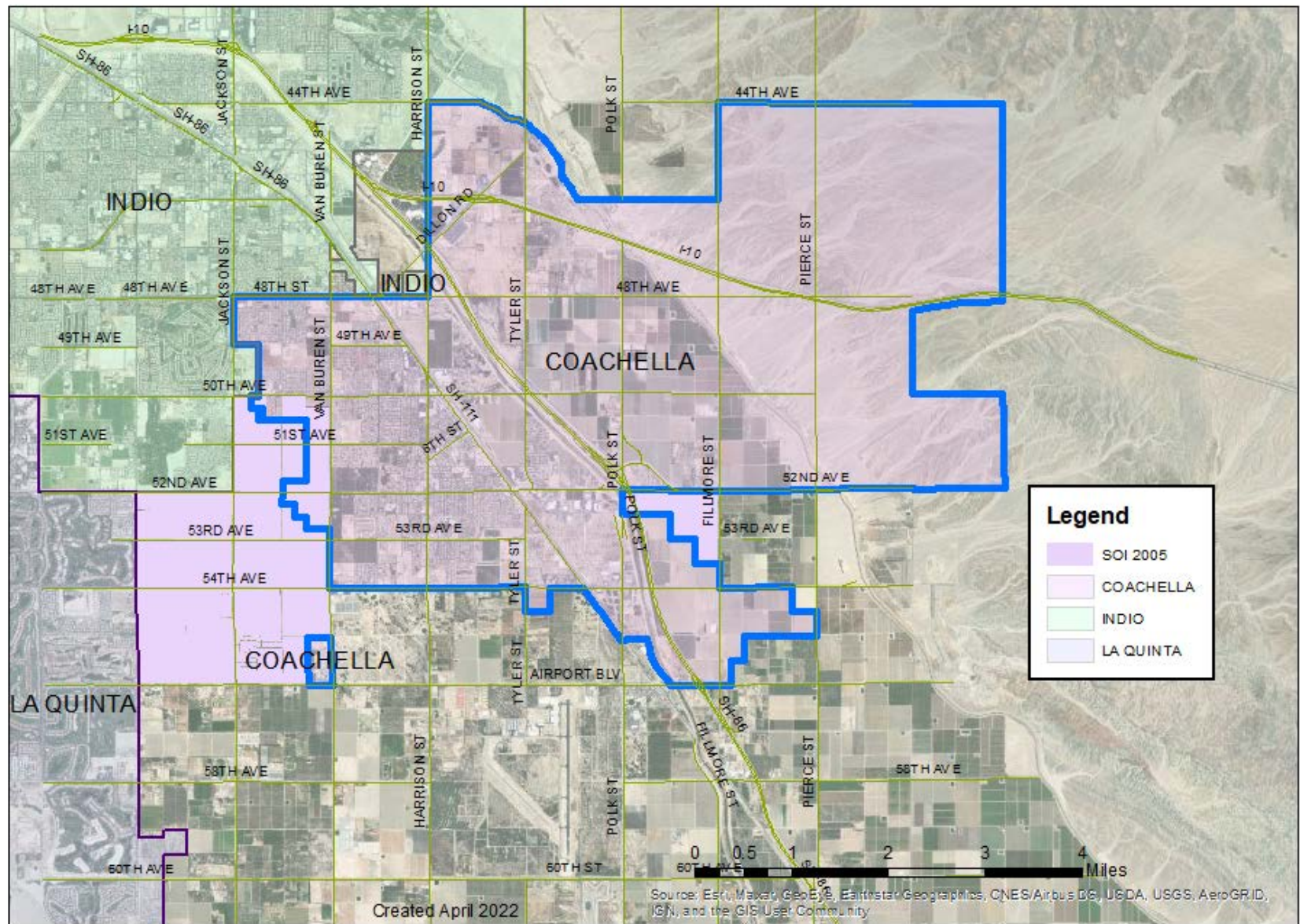


# LAFCO MUNICIPAL SERVICES REVIEW

---

June 23, 2022

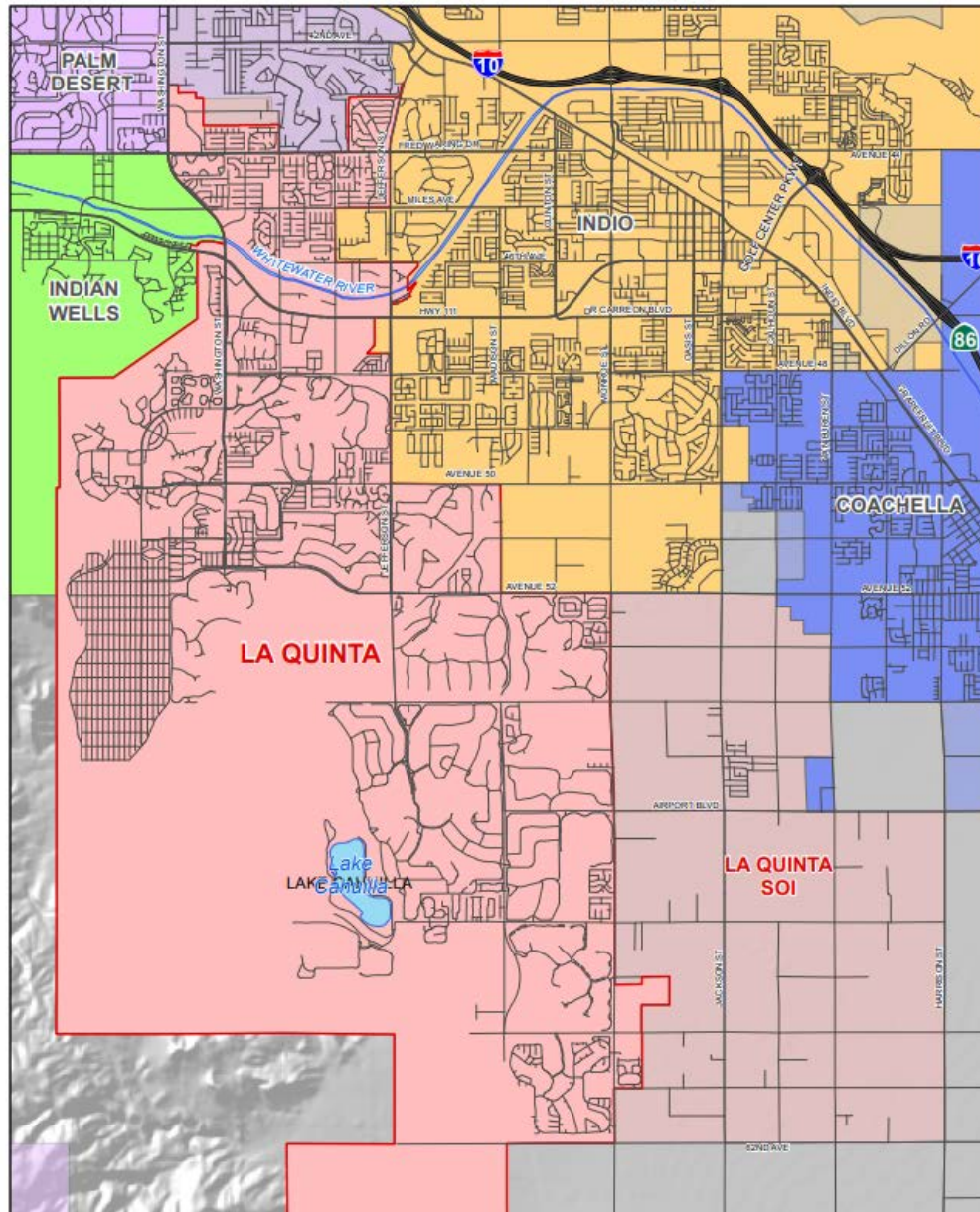
## Coachella Sphere of Influence 2005





# CITY OF LA QUINTA

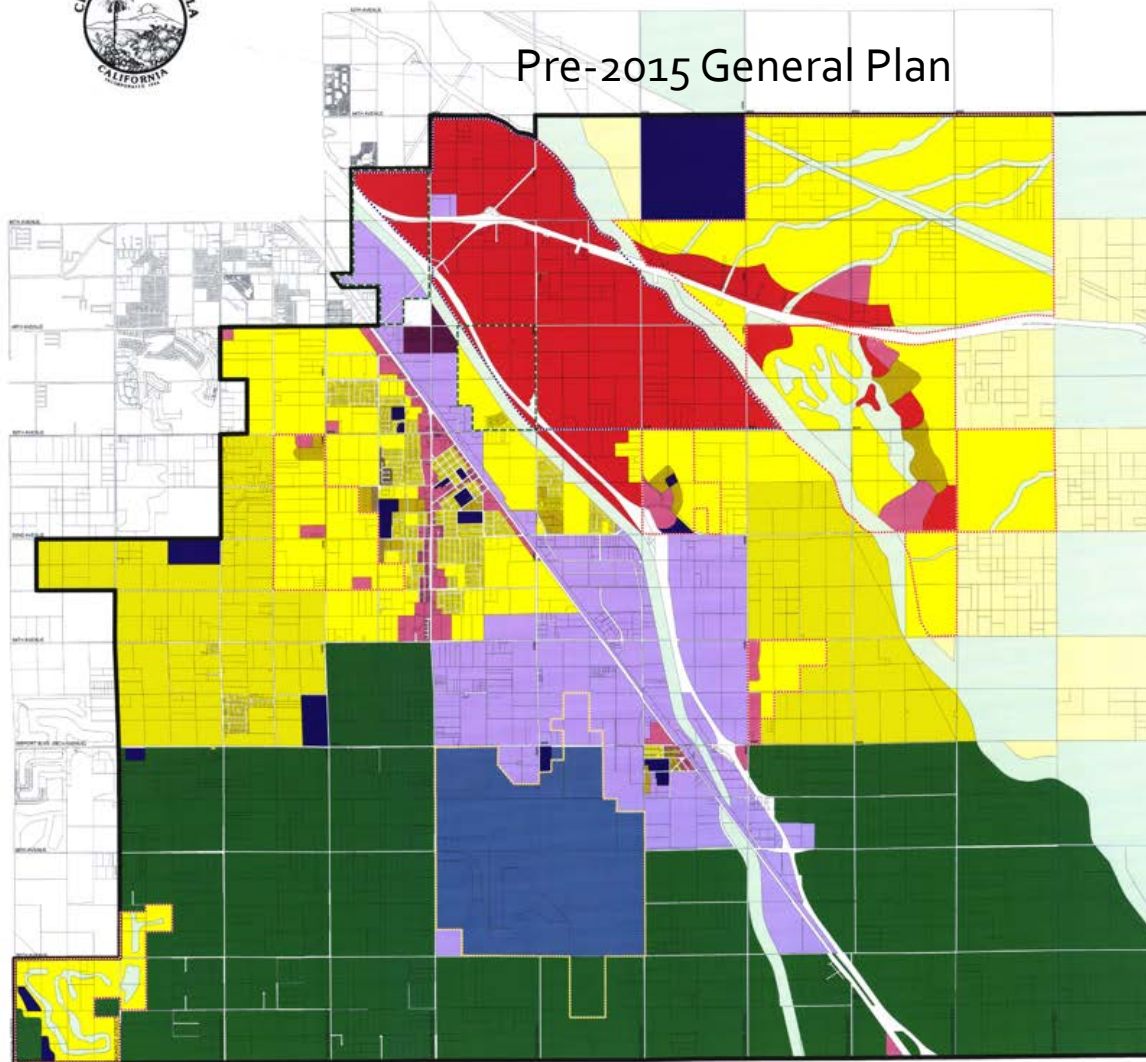
## AND SPHERE OF INFLUENCE AREA



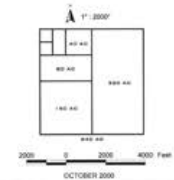


# CITY OF COACHELLA

## Pre-2015 General Plan



- LAND USE POLICY DIAGRAM**
- AG (Agriculture - 1000000)
  - CC (Entertainment Commercial)
  - GC (General Commercial)
  - HI (Heavy Industrial)
  - LI (Light Industrial)
  - OS (Office Space)
  - P (Public Use)
  - HR (High Density Residential - D-25000)
  - LR (Low Density Residential - D-10000)
  - MR (Medium Density Residential - D-15000)
  - VHR (Very High Density Residential - D-10000)
  - VLR (Very Low Density Residential - D-10000)
  - TR (Transportation)
  - AP (Airport)
- PLANNING AREA BOUNDARY**
- CITY BOUNDARY**
- SPECIFIC PLAN BOUNDARY**
- Within the areas, the approved Specific Plan is the official General Plan Land Use Diagram, including industrial, commercial, residential, and nonresidential uses. Land uses depicted on the General Plan Land Use Policy Diagram which are not shown in the Specific Plan boundaries are shown only to show the general pattern of land use and its spatial relationship to adjacent properties. The Specific Plan should be consulted for a detailed understanding of allowable land uses and maximum development levels.
- ENTERTAINMENT AREA PLAN**
- This is an area of specific interest to the City of Coachella which will be further refined through the use of implementing plans such as specific plans, general land use plans, and similar detailed plans.
- TRINITY LAND**
- Trinity Land includes properties under the control of Native American groups including the Cahuilla Indians, the 20 Palms Band of California Indians and the Quechan Indians.
- AIRPORT**
- The area encompasses lands within the Thermal Airport Master Plan boundary. The Thermal Airport Master Plan is the official General Plan Land Use Diagram for this area and shall serve as the basis for all future land use planning within the master plan boundary on this General Plan Land Use Policy Diagram.
- AGRICULTURE MASTER PLAN**



REVISIONS		
NO.	DESCRIPTION	DATE
1	ISSUED FOR PUBLIC COMMENT	10/1/00
2	ISSUED FOR PUBLIC COMMENT	10/1/00
3	ISSUED FOR PUBLIC COMMENT	10/1/00
4	ISSUED FOR PUBLIC COMMENT	10/1/00
5	ISSUED FOR PUBLIC COMMENT	10/1/00
6	ISSUED FOR PUBLIC COMMENT	10/1/00
7	ISSUED FOR PUBLIC COMMENT	10/1/00
8	ISSUED FOR PUBLIC COMMENT	10/1/00
9	ISSUED FOR PUBLIC COMMENT	10/1/00
10	ISSUED FOR PUBLIC COMMENT	10/1/00

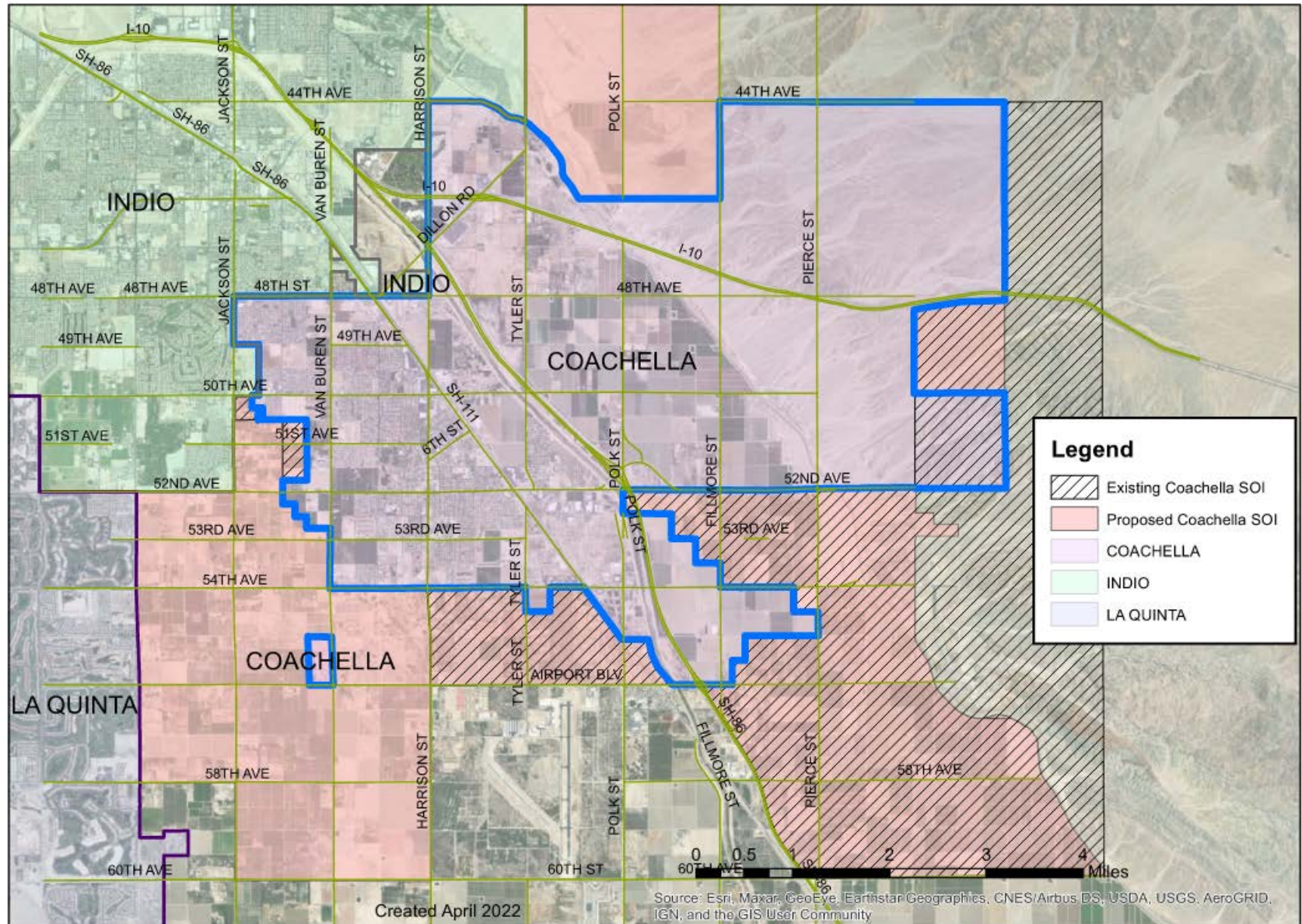
## GENERAL PLAN LAND USE

**DUDEK & ASSOCIATES, INC.**  
Professional Team for Complex Projects

75-150 Sheryl Avenue  
Suite C  
Palm Desert, CA 92211  
(760) 341-6660  
www.dudek.com

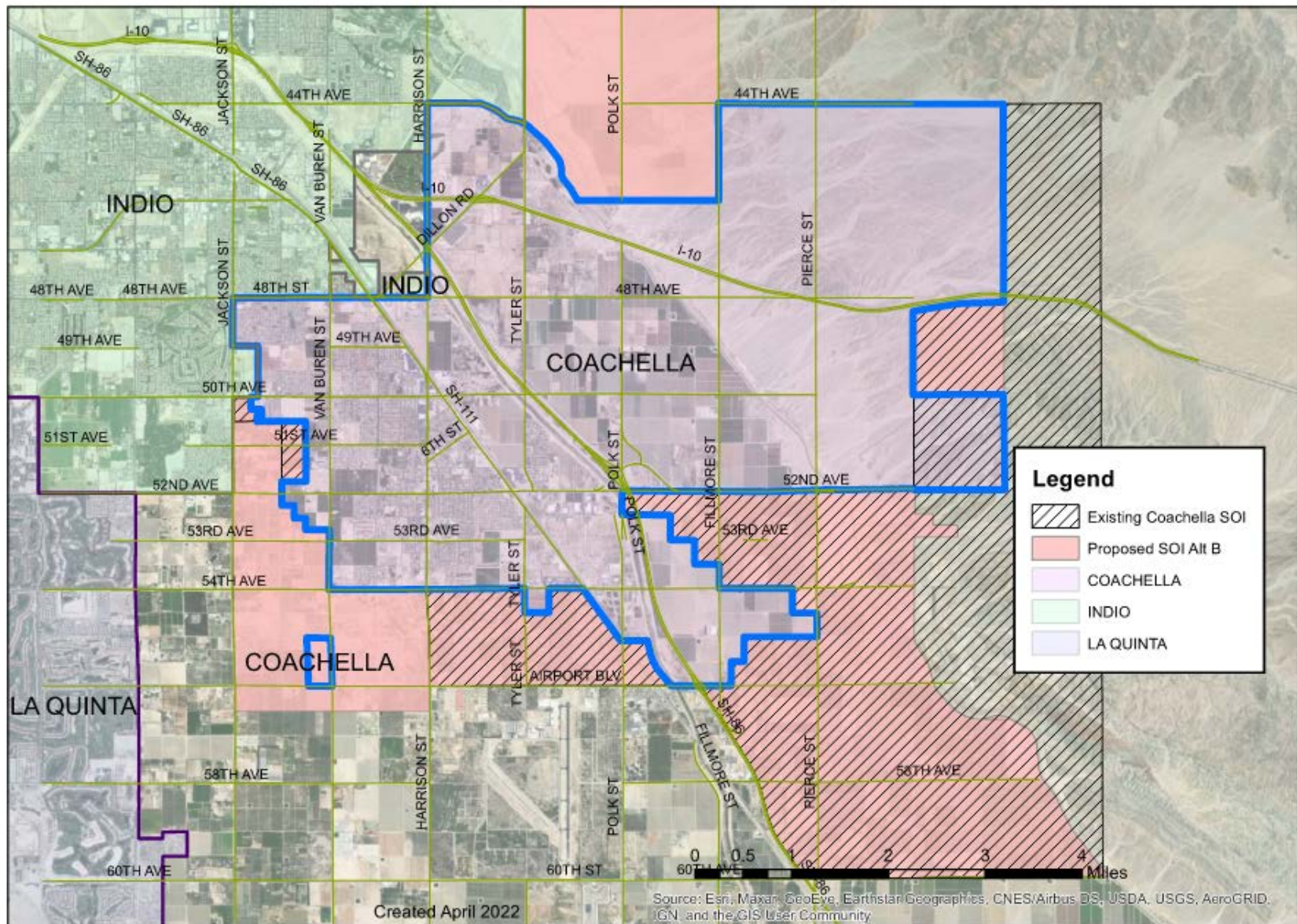


## Alternative A Proposed Coachella Sphere of Influence

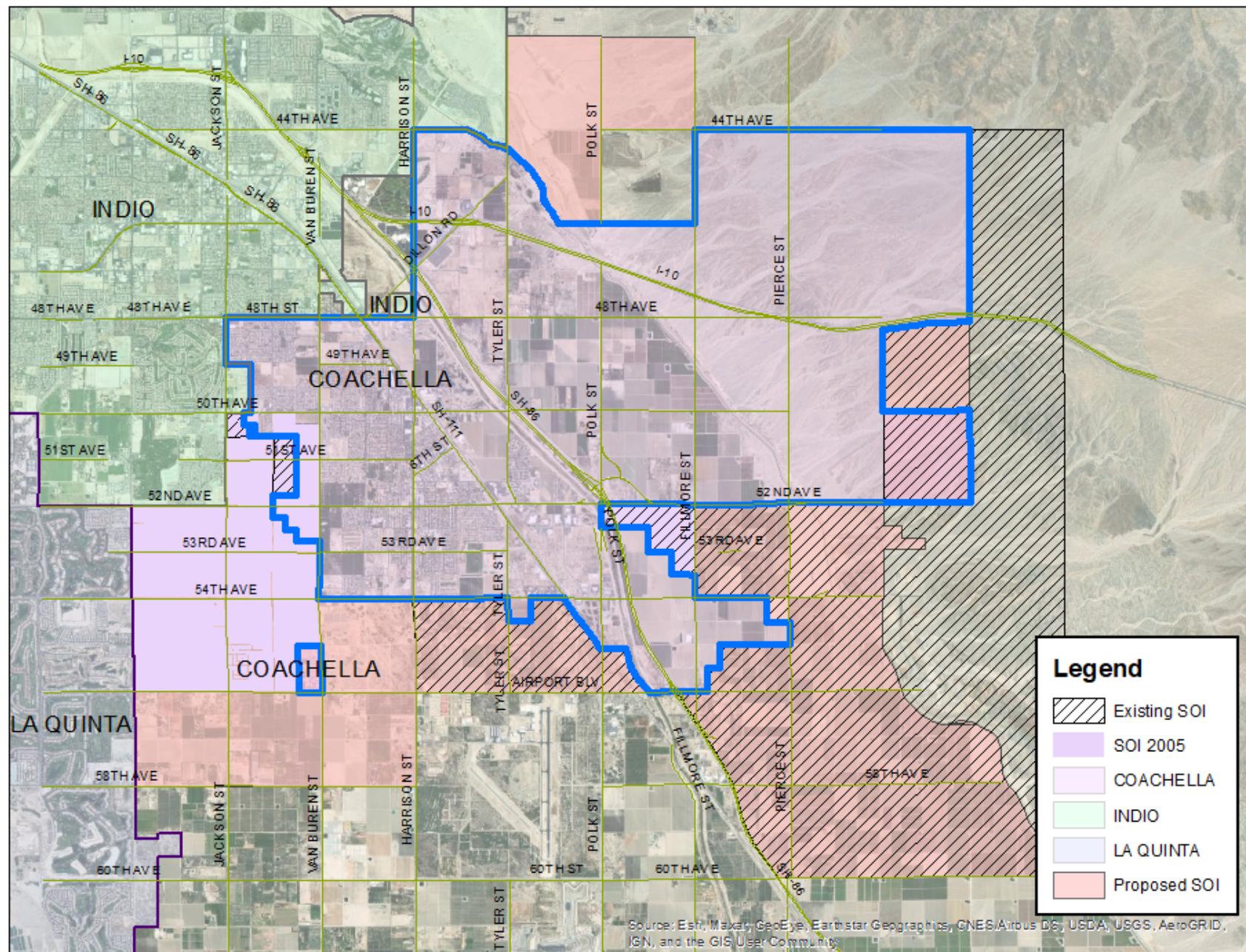




## Alternative B Proposed Coachella Sphere of Influence

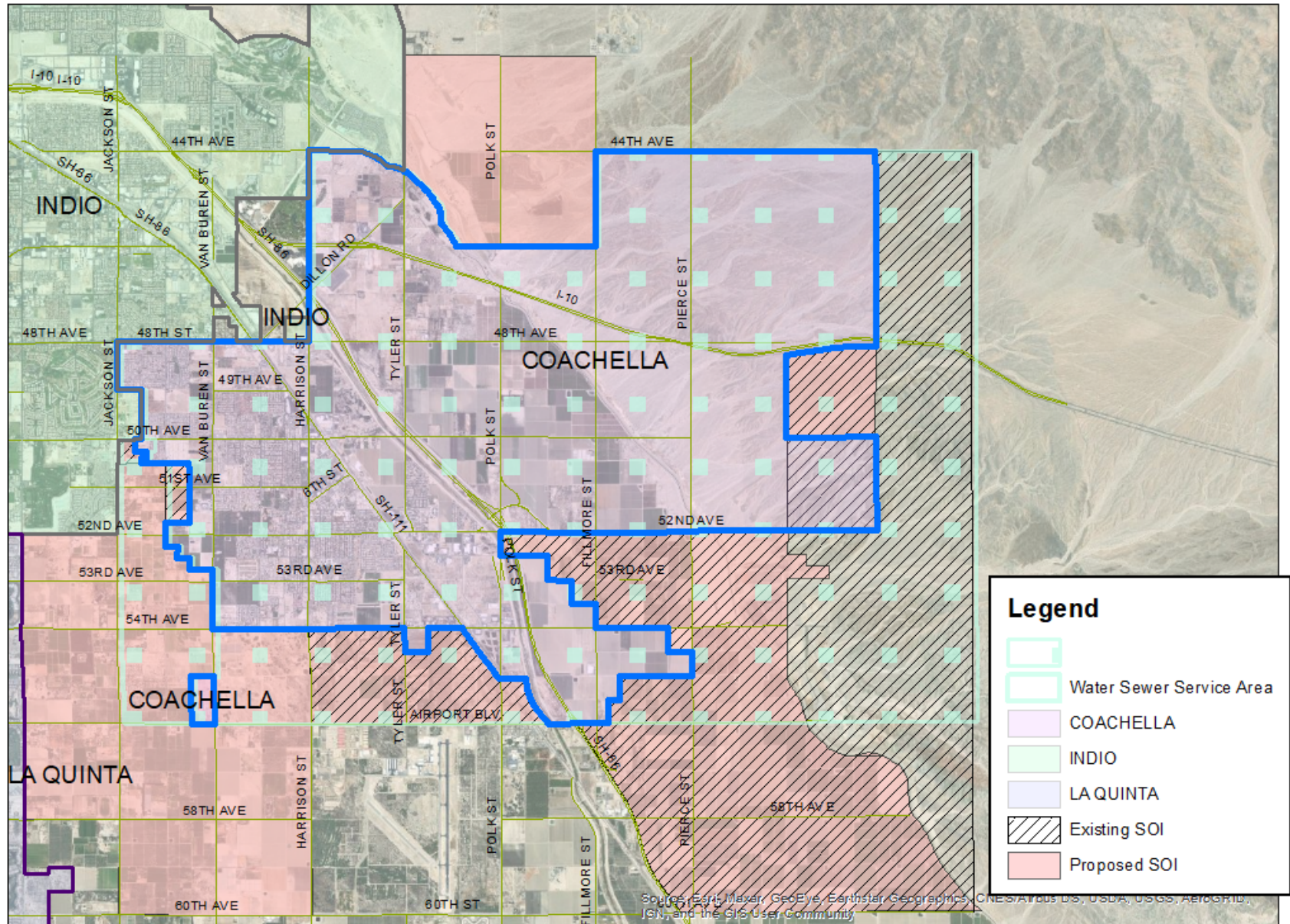






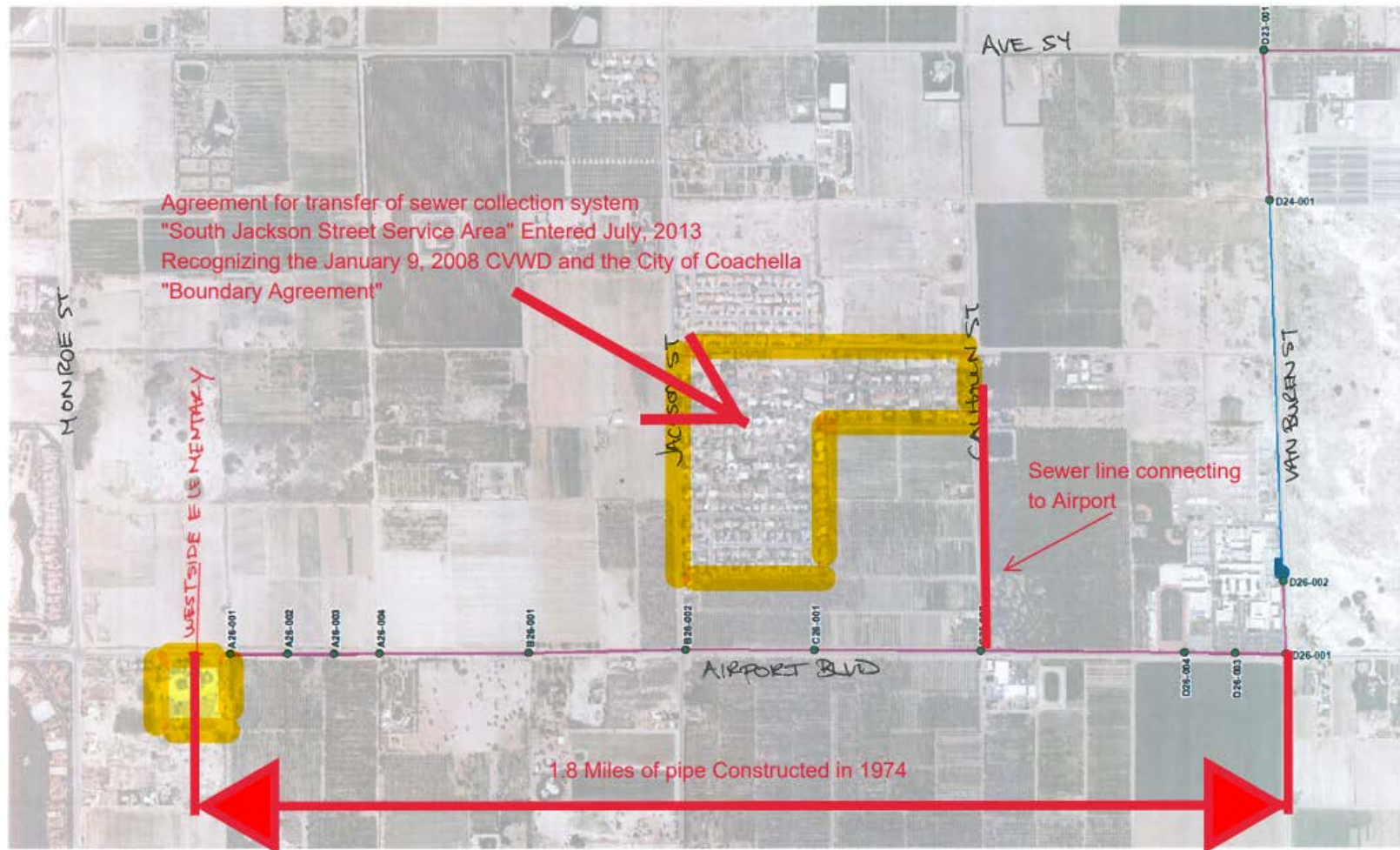


# Water and Sewer Service Area Map Overlay





# Sewer to Vista Santa Rosa



## Coachella Sphere of Influence (CSOI)

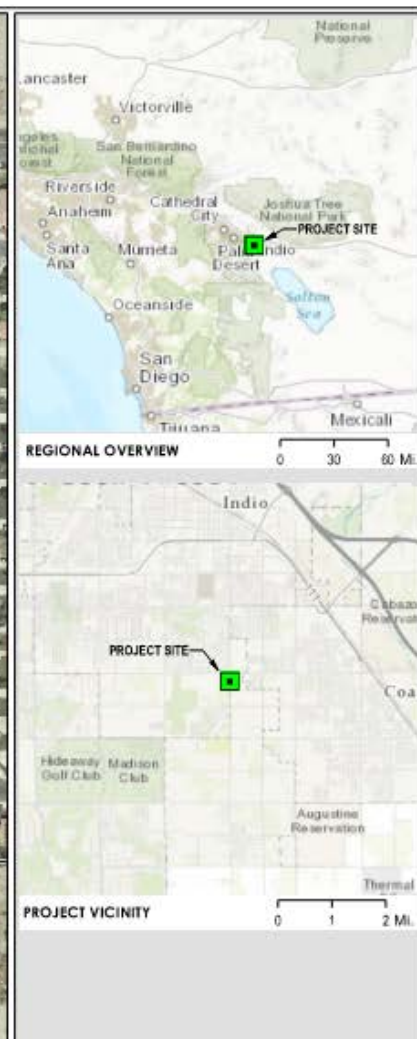
File Name: C:\p\Conceito-CYRO\Water & Sewer Service Area Map\Exhibit A.2.mxd  
File Location: D:\SIBIOB\Projetos\Cip\p\Conceito\Bases\Water  
Date Updated: Friday, December 1, 2001 at 8:42:42 AM  
Made for: Don Parks  
Made by: CFB  
Department: CONGO Engineering - GIS





# **MESQUITE WATER AND SEWER IMPROVEMENTS** **PROPOSED UTILITY CORRIDOR**

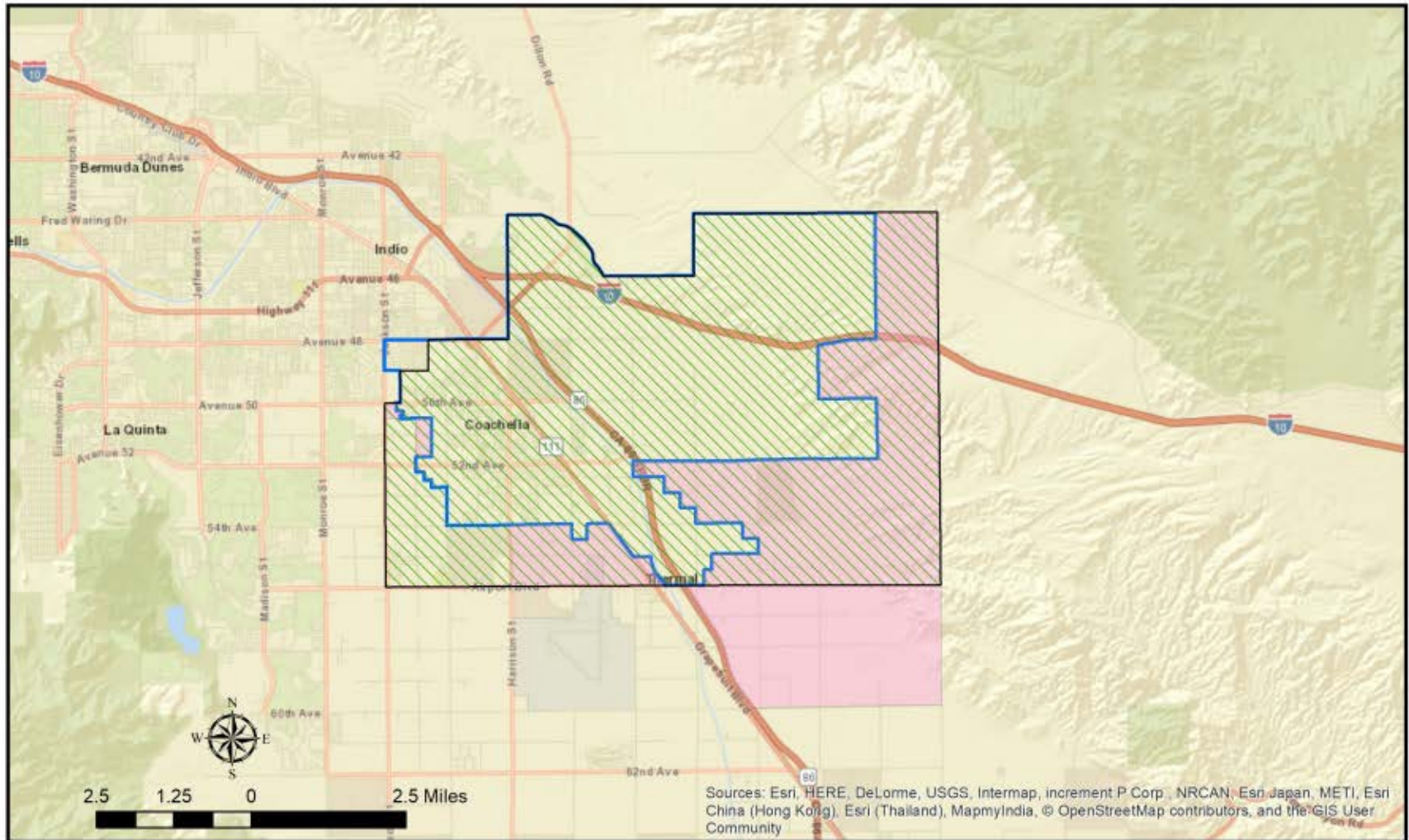
DATE: 7/6/2017  
 DATA SOURCES: RIVERSIDE COUNTY  
 IT GIS (JANUARY 2017), USGS, ESRI  
 NOTE: THE PROPOSED UTILITY CORRIDOR  
 SHOWN HEREIN REPRESENTS THE  
 APPROXIMATE ROUTE OF VARIOUS UTILITY ALTERNATIVES.



**MSA CONSULTING, INC.**  
 PLANNING • CIVIL ENGINEERING • LAND SURVEYING  
 34200 BOB HOPE DRIVE • RANCHO MIRAGE • CA 92270  
 TELEPHONE (760) 325-9811 • FAX (760) 325-7803



# City of Coachella and Sphere of Influence



**Disclaimer:**  
 Maps and data are to be used for reference and display purposes only. Map features are approximate, and are not necessarily accurate to surveying or engineering standards. Riverside LAFCO makes no warranty or guarantee as to the content (the sources is often third party), accuracy, timeliness, or completeness of any of the data provided, and assumes no legal responsibility for the information contained on this map. Any use of this product with respect to accuracy and precision shall be the sole responsibility of the user.

**Data Sources: County of Riverside; USGS; CA SIL**

## Legend

\* Water Provided by City  
 \*\* Sewer Served in Specific Areas

- City Boundary
- Sphere of Influence
- Coachella Sanitary District

Sphere of Influence Adopted: 2005  
 City Boundary Adopted: 2014

**Map Created on March 25, 2019**

## Elizabeth Valdez

---

**Subject:** FW: Letter to LAFCO Attached from the Winchester / Homeland Town Association  
**Attachments:** 2022-06-22 Letter from WHTA re. Menifee SOI Language.pdf

---

**From:** Angela Little <[awlittle@msn.com](mailto:awlittle@msn.com)>

**Sent:** Wednesday, June 22, 2022 9:31 PM

**To:** Crystal Craig <[ccraig@lafco.org](mailto:ccraig@lafco.org)>; Gary Thompson <[gthompson@lafco.org](mailto:gthompson@lafco.org)>

**Cc:** Dean Wetter <[dean@gorecreation.org](mailto:dean@gorecreation.org)>; Cheryl Kitzerow <[ckitzerow@cityofmenifee.us](mailto:ckitzerow@cityofmenifee.us)>; [lsobek@cityofmenifee.us](mailto:lsobek@cityofmenifee.us) <[lsobek@cityofmenifee.us](mailto:lsobek@cityofmenifee.us)>; [bzimmerman@cityofmenifee.us](mailto:bzimmerman@cityofmenifee.us) <[bzimmerman@cityofmenifee.us](mailto:bzimmerman@cityofmenifee.us)>; [mliesemeyer@cityofmenifee.us](mailto:mliesemeyer@cityofmenifee.us) <[mliesemeyer@cityofmenifee.us](mailto:mliesemeyer@cityofmenifee.us)>; [bkarwin@cityofmenifee.us](mailto:bkarwin@cityofmenifee.us) <[bkarwin@cityofmenifee.us](mailto:bkarwin@cityofmenifee.us)>; [ddeines@cityofmenifee.us](mailto:ddeines@cityofmenifee.us) <[ddeines@cityofmenifee.us](mailto:ddeines@cityofmenifee.us)>; [citymanager@cityofmenifee.us](mailto:citymanager@cityofmenifee.us) <[citymanager@cityofmenifee.us](mailto:citymanager@cityofmenifee.us)>; [ddarnell@cityofmenifee.us](mailto:ddarnell@cityofmenifee.us) <[ddarnell@cityofmenifee.us](mailto:ddarnell@cityofmenifee.us)>

**Subject:** Letter to LAFCO Attached from the Winchester / Homeland Town Association

Hi Crystal and Gary,

Just a quick heads up that I'll be attending Thursday's meeting with a few people from Winchester/Homeland area, and I plan to speak. I'll bring twelve copies of the attached letter from the Town Association for staff and commissioners. It expresses opposition to the latest draft language for the Menifee SOI review. If you would please also forward it to the commissioners digitally, that would be great. You're welcome to forward this entire email. As a courtesy, I am copying Menifee staff and councilmembers, and I look forward to an open dialog with all of them at a future meeting.

Despite my disagreement with staff's proposed language, I want you both to know that I think you both have done a very good job with the MSR staff report and supporting docs as a whole, at every step along way in the public review process. I also appreciate the changes made in the recent draft of the staff report that reflected items I presented during public comment. I am learning much in this process and LAFCO is fortunate to have you both on staff.

See you there.

Angela Little  
951-775-1323 cell

# Winchester-Homeland Town Association

P.O. Box 122, Winchester, CA 92596

June 22, 2022

Riverside County LAFCO

re: opposition to City of Menifee SOI Review revised draft policy from staff

Commissioners:

Crystal Craig and Gary Thompson, have accomplished an extraordinary task in assembling a staff report, the revised draft MSR, exhibits and comments. They have my association's appreciation for their perspectives, time and talents in this ongoing process of creating a final draft MSR.

With the benefit of public comment, staff has provided a revised proposed policy to be the final draft (see staff report, page 17, mid-page). **Staff's language encourages the stakeholder agencies east of Menifee to work with the city toward the end goal of a "smoother transition for a future annexations" which, to me, implies that this draft MSR policy supports future approvals of annexations to the east of Menifee.** I respectfully oppose that draft language and propose the following:

While the expressed interest that Menifee staff and council have for a SOI to the east is understandable, relative to its overall goals as a city, as discussed in this report, any proposed SOI expansion to the east should be denied, while the Winchester / Homeland Municipal Advisory Council (WHMAC) and the area residents are actively pursuing incorporation for the following reasons:

- Such a SOI would split the WHMAC area, which is inconsistent with **LAFCO Policy 2.1.5**.
- This commission's **GOAL NO. 1** is to facilitate efficient urban form.
- A proposed SOI to the east would **defeat the formation of a new agency**, which formally began its planning in 2011, with the creation of the WHMAC, and its stated intention of becoming a city.
- The **de facto long-term result** of a Menifee SOI expansion to Winchester Rd. would be that Menifee would annex the land west of Winchester Rd. and Hemet would be left as the only logical city to annex the remainder of the MAC area, which could not stand on its own as a city. It would be too small.
- **Significant grassroots and County opposition, and City of Menifee staff / council only support :**
  - **County GPA 1207, initiated in 2012 and referenced by Juan Perez in his letter of opposition,** is evidence that the County is working cooperatively with owners, residents, special districts, and county departments that serve the WHMAC area to provide municipal services and provide for urban planning that seeks to prevent urban sprawl and create the WHMAC's development objectives while still in the pre-incorporation phase of cityhood.
  - **As of this date, no person or agency, other than Menifee staff and elected officials, has commented in support for an easterly SOI expansion, and 112 signatures from area residents** were submitted to LAFCO staff in opposition during the public comment period for this review. **The number of signatures collected has risen to 132 as of this writing.** City of Menifee staff reached out to the WHMAC residents over a year ago, and has repeatedly received an unequivocally negative response. **Supervisor Chuck Washington also opposes.**

Thank you for your service to LAFCO. The time, attention, and values that you bring to your role here come at a price, and I thank you for paying it. The Winchester / Homeland Town Association has been serving as a voice for our area since 1980, and we appreciate your consideration of our goals of becoming a model city.



Kim Wortman  
President

**SUBMITTED AT HEARING**

**DATE:** 6/23/2022

**ITEM NO.:** 5.b.

LAFCO 2021-06-ALL

# *Winchester-Homeland Municipal Advisory Council*

[www.WinchesterMac.org](http://www.WinchesterMac.org)

June 22, 2022

Riverside Local Agency Formation Commission  
6216 Brockton Avenue, Suite 111-B  
Riverside, CA 92506

**SUBMITTED AT HEARING**

**DATE:** 6/23/2022

**ITEM NO.:** 5.b.

LAFCO 2001-06-1, 2, 3, 4, 5

RE: Agenda Item 5B - Countywide City Municipal Service Review and Sphere of Influence – Specifically regarding City of Menifee

Dear Honorable LAFCO Commission,

We disagree and oppose the Municipal Service Review Report and reference to the City of Menifee Sphere of Influence to extend its SOI eastward as far as State Route 79.

Our Winchester-Homeland Municipal Advisory Council's mission statement is:

"The mission of the Winchester-Homeland Municipal Advisory Council is to advise the County on matters including, but not limited to, public health, safety, welfare, public works and planning which affect Winchester, Homeland and surrounding areas and to assist with creative problem solving, with the goal of growing into a model city."

We are Winchester-Homeland. We are a community in transition. Our community does not align ourselves with the City of Menifee. We are a historic independent, self-sufficient community.

We believe there are no services that the City of Menifee can provide that we do not already adequately receive. We have, to name a few, but not limited to:

- Community Planning in process with a General Plan Update #1207 and EIR pending (see Riverside County letters to LAFCO)
- Two Fire Stations #34 and #54
- Excellent park and recreation facilities provided by Valley Wide Park and Recreation District.
- Public bus transportation
- Code Enforcement and Sheriff's Department service our communities and give us monthly reports.
- Historical Society and Museum

Here are a few reasons we disagree with the MSR report.

- The MSR on page 204 itself states that the City of Menifee's development pace has required them to have to outsource and hire contract staff. They are having difficulty staffing their current City needs.
- On page 225 of the report under SOI Recommendations, a statement made "much of the future development will begin to occur beyond Menifee's eastern boundaries in unincorporated areas. In an effort to manage sprawl . . ." This statement regarding sprawl in our community is not



factual. The areas to the east were already planned and had master planned communities approved (i.e., Winchester Hills SP293 along Domenigoni Parkway approved in the late 1990's, SP288, SP301, Domenigoni Barton Properties SP310 and not to mention the Riverside County General Plan in 2004). All approved and planned prior to Meniffee's incorporation.

In addition, the current Winchester Community General Plan 1207 and EIR are in process.

- On page 17 of the Staff Report, we would strongly request that the policy text recommendation as part of the Sphere of Influence Review be restated using the first two sentences:
  - a) Since 2012, the County of Riverside is undergoing community efforts on developing the Winchester Community Plan and Land Use Study. The City's proposed SOI boundary to the east will encroach upon the County's Winchester Community Plan.


And add:

"Before any SOI or boundary change be submitted to LAFCO by the City of Meniffee, the city should engage in dialogue with the County of Riverside, Valley Wide Recreation and Park District and the Winchester-Homeland MAC and Community."

Omit the remaining text.

We appreciate the opportunity to address your Commission with our correction comments and requests regarding the Staff Report and the MSR SOI Report.

Respectfully,



Andy Domenigoni

Chairman

Winchester-Homeland MAC

CC: 3<sup>rd</sup> District Supervisor Chuck Washington

## QUESTIONS TO LAFCO FROM ANGELA LITTLE REGARDING A MENIFEE SOI EAST TO HIGHWAY 79

1. ARE LAFCO POLICIES CONSISTENT WITH STAFF'S PROPOSED SOI LANGUAGE?
2. IF YOU SUPPORT THE PROPOSED LANGUAGE, WILL THAT LEAD TO SMOOTHING THE PATH TO ANNEXATION?
3. DO THE ANSWERS TO THE FOLLOWING QUESTIONS SUPPORT THE INCLUSION OF THIS "SMOOTHING" LANGUAGE IN THIS MSR?

### Policy 2.1.5

Would the SOI split an existing identifiable community?

### Policy 2.3.8

Do you want to shift the burden of proof as to why half of the Winchester-Homeland MAC area should NOT be annexed into the city to its residents and owners?

### Policy 3.2.6

Are you aware that the city of Menifee held a workshop in December, 2020 for the city staff and Council members to hear a staff presentation that included three well researched options for SOI areas, and yet did not invite Winchester-Homeland MAC residents to participate, nor did they provide direct notice to its community organizations?

Are you aware that City Planner Doug Darnell came to the MAC meeting in early 2021 to inform residents of that workshop, and that the feedback from the MAC given directly to the city staff, including Cheryl Kitzerow and Armando Villa, has been consistently and unequivocally negative?

Do the 132 signatures collected to date on petitions opposing SOIs into the MAC area help you to foresee a significant community opposition to any SOI application put forth by the city?

Do you remember Janlee Watson and WE ARE TEMESCAL VALLEY?

Does that result of that battle help you to foresee what is coming if you attempt to "smooth a path to future annexations"?

In the public comments to the MSR do you see any significant support for the proposed SOI, other than from Menifee staff and council members, that has given you reason to believe that a SOI application would do anything other than consume the time and resources of this commission, the City of Menifee's taxpayers, and Winchester-Homeland MAC owners and residents, and ultimately be defeated?

Lastly, does the opposition on record give you cause to believe that the path to annexation is likely to be smoothed within the document horizon?

**SUBMITTED AT HEARING**

**DATE:** 6/23/2022

**ITEM NO.:** 5.b.  
LAFCO 2021-06-1,2,3,4,5

Bend OR  
(541) 382-3011

Indian Wells  
(760) 568-2611

Irvine  
(949) 263-2600

Los Angeles  
(213) 617-8100

Ontario  
(909) 989-8584



**BEST BEST & KRIEGER**  
ATTORNEYS AT LAW

3390 University Avenue, 5th Floor, P.O. Box 1028, Riverside, CA 92502  
Phone: (951) 686-1450 | Fax: (951) 686-3083 | [www.bbklaw.com](http://www.bbklaw.com)

Riverside  
(951) 686-1450

Sacramento  
(916) 325-4000

San Diego  
(619) 525-1300

Walnut Creek  
(925) 977-3300

Washington, DC  
(202) 785-0600

**Michael T. Riddell**  
(951) 826-8210  
[michael.riddell@bbklaw.com](mailto:michael.riddell@bbklaw.com)

June 24, 2022

Riverside Local Agency Formation Commission  
Attn: Gary Thompson, Executive Director  
Via Email: [gthompson@lafco.org](mailto:gthompson@lafco.org)

Re: Written supplement to June 23, 2022 oral testimony on behalf of Jurupa  
Community Services District regarding the City of Eastvale's MSR

Dear Commissioners:

Thank you for the opportunity to address the Commission on behalf of Jurupa Community Services District ("JCSD") at your June 23, 2022 public hearing regarding the park and recreation services that JCSD provides in the Eastvale area. During my time at the podium I hope I was able to make the point that detachment of the Eastvale area from JCSD's boundaries would not be possible since JCSD provides water and sewer services throughout that area and detachment from JCSD would result in the provision of these services to a significant area outside of JCSD's boundaries. In addition, JCSD has formed CFDs in that area to pay financial obligations for the water, sewer and park services it provides. JCSD would not be legally authorized to levy taxes outside its boundaries.

The remaining point I had hoped to make was that the only other potential option to compel JCSD to transfer its parks, recreational programs and workforce to the City of Eastvale would be by divestiture of JCSD's park powers within the Eastvale portion of JCSD's boundaries. However, we wanted to call your attention to Government Code section 56654(b), within the Cortese-Knox-Hertzberg Act, which limits initiation of divestiture applications to the special district itself (here JCSD). For your reference, Section 56654(b) provides as follows:

"A proposal for a change of organization that involves... the divestiture of power to provide particular functions or classes of services, within all or part of a special district, shall only be initiated by the legislative body of the special district..."



June 24, 2022

Page 2

Thank you again for the opportunity to address the Commission on this important issue.

Sincerely,

Michael T. Riddell  
of BEST BEST & KRIEGER LLP

cc: Jurupa Community Services District